Urban green spaces and health

A review of evidence
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ABSTRACT

This report summarizes the available evidence of beneficial effects of urban green spaces, such as improved mental health, reduced cardiovascular morbidity and mortality, obesity and risk of type 2 diabetes, and improved pregnancy outcomes. Mechanisms leading to these health benefits include psychological relaxation and stress alleviation, increased physical activity, reduced exposure to air pollutants, noise and excess heat. Characteristics of urban green spaces that are associated with specific mechanisms leading to health benefits, and measures or indicators of green space availability, accessibility and use that have been used in previous surveys are discussed from the perspective of their public health relevance and applicability for monitoring progress towards goals set in international commitments, such as the Parma Declaration in the WHO European Region and the global Sustainable Development Goals. The report also presents a suggested indicator of accessibility of green spaces with examples of its application in three European cities and a detailed methodological tool kit for GIS analysis of land use and population data.

Keywords
Urban Health
Cities
Environment

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Citation advice:

Document number: WHO/EURO:2016-3352-43111-60341

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Cover photo: OPENspace Research Centre
Editors
Andrey I. Egorov\textsuperscript{1, 2,*}, Pierpaolo Mudu\textsuperscript{1}, Matthias Braubach\textsuperscript{1} and Marco Martuzzi\textsuperscript{1}
\textsuperscript{1} World Health Organization, European Centre for Environment and Health, Bonn, Germany
\textsuperscript{2} United States Environmental Protection Agency, National Health and Environmental Effects Research Laboratory, Chapel Hill, North Carolina, the United States
* AIE contributed to the report working at WHO and then at US EPA.

Primary authors
Section 2:
Catharine Ward Thompson and Eva Silveirinha de Oliveira
OPENspace Research Centre, University of Edinburgh, United Kingdom

Section 3:
Benedict W. Wheeler and Michael H. Depledge
European Centre for Environment and Human Health, University of Exeter Medical School, United Kingdom

Section 4:
Matilda Annerstedt van den Bosch
Swedish University of Agricultural Sciences, SLU, Alnarp, and Lund University, Sweden

Other contributors
The following individuals contributed their expertise to the development of recommendations on health-relevant WHO indicators of urban green space and commented on the draft report:
Mark Nieuwenhuijsen, Center for Research in Environmental Epidemiology (CREAL), Barcelona, Spain
Sjerp De Vries, Research Institute Alterra, Wageningen University, Wageningen, The Netherlands
Thomas Claßen, University of Bielefeld School of Public Health, Bielefeld, Germany
Jenny Roe, University of Virginia School of Architecture, Charlottesville, Virginia, the United States
Hanneke Kruize, Dutch National Institute for Public Health and the Environment (RIVM), Bilthoven, The Netherlands
Francesca Racioppi, WHO Regional Office for Europe, Copenhagen, Denmark
Tanja Wolf, WHO Regional Office for Europe, Bonn, Germany
Kristen Scott, Intern at the WHO Regional Office for Europe, Bonn, Germany
Anne Cleary, Intern at the WHO Regional Office for Europe, Bonn, Germany.

Acknowledgement
Glenn Rice, US Environmental Protection Agency, reviewed the report and made valuable comments.
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<table>
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<th>Description</th>
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<tbody>
<tr>
<td>ADHD</td>
<td>Attention Deficit Hyperactivity Disorder</td>
</tr>
<tr>
<td>BME (groups)</td>
<td>black and minority ethnic (groups)</td>
</tr>
<tr>
<td>CORINE</td>
<td>Coordination of Information on the Environment</td>
</tr>
<tr>
<td>EEA</td>
<td>European Environment Agency</td>
</tr>
<tr>
<td>EEG</td>
<td>Electroencephalography</td>
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<tr>
<td>EU</td>
<td>European Union</td>
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<tr>
<td>GIS</td>
<td>Geographic Information System</td>
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<tr>
<td>GPS</td>
<td>Global Positioning System</td>
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<tr>
<td>NDVI</td>
<td>Normalized Difference Vegetation Index</td>
</tr>
<tr>
<td>UV (light)</td>
<td>ultraviolet (light)</td>
</tr>
<tr>
<td>US EPA</td>
<td>United States Environmental Protection Agency</td>
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1. INTRODUCTION

There is a recent revival of interest in the importance of green space to support healthy living in urban areas. Links between green space and health have been recognized throughout history, and were one of the driving forces behind the urban parks movement of the 19th century in Europe and North America (Schuyler, 1988).

However, many of the mechanisms behind such links were poorly understood or lacked rigorous scientific evidence. In the 21st century, new research techniques provide opportunities to study the mechanisms behind associations between green space and health with increasing sophistication and help satisfy contemporary scientific standards of evidence demanded to inform policy and practice.

This refined understanding of the health promotion potential of urban green spaces can contribute to addressing major public health issues related to noncommunicable diseases. Across Europe and beyond, preventable noncommunicable diseases, such as mental illness, obesity, cardiovascular diseases, type 2 diabetes and cancer, remain major factors not only affecting health and well-being, but also driving up the cost of health care and reducing the productivity of the workforce. Many such illnesses are linked to chronic stress and lifestyle factors, such as insufficient physical activity (Shortt et al., 2014). Urban green spaces, as part of a wider environmental context, have the potential to help address problems ‘upstream’, in a preventative way – considered a more efficient approach than simply dealing with the ‘downstream’ consequences of ill health (Morris et al., 2006).

At the Fifth Ministerial Conference on Environment and Health in Parma, Italy (2010), the Member States of the WHO European Region made a commitment “...to provide each child by 2020 with access to healthy and safe environments and settings of daily life in which they can walk and cycle to kindergartens and schools, and to green spaces in which to play and undertake physical activity” (WHO, 2010b). Improving access to green spaces in cities is also included in the United Nations Sustainable Development Goal 11.7, which aims to achieve the following: “By 2030, provide universal access to safe, inclusive and accessible, green and public spaces, in particular for women and children, older persons and persons with disabilities” (United Nations Department of Economic and Social Affairs, 2014). Finally, the WHO Action Plan for the implementation of the European Strategy for the Prevention and Control of Noncommunicable Diseases in 2012–2016 includes a call to create health-supporting urban environments (WHO, 2012).

Previous WHO reports have already contributed evidence and guidance on access to green space in relation to public health benefits. A WHO report on urban planning, environment and health published in 2010 states that green spaces can positively affect physical activity, social and psychological well-being, improve air quality and reduce exposure to noise; however, they can also be associated with an increased risk of injury due to increased recreational and sport-related use (WHO, 2010d). Another WHO report evaluated the effects of green spaces on physical activity and their potential to reduce public health inequalities. It states that “... access to public open space and green areas with appropriate recreation facilities for all age groups is needed to support active recreation”, but recognizes that multidisciplinary and intersectoral interventions may be needed to support disadvantaged groups where physical activity levels are lowest (WHO, 2013).

Recent studies have provided evidence of multiple benefits from urban green space, through various mechanisms, and with potentially differential impacts in various populations. Epidemiological studies have used a multitude of approaches to measure the effects of urban green space availability and accessibility on the health outcomes of study participants. Given the potential of urban green spaces to act as settings for health promotion it is therefore necessary to summarize the existing evidence identifying, where possible, the underlying mechanisms contributing to both the negative and positive health outcomes of urban green space. There is also a need to summarize existing understandings of the characteristics of urban green space that may differentially be associated with
health outcomes, and to understand how different populations may be affected and benefit in different ways.

This report offers a review of the existing evidence on the health effects of green space in urban areas alongside a summary of health-relevant measures of green space availability, accessibility and usage. The report also presents a toolkit outlining an example of a Geographic Information System (GIS)-based approach to measuring urban green space that WHO has recently applied in three European cities (Annerstedt van den Bosch et al., 2016). The review is not systematic but, rather, an overview of previous WHO reports and other previously published reviews as well as selected recent research publications. The main objectives of this report are to inform public health specialists and policy-makers on the benefits of providing urban residents with green space access, and to provide cities with systematic approaches to quantifying and monitoring their green space access. In doing so this report advocates the implementation and evaluation of targeted, evidence-based green space interventions for the health promotion of urban residents.
2. EVIDENCE ON HEALTH BENEFITS OF URBAN GREEN SPACES

This section summarizes the evidence of pathways to health and health benefits of urban green space focusing particularly on research published over the last 10 years. Potential mechanisms by which green space may affect public health are discussed first, followed by specific health benefits demonstrated by epidemiological studies and, finally, potential detrimental effects.

2.1 Definitions of urban green space

Currently, there is no universally accepted definition of urban green space, with regard to its health and well-being impacts. Urban green spaces may include places with ‘natural surfaces’ or ‘natural settings’, but may also include specific types of urban greenery, such as street trees, and may also include ‘blue space’ which represents water elements ranging from ponds to coastal zones. Typical green spaces in urban areas are public parks; other definitions may also include private gardens, woodlands, children’s play areas, non-amenity areas (such as roadside verges), riverside footpaths, beaches, and so on. The definitions are nuanced and context-specific. For example, they can depend on particular environment-health pathways under consideration. Examples of green space definitions are presented in Appendix 1.

The following review of health benefits as well as discussion of green space measures and indicators in Section 3 of the report summarize all available evidence and experience based on various definitions of urban green space, reflecting varying ways in which it is described and defined in different studies.

Consideration of urban green space in different research usually includes public parks and gardens, but may or may not also include a range of other areas, such as other public open space, street trees, sports pitches and recreational facilities such as golf courses, private and semi-private gardens and other residential open space, roof gardens, urban agriculture, commercial forests, vegetated waste land, indeed any place where there is a natural surface or where trees are growing.

The most common definition of urban green space that has been used in studies in Europe is based on the definition from the European Urban Atlas (European Union, 2011). The Green Urban Areas as defined by Urban Atlas code 14100 include public green areas used predominantly for recreation such as gardens, zoos, parks, and suburban natural areas and forests, or green areas bordered by urban areas that are managed or used for recreational purposes. In policy terms, it is important to focus on urban green space that is open to the public particularly when considering universal green space access for all urban residents, regardless of socioeconomic circumstances. However, where relevant the overview includes studies that have used wider or more inclusive definitions of urban green space.

While the Urban Atlas excludes bodies of water from the definition of Green Urban Areas, we recognize that water is often part of urban green space and that the water edge, whether, for example, along a river or lake, a sea beach or a cliff, is often an important and attractive feature for people to use and enjoy. For this reason, we might consider the working definition for urban green space used in this overview to include ‘green/blue’ space which may be of benefit in its entirety, and where the riparian zone and access to water may be particularly valued and used by urban dwellers. This overview does not, however, include studies that are explicitly focused on the health benefits of water-based sports and recreation.

2.2 Pathways linking urban green space to improved health and well-being

2.2.1 Overview of pathways to health

The mechanisms underlying links between green space access and health are likely to be complex and interacting. Access to green space may produce health benefits through various pathways (mechanisms leading to health effects), some of which may have a synergistic effect. Various models
have been proposed to explain the observed relationship between green space and health. Hartig et al. (2014) suggested four principal and interacting pathways through which nature or green space may contribute to health: improved air quality, enhanced physical activity, stress reduction and greater social cohesion. Lachowycz & Jones (2013) emphasized physical activity, engagement with nature and relaxation, and social activities and interactions as major pathways to health. Villanueva et al. (2015) proposed a model that emphasizes respiratory health and resilience to heat-related illness, social capital and cohesion, and physical activity. Kuo (2015) suggests a central role for enhanced immune functioning as a pathway between nature and health, recognizing that there may be multiple pathways, some of which may interact and offer both direct and indirect benefits. Hartig et al. (2014) summarized the existing strong evidence for restorative psychological effects from interaction with green space or natural environments.

2.2.2 Improved relaxation and restoration

It has been recognized for centuries that contact with nature can be restorative and evidence of mental health benefits from having contact with nature and green spaces is well documented (Hartig, 2007; Hartig et al., 1991). There are two main theories that attempt to explain this:

a) *Psycho-physiological stress reduction theory* proposes that contact with nature (e.g. views of natural settings) can have a positive effect for those with high levels of stress, by shifting them to a more positive emotional state (Ulrich, 1983; Ulrich et al., 1991). As people are innately predisposed to find non-threatening natural stimuli relaxing, exposure to these stimuli triggers a parasympathetic nervous system response leading to feelings of enhanced well-being and relaxation.

b) *Attention Restoration Theory* suggests that involuntary attention given to interesting and rich stimuli in natural settings helps to improve performance in cognitively demanding tasks (Kaplan and Kaplan, 1989; Kaplan, 1995; Kaplan, 2001; Kaplan and Kaplan, 2011). People have two types of attention: directed attention, which requires effort and, therefore, is a limited resource, and fascination or effortless involuntary attention. Working on specific tasks requiring direct attention depletes this limited resource while involuntary attention, which is facilitated in natural environments, restores it and, therefore, improves cognitive performance.

Both are psycho-evolutionary theories, based on the biophilia hypothesis, which postulates that humans have an innate need to affiliate with the natural environment within which they have evolved (Wilson, 1984). Both theories suggest that interaction with the natural environment serve a restorative function but through different mechanisms (reviewed by Clatworthy et al., 2013).

Support for these theories has been provided by studies that demonstrate restorative physiological responses associated with viewing or being in green space, including reduced blood pressure (Hartig et al., 2003, Ottosson & Grahn, 2005, Ulrich et al., 1991), heart rate (Ottosson & Grahn, 2005, Ulrich et al., 1991), skin conductance and muscle tension (Ulrich et al., 1991). Evidence of psychoneuroendocrine responses to woodland environments are based on observed associations with lower concentrations of cortisol, lower pulse rate, lower blood pressure, greater parasympathetic nerve activity and lower sympathetic nerve activity when compared to city environments (Lee et al., 2011; Park et al., 2007).

Hartig et al. (2014) noted that “substantial evidence speaks to the potential benefits of contact with nature for avoiding health problems traceable to chronic stress and attentional fatigue”, but also pointed out that most previously conducted studies demonstrated only short-term restorative benefits of an episode of experiencing nature. For example, a study in the United Kingdom used wearable electroencephalography (EEG) devices to demonstrate the effects of a short walk in a green space on brain activity that might be associated with enhanced relaxation and restoration (Aspinall et al., 2015). It was also shown that walking in natural environments produces stronger short-term cognitive benefits than walking in the residential urban environment (Gidlow et al., 2016a). Using the diurnal cortisol pattern as a biomarker of chronic stress is an innovative approach that was applied in
the United Kingdom to demonstrate that exposure to green space reduces chronic stress in adults living in deprived urban neighbourhoods (Roe et al., 2013; Ward Thompson et al., 2012; Beil & Hanes 2013). Similar relationships between green space and stress reduction have been shown using hair cortisol as a biomarker of chronic stress (Honold et al., 2016; Gidlow et al., 2016b). Cortisol measures have also demonstrated the stress reducing effects of gardening (van den Berg & Custer, 2011) suggesting that such activities in green space may be particularly restorative. It has also been demonstrated that exposure to green spaces reduces neural activity in the subgenual prefrontal cortex and alleviates depression symptoms (Bratman et al., 2015).

2.2.3 Improved social capital

There is a well-known protective effect of social relationships on health and well-being, while social isolation is a known predictor of morbidity and mortality (Nieminen et al., 2010; Pantell et al., 2013; Yang et al., 2016). Green space can play an important role in fostering social interactions and promoting a sense of community (Kim and Kaplan, 2004). In a recent study in the Netherlands, de Vries et al. (2013) found an association between the quantity and, even more strongly, the quality of streetscape greenery and perceived social cohesion at the neighbourhood scale. In that study, social cohesion was defined as a sense of community, with a focus on trust, shared norms and values, positive and friendly relationships, and feelings of being accepted and belonging. The researchers developed an indicator of social cohesion based on questionnaire data. Conversely, a shortage of green space in the environment has been linked to feelings of loneliness and lack of social support (Maas et al., 2009a; Ward Thompson et al., 2016). Various types of urban green space have been shown to facilitate social networking and promote social inclusion in children and adolescents (Seeland et al., 2009).

Neuroscience has provided evidence that place constitutes a distinct dimension in neuronal processing and so ‘sense of place’ and ‘place identity’, in which the social and natural environment have particular roles, are important dimensions for human health (Lengen & Kistemann, 2012). Hartig et al. (2014) underlined that the relationships between social well-being and green space are complex and, while observational research may reveal associations, the underlying mechanisms are not easy to explore. Social well-being may not be beneficially affected by green and open space that is perceived as unsafe or where people engage in antisocial behaviour, although these problems can be addressed by proper management and maintenance. There is also some evidence that provision of new green spaces in disadvantaged neighbourhoods (e.g. greening of vacant lots) can reduce crime (Branas et al., 2011; Chong et al., 2013).

2.2.4 Improved functioning of the immune system

Japanese studies have demonstrated associations between visiting forests and beneficial immune responses, including expression of anti-cancer proteins (Li et al., 2008). This suggests that immune systems may benefit from relaxation provided by the natural environment or through contact with certain physical or chemical factors in the green space. It has been shown that children with the highest exposure to specific allergens and bacteria during their first year were least likely to have recurrent wheeze and allergic sensitization (Lynch et al., 2014). Another suggested immunological pathway is through exposure to diverse microorganisms in the natural environments (Rook, 2013), which can play an immunoregulatory role. Kuo (2015) suggested a central role for enhanced immune functioning in the pathway between nature and health.

2.2.5 Enhanced physical activity, improved fitness and reduced obesity

Physical inactivity is identified as the fourth leading risk factor for global mortality (WHO, 2010a). Physical inactivity is becoming increasingly common in many countries with major implications for the prevalence of noncommunicable diseases and the general health of the population worldwide (WHO, 2012). Several environmental factors are recognized as contributing to physical inactivity in
cities, such as high traffic volumes and lack of parks and footpaths. Hartig et al. (2014) found some evidence for an association between green space and levels of physical activity, suggesting that the relationship may vary considerably between population subgroups; they underline how walking for recreation may be supported by green environments in a different way than walking as a means of transport.

Several studies in various countries have demonstrated that recreational walking, increased physical activity and reduced sedentary time were associated with access to, and use of, green spaces in working age adults, children and senior citizens (Wendel-Vos et al., 2004; Epstein et al., 2006; Kaczynski & Henderson, 2007; Kaczynski et al., 2008; Sugiyama & Ward Thompson, 2008; Sugiyama et al., 2009; Cochrane et al., 2009; Astell-Burt et al., 2013; Schipperijn et al., 2013; Lachowycz and Jones, 2014; Sugiyama et al., 2014; Gardsjord et al., 2014; James et al., 2015).

Almanza et al. (2012) used satellite images coupled with Global Positioning System (GPS) and accelerometer data from children in the United States to demonstrate that exposure to green space measured by Normalized Difference Vegetation Index (NDVI), which reflects the light-absorbing capacity of vegetation derived from satellite data, was positively associated with moderate to vigorous physical activity (MVPA).

Björk et al. (2008) and De Jong et al. (2012) found a positive association between high quality green spaces in the neighbourhood and higher levels of physical activity, as well as improved self-assessed health. High quality green space was defined as having a comparatively high number of recreational attributes, out of a total of five assessed by experts, including qualities associated with historical and cultural associations, spaciousness, richness of natural species, peaceful qualities and wildness. In a United Kingdom study of children aged 10-11 years, Lachowycz et al. (2012) showed that time spent in green space contributed over a third of all outdoor MVPA occurring during weekday evenings, over 40% on Saturdays and almost 60% on Sundays. Furthermore, links between green space use and MVPA were consistent in all seasons. In a Spanish study, Dadvand et al. (2014a) found that living in greener residential areas and proximity to forests was associated with less sedentary time and reduced risks of children being overweight or obese.

One way in which green space may be linked to health is through the enhanced benefits of physical activity in green or natural places, as opposed to other contexts. ‘Green exercise’, defined as physical activity undertaken in green or natural environments (Barton & Pretty, 2010), has been suggested as being more beneficial than other types of exercise (Marselle et al., 2013). For example, running in a park is associated with a more restorative experience when compared to the same exercise in an urban environment (Bodin and Hartig, 2003). Barton & Pretty’s (2010) analysis of ten United Kingdom studies showed multiple mental health benefits from physical activity in green environments. Mitchell’s (2013) study of the Scottish population showed an association between physical activity in natural environments and reduced risk of poor mental health, while activity in other types of environment was not linked to the same health benefit.

Interest in associations between green space and physical activity has also focused on behaviour change, with certain green spaces potentially encouraging greater levels of physical activity. In an Australian context, Sugiyama et al. (2013) found that the presence of and proximity to neighbourhood green spaces helps to maintain recreational walking over time.

Physical activity has been shown to improve cardiovascular health, mental health, neurocognitive development, and general well-being and to prevent obesity, cancer, and osteoporosis (Owen et al., 2010). Providing attractive urban green space may encourage people to spend more time outdoors and facilitate physical activity (Bedimo-Rung et al., 2005). In particular, many older people find it very difficult to maintain moderate levels of physical activity; therefore, providing green spaces that encourage older people to be active, even if it is only at a light level, is important for public health. The quality of the urban green space and its proper maintenance may be important factors in green space usage by older adults (Aspinall et al., 2010). Sugiyama & Ward Thompson (2008) demonstrated
an association between the quality of neighbourhood open space and increased walking in older people in the United Kingdom. For people with mental illness living in urban areas, physical activity in green space may be particularly beneficial (Roe and Aspinall, 2011). Other populations or subgroups may benefit, in a similar way, from green space that makes outdoor activity enjoyable and easy, hence encouraging less sedentary lifestyles.

A systematic review of 60 studies from the United States, Canada, Australia, New Zealand and Europe on the relationships between green spaces and obesity indicators found that the majority (68%) of papers showed that green space is associated with reduced obesity; the relationships could be modified by age and socioeconomic status (Lachowycz & Jones, 2011).

There is some evidence that using green space for growing food may influence physical activity, social well-being and encourage a healthy diet, thereby reducing obesity. A pilot intervention study using community gardening and education in nutrition in the United States found that obese and overweight children had improved their Body Mass Index status by the end of the seven-week-long programme (Castro et al., 2013).

2.2.6 Anthropogenic noise buffering and production of natural sounds

Noise pollution is a major and increasing threat to human health, due to continuing urbanization, rising traffic volumes, industrial activities, and a decreasing availability of quiet places in cities. The range of disease burden from noise pollution is estimated at 1.0 – 1.6 million Disability Adjusted Life Years in the European Region (WHO, 2011). Evidence suggests that a well-designed urban green space can buffer the noise, or the negative perception of noise, emanating from non-natural sources, such as traffic, and provide relief from city noise (González-Oreja et al., 2010; Irvine et al., 2009).

Vegetation has been considered as a means to reduce outdoor noise pollution, mainly in areas with high volumes of traffic. A study in Uttar Pradesh, India (Pathak et al., 2008) showed significant reductions in traffic noise pollution from vegetation belts of 1.5 – 3 m width and a similar height range, with greater noise reduction as noise frequency increased (peak attenuation occurred between 2.5–5 KHz). This reinforces findings from a number of earlier studies in Europe and North America, indicating that a combination of land form and vegetation were most effective in attenuating traffic noise. For example, Huddart (1990) in the United Kingdom showed the effectiveness of 10 m wide tree belts. However, Yang et al. (2011) undertook experiments using EEG and showed that over half their participants overrated the ability of roadside vegetation to attenuate noise. The researchers suggest that, because almost all participants believed that a vegetation barrier could reduce noise, the plants affect people’s emotional processing and that there is therefore a psychological mechanism at work in perceived noise reduction, and especially in the level of noise attenuation that vegetation effects. In a Swedish study, Gidlöf-Gunnarsson & Öhrström (2010) also showed that vegetated courtyards moderate the negative effects of traffic noise.

A different but not unrelated effect of green and blue space in relation to noise perception is the effect of other natural noises in masking noise pollution such as from traffic. In a Belgian study, Coensel et al. (2011) explored perceived loudness, pleasantness, and eventfulness of stimuli that combined road traffic noise with fountain or bird sound at different sound levels. Adding a fountain sound reduced the perceived loudness of road traffic noise only if the latter had low temporal variability. Conversely, adding bird sound significantly enhanced soundscape pleasantness and eventfulness, more so than for the fountain sound. The authors conclude that soundscape quality is influenced heavily by the meaning associated with the different sounds that are heard. Galbrun & Ali (2013) subsequently explored the perception of water sounds to mitigate road traffic noise and found that, to be effective, water sounds should be similar to, or not less than 3 dB below, the road traffic noise level (confirming previous research), and that stream sounds tend to be preferred to fountain sounds, which are in turn preferred to waterfall sounds.
2.2.7 Reduced exposure to air pollution

Evidence of mitigating effects of urban green space on exposure to anthropogenic air pollutants in cities has been reviewed by various scholars. Vegetation (trees, shrubs, herbs and grass) can dampen the impacts of road traffic and industries and improve air quality in urban residential areas providing benefits for public health. Urban residents in different countries (Portugal and France) have recognized the role of green space in improving perception of air quality (Madureira et al., 2015). Trees and other vegetation can decrease levels of air pollutants and reduce atmospheric carbon dioxide through carbon storage and sequestration (Liu and Li, 2012, Nowak et al., 2006, Vailshery et al., 2013, Baró et al., 2014, Nowak et al., 2013, Calfapietra et al., 2016, Manes et al., 2012). Therefore, green spaces provide indirect health benefits in addition to those associated with direct contacts with greenery (Dadvand et al., 2012a). (Potential detrimental effects of green spaces due to trapping air pollutants are discussed in Section 2.4 below.)

2.2.8 Reduction of the urban heat island effect

Heat related morbidity in cities is a major public health concern (WHO and WMO, 2015). The Urban Heat Island effect can be a serious health hazard during heat waves and extreme heat events. It arises due to replacement of vegetation with impervious heat-absorbing surfaces in urban areas. Exposure to excessive heat is linked to increased morbidity and mortality, especially in vulnerable subpopulations, such as the elderly (Smargiassi et al., 2009; Basagaña et al., 2011). A systematic review and meta-analysis of literature on how urban parks affect the air temperature in urban areas showed an average cooling effect of approximately 1°C (Bowler et al., 2010a). The study also suggested that parks may mitigate urban heat in wider surrounding urban areas, with data suggesting an effect up to 1 km from the park boundary. The inclusion of water bodies within the green space may offer greater cooling effects (Völker et al., 2013). Another review indicated that urban greenery, including parks, street trees and green roofs, mitigate Urban Heat Island effects (Shisegar 2014). In the United States, Harlan et al. (2006) showed that densely populated areas, sparse vegetation, and low levels of open space in the neighbourhood were significantly linked to higher temperatures and urban heat islands in Phoenix, Arizona. During warmer weather, trees can provide shade and reduce the demand for air conditioning and, especially, in warmer countries, they can provide comfortable outdoor settings and allow people to avoid heat stress (Laforetza et al., 2009). Jenerette et al. (2011) emphasized the role that vegetation and green space play in reducing surface temperature in Phoenix and how more equitable access to urban green areas and vegetation would reduce income-associated inequality in exposure to extreme heat and protect vulnerable groups, such as elderly individuals. In cooler climates, trees can also provide shelter from wind and thereby reduce heating demand in the cold season.

2.2.9 Enhanced pro-environmental behaviour

Pro-environmental behaviour can be defined as “behaviour that consciously seeks to minimize the negative impact of one’s actions on the natural and built world” (Kollmuss & Agyeman, 2002). In the face of climate change, which is projected to have serious detrimental effects on health, an upstream approach to minimizing and mitigating its effects is to promote pro-environmental behaviour (Annerstedt van den Bosch & Depledge, 2015). The authors suggested that, as with many social behaviours, pro-environmental behaviour can be induced by external stimuli, particularly by experiencing natural environments. Recent research has supported this, showing that exposure to nature may increase cooperation and, when considering environmental problems as social dilemmas, sustainable intentions and behaviour (Zelenski et al., 2015). There is also evidence that childhood experiences in nature appear to enhance adult environmentalism (Wells and Lekies, 2006). If pro-environmental actions are widely adopted, people can contribute to substantially reducing carbon emissions (Dietz et al., 2009) thereby potentially preventing detrimental effects of climate change on health.
2.2.10 Optimized exposure to sunlight and improved sleep

If access to green space supports greater time spent outdoors among the population, it is likely to be accompanied by increased exposure to sunlight, which can have positive effects as well as negative effects (the latter are discussed in section 2.4). Humans get most of their vitamin D from exposure to sunlight, and optimum levels of vitamin D are important for overall health and well-being, especially bone density, so access to green space may contribute to better levels of vitamin D and associated health benefits (Gillie, 2005). This may be especially important for northern Europeans whose environment lacks high level sunlight for significant parts of the year, and for older people, since the ability to synthesise Vitamin D decreases with age. However, there is lack of studies looking at the role of green space and levels of vitamin D. De Rui et al. (2014) explored how different pastimes influenced the levels of Vitamin D in older people. The authors found that vitamin D levels were significantly higher in those who engaged in outdoor activities, rather than for those who did not. The levels were particularly high for those who cycled or partook in gardening.

Natural light also contains a spectrum of light wavelengths, some of which may be beneficial or detrimental. Access to sunlight brings the risk of exposure to dangerous levels of ultraviolet (UV) light, especially in southern hemisphere countries such as Australia, as reported in section 2.4. However, recent research also suggests that UV-induced release of nitric oxide from skin may have unexpected health benefits, including lowering the incidence of hypertension and cardiovascular disease (CVD) that is particularly associated with lower latitudes and winter months (Liu et al., 2014).

Light exposure, particularly to blue light, is also recognized as way to stimulate alertness and cognition, and to promote healthy sleep. Exposure to blue light is implicated in metabolism and circadian rhythms, where naturally occurring patterns of daylight support healthy circadian rhythms but exposure to blue light at inappropriate times (e.g. at night) may suppress the secretion of hormones that influence such rhythms. However, there is some evidence that the beneficial effect of natural light on cognition may diminish with age (Daneault et al., 2014).

Adequate sleep is crucial for good health, while sleep deprivation has been linked to adverse health outcomes, such as metabolic syndrome, cardiovascular morbidity and mortality, and neurocognitive disorders, such as dementia (Schmid et al., 2015; Kohansieh & Makaryus, 2015; Miller, 2015). An Australian study showed that those living in a greener neighbourhood had lower risk of insufficient sleep (less than six hours) (Astell-Burt et al., 2013). In the United States, Grigsoby-Toussaint et al. (2015) found that access to natural environments reduced the prevalence of self-reported insufficient sleep in adults, especially men. Therefore, green space access may benefit health through increasing people’s exposure to natural patterns of daylight, hence helping to maintain circadian rhythms.

2.3 Evidence of health benefits of green spaces

2.3.1 Improved mental health and cognitive function

Studies of green spaces and health have demonstrated stronger evidence for mental health benefits, and for stress reduction, compared with other potential pathways to health (reviewed by de Vries, 2010; Gascon et al., 2015). An Australian study has shown perceived neighbourhood greenness to be more strongly associated with mental health than with physical health (Sugiyama et al., 2008) while a study in Spain (Triguero-Mas et al., 2015) found that greater exposure to green space was linked to improved physical and mental health across all socioeconomic strata and genders. The associations were stronger for surrounding greenness (measured by NDVI) than for distance to green space. Further analysis demonstrated that this association was not mediated by physical activity. Moving to greener areas has been associated with mental health improvements in the United Kingdom (Alcock et al., 2014). Individuals living in urban areas with more green space have been shown to have a reduced level of stress and improved well-being compared to controls with poorer availability of green space (White et al., 2013a). A study in the United States found that higher levels of
neighbourhood greenery were linked to lower levels of depression, anxiety and stress (Beyer et al., 2014), while a German study found mental well-being in city dwellers to be particularly associated with blue space (Völker & Kistemann, 2015). In a longitudinal study, researchers in Sweden found a significant association between gained access to ‘serene’ green space and improved mental health in women (van den Bosch et al., 2015). A cross-sectional study in England linked the quality of, and access to, green space with reduced psychological distress (Pope et al., 2015). Another recent cross-sectional study in Lithuania demonstrated that, among individuals who regularly use parks, closer proximity of their home to the nearest park was associated with reduced odds of self-reported symptoms of depression (Reklaitiene et al., 2014). In a study in four European cities, van den Berg et al. (2016) demonstrated that more time spent in green space is associated with improved mental health and vitality independent of cultural and climatic contexts. General therapeutic benefits of nature engagement among people with autism have also been demonstrated (Faber Taylor & Kuo, 2006).

There is accumulating evidence for the beneficial effects of green space on mental health and cognitive development in children, although some studies produced inconsistent results. In a Lithuanian study, Balseviciene et al. (2014) found that living closer to city parks was associated with improved mental health in children whose mothers had a lower education level; however, more residential greenness was associated with worse mental health in children whose mothers had a higher education level.

Greater usage of green and blue spaces, and greater residential surrounding greenness, have been linked with improved behavioural development (reduced difficulties, emotional symptoms and peer relationship problems) and reduced rate of Attention Deficit Hyperactivity Disorder (ADHD) in children (Amoly et al., 2014). Annual time spent at the beach was negatively associated with behavioural difficulties, in particular peer relationship problems, but positively associated with strength in prosocial behaviour. Dadvand et al. (2015) demonstrated that greater surrounding greenness at home and school was associated with improved cognitive development (better progress in working memory and reduced inattentiveness) in schoolchildren. The association was partly mediated by reduced exposure to air pollution. A number of other studies have demonstrated the positive impact of green space exposure on ADHD and related symptoms (Faber Taylor & Kuo, 2011; van den Berg and van den Berg, 2011; Markevych et al., 2014).

2.3.2 Reduced cardiovascular morbidity

A study in the United Kingdom (Mitchell and Popham, 2008) found an association between low quantities of neighbourhood green space and elevated risk of circulatory disease. A study in Lithuania found that distance to green spaces has little or no influence on levels of known cardiovascular risk factors or the prevalence of coronary heart disease and stroke. However, there were significant associations between a more intense use of green space and reduced risk of cardiovascular disease (Tamosiunas et al., 2014). In a Lithuanian intervention study, Grazuleviciene et al. (2015b) found that walking in the park had a greater effect on reducing heart rate and diastolic blood pressure than walking in a busy urban street. They suggest that walking in a green space (such as a park) could be encouraged as rehabilitation from coronary artery disease.

Pereira et al. (2012) also found an inverse association between the levels and variability of neighbourhood greenness, which was assessed using NDVI data, and coronary heart disease or stroke in Australia. The odds of hospitalization and self-reported heart disease were lower for those living in neighbourhoods with highly variable greenness, compared to those with low variability in greenness. This effect was independent of the absolute levels of neighbourhood greenness. There was weaker evidence for associations with the mean level of neighbourhood greenness. The authors hypothesized that greater variability in neighbourhood greenness reflects two potential promoters of physical activity – an aesthetically pleasing natural environment and access to urban destinations.
2.3.3 Reduced prevalence of type 2 diabetes

It is well-known that type 2 diabetes mellitus can be prevented by life-style interventions that improve physical activity and reduce obesity. Therefore, it is plausible that access to green spaces can prevent diabetes by promoting more active lifestyles. Cross-sectional observational studies in The Netherlands, Australia and the United Kingdom demonstrated significant associations between neighbourhood greenness and reduced odds of having type 2 diabetes mellitus (Astell-Burt et al., 2014a; Maas et al., 2009b; Bodicoat et al., 2014). A study in Germany demonstrated an inverse association between neighbourhood greenness (measured by NDVI) and insulin resistance in adolescents (Thiering et al., 2016). The authors concluded that this apparent protective effect was due to vegetation reducing exposure to traffic-related air pollutants.

2.3.4 Improved pregnancy outcomes

A systematic review and meta-analysis (Dzhambov et al., 2014) showed that access to green space in close proximity to the homes of pregnant women was positively associated with birth weight. Birth weight is a useful indicator of health in early life: low birth weight is one of the major predictors of neonatal and infant mortality, as well as long-term adverse effects in childhood and beyond. Recent studies in Israel, Germany and England (Agay-Shay et al., 2014; Markevych et al., 2014; Dadvand et al., 2014b) also found a positive association between residential greenness measured by NDVI and birth weight. A study in Lithuania demonstrated that a larger distance to a city park from the homes of pregnant women was associated with increased risk of preterm birth and reduced gestational age at birth (Grazuleviciene et al., 2015a). However, a study in southern California in the United States showed only a weak relationship between green space and preterm births (Laurent et al., 2013). No association was found between greenness and preeclampsia (Agay-Shay et al., 2014; Laurent et al., 2013).

2.3.5 Reduced mortality

Evidence that exposure to urban green space is linked to reduced mortality rates is accumulating (reviewed by Gascon et al., 2016). Studies in Japan have shown that the five-year survival rate in individuals aged over 70 was positively associated with having access to more space for walking and with parks and tree-lined streets near the residence (Takano et al., 2002). Another study of pre-retirement age population in England showed evidence of the influence of the amount of green space in the neighbourhood on all-cause mortality (Mitchell and Popham, 2008). The study reinforced earlier findings based on the 2001 census population of England, which found that a higher proportion of green space in an area was associated with better self-reported health (Mitchell & Popham, 2007).

A recent longitudinal study of approximately 575,000 adults in Canada found that increased residential green space was associated with a reduction in mortality (Villeneuve et al., 2012); the strongest effect was on mortality from respiratory diseases. It should be noted that such findings may also reflect the type of urban development and availability of public transport or walkable streets. In Spain, Xu et al. (2013) showed that perceived greenness of neighbourhoods was associated with lower mortality risk during heat waves.

A recent systematic review demonstrated that the majority of previously conducted studies showed a reduction of the risk of cardiovascular disease (CVD) mortality in areas with higher residential greenness; results of meta-analysis supported the hypothesis that living in areas with higher amounts of green space reduces CVD mortality, while evidence of a reduction of all-cause mortality is more limited (Gascon et al., 2016). In the United States, residential proximity to green space has been associated with a reduced risk of stroke mortality (Hu et al., 2008) and with higher survival rates after ischemic stroke (Wilker et al., 2014). In contrast to the above findings, Richardson et al. (2012) did not find an association between availability of green spaces and overall mortality in the 49 largest US
cities. The authors suggested this might be due to the sprawling nature of US cities and higher levels of car dependency than in most European cities.

2.4 Mechanisms of potential pathogenic effects of green spaces

The evidence on adverse effects of urban green space or neighbourhood greenery on health is scarcer in comparison to the evidence of beneficial effects. An overview of some of these detrimental effects and their mechanisms is provided below (Löhmus & Balbus, 2015).

2.4.1 Increased exposure to air pollutants

The interaction between trees, airflow and pollution is complex. While trees and vegetation may be effective in buffering airborne pollutants, in some cases, trees may trap and contain air pollution near busy roads when a closed canopy impedes the localized dispersion of vehicular emissions (Jin et al., 2014). However, it is possible to optimise urban greenery in order to avoid air pollution trapping by urban street trees (Jin et al., 2014).

Attractive nearby parks and open spaces may be associated with increased levels of physical exercise such as walking, as studies in England (Foster et al., 2004) and Australia (Giles-Corti & Donovan, 2003) have shown. However, where green space is adjacent to sources of pollution such as heavily trafficked roads, physical activity can be associated with elevated exposure to particulate matter, ozone, nitrogen dioxide, sulphur dioxide and other pollutants, especially under certain weather conditions (Carlisle & Sharp, 2001). Nonetheless, depending on urban air pollution levels, the benefits of physical exercise may still outweigh detrimental effects of exposure to pollutants. A study in more than 50,000 people aged 50-65 years, living in Denmark, showed that exposure to high levels of traffic-related air pollution did not modify associations between activity levels and mortality, demonstrating beneficial effects of physical activity on mortality even in the presence of air pollution (Andersen et al., 2015).

2.4.2 Risk of allergies and asthma

Evidence of associations between urban greenery, allergies and asthma is rather inconclusive. Lovasi et al. (2008) found that children living in areas with more street trees in New York City had lower asthma prevalence. A later cohort study involving minority children in New York City failed to show a hypothesized protective effect and, in fact, demonstrated a positive association between tree cover and allergic sensitization to tree pollen and asthma in children (Lovasi et al., 2013). Another study conducted in the United States reported that pollen associated with urban parks and trees was listed among the self-reported triggers of asthma in Philadelphia (Keddem et al., 2015). A study in Sabadell, Spain has not found an association between residential greenness and asthma; however, the same study showed that closer proximity to parks was linked with elevated prevalence of asthma (Dadvand et al., 2014a). Fuertes et al. (2014) used two birth cohorts (followed from birth to 10 years) in northern and southern Germany, and found that the relationship between greenness and allergies differed across their two study areas. In the urban south area, greenness was positively associated with allergic rhinitis and eyes and nose symptoms while in the rural north area, greenness appeared to have a protective effect.

2.4.3 Exposure to pesticides and herbicides

Living close to green spaces may be associated with elevated exposure to pesticides and herbicides especially if they are used in inappropriate ways and at excessive levels. The insecticides malathion and diazinon and the herbicide glyphosate, which is used to control weeds in urban parks, may be carcinogenic in humans (Guyton et al., 2015). The International Agency for Research on Cancer classified these compounds as probably carcinogenic to humans (IARC, 2015).
2.4.4 Exposure to disease vectors and zoonotic infections

Health risks from green space include vector-borne diseases, which are transmitted by arthropods, such as ticks (e.g. tick-borne encephalitis, Lyme disease), mosquitoes (e.g. Chikungunya fever, Dengue fever), or sandflies (e.g. visceral leishmaniasis). Lyme disease in particular has increased in Europe in the 21st century, and this has been associated with urban green space and increased animal hosts populations, such as deer, as well as with climate change and milder winters in northern Europe (Medlock and Leach, 2015).

Another health concern that often gains public attention is the contamination of urban green space with dog or cat faeces. Ingestion of dog faeces by young children can lead to toxocariasis (infections with Toxocara canis), with serious illness and blindness possible in rare circumstances. While well-managed parks and green space encourage dog walkers to remove dog faeces, limiting dog access to children’s play areas is also important in order to control this disease (Despommier, 2003). Users of poorly maintained green spaces and playgrounds may also be exposed to Toxoplasma gondii in soil contaminated with cat faeces (Du et al., 2012; Afonso et al., 2008). This protozoan parasite of felines can also infect humans (as dead-end intermediate hosts) and cause severe neurological damage in children born to mothers who were infected for the first time during pregnancy.

2.4.5 Accidental injuries

Although physical activity in green spaces can have many positive benefits, as have been described earlier, it can also be associated with an increased risk of accidents and injuries, such as falls and drowning (Laosee et al., 2012). A study in the United Kingdom (Kendrick et al., 2005) showed that Accident and Emergency hospital admission rates were higher in wards with a greater number of parks and play areas per child under five years of age. Ball (2004) conducted a retrospective analysis of injury and fatality statistics associated with playgrounds in the United Kingdom. Most playground equipment related injuries occur in public urban green space, but the risk of serious injury in United Kingdom playgrounds is small, perhaps helped by the introduction of artificial, impact-absorbing surfaces.

2.4.6 Excessive exposure to UV radiation

While optimal levels of exposure to sun light are linked to health benefits (see section 2.2.10), greater time spent outdoors in green and open spaces may result in excessive exposure to sunlight and elevated risk of skin cancer. Astell-Burt et al. (2014b) showed that, in Australia, the odds of having skin cancer were higher for those living in a greener environment. The balance of risks or benefits for different levels of sunlight exposure is difficult to assess for various subpopulations. It should be noted that optimally designed green spaces and tree canopies can also provide protection against excessive exposure to UV radiation (Boldemann et al., 2006; Boldemann et al., 2011). In addition, the negative effects can largely be avoided or mitigated by simple means such as appropriate clothing, hats and sun block creams.

2.4.7 Vulnerability to crime

Crime against the person and anti-social behaviour are perceived risks from green spaces, as reported in some studies. However, this does not necessarily reflect recorded crime incidence (Bogar & Beyer, 2015). In a systematic review of fear of crime in urban green spaces, Sreetheran and van den Bosch (2014) found that the majority of the studies highlighted individual factors (such as gender and past experience) as more influential than social and physical factors in evoking fear of crime. They state that certain groups of people, particularly older people, women and ethnic minorities, tend to be more fearful because of their vulnerability or past experiences of crime.

There are varying relationships between green space and recorded crime found in reports from the United States. Groff and McCord’s (2012) study in Philadelphia showed that neighbourhood parks were associated with increased levels of crime. However, certain characteristics of parks (such as the
The presence of playing fields and courts) were associated with lower crime levels. In contrast, Troy et al. (2012), in a study of Baltimore, found a strong inverse relationship between urban tree canopy and violent crime.

2.5 Characteristics of urban green space associated with specific health benefits or hazards

Despite the growing research in this area, there is comparatively little evidence demonstrating differential health benefits associated with specific characteristics of green space. Varying configurations of green space, built environment and topographical features near a person’s residence may offer different opportunities for physical activities and mental restoration, depending on the person’s age, gender and individual preferences. An urban green space may have varying qualities that offer different opportunities for quiet relaxation, engagement with the natural environment, children’s play, physical exercise and athletic activities or getting away from unpleasant aspects of the urban environment, such as noise or heat. More research is needed to identify attributes of green space that are associated with specific health benefits (Wheeler et al., 2015).

2.5.1 Perceptions of green space accessibility and quality

Research on the quality of green space associated with health benefits has often focussed on the physical activity mechanism (Giles-Corti et al., 2005; Hillsdon et al., 2006). A qualitative analysis (McCormack et al., 2010) revealed that attributes of green spaces, such as safety, aesthetics, amenities, maintenance and proximity to home, are important for supporting physical activity outdoors. Aspects such as concerns over safety, violence, graffiti, vandalism, litter, noise, pollution, and dog fouling had negative associations with park use and physical activity.

An Australian study suggested that higher levels of walking were associated with access to attractive, large public open spaces (Giles-Corti et al., 2005). A Dutch study (Van Dillen et al., 2012) assessed the quantity and quality of green space and their links to self-rated health. The quality, measured using characteristics such as accessibility, maintenance, absence of litter and safety, was positively associated with general health. The authors suggested that the quality of green space predicted health outcomes independently of the quantity of the greenspace. Sugiyama et al. (2013), in an Australian study, found no associations between initiation of walking and green space quality (defined as “pleasant natural features”) and proximity. However, proximity of green spaces, and access to a comparatively large sized green space within 1.6 km of a person’s home, were associated with maintenance of walking. The attractiveness of green space has also been associated with increased recreational walking (Sugiyama et al., 2010).

Also working in Australia, Wang et al. (2015) found that positive attitudes to the experience of visiting green space and perceptions of its accessibility appear to matter more than independently measured geographic attributes in predicting green space use.

In Sabadell, Spain, Dadvand et al. (2014a) found greener residential areas, as measured by NDVI, and proximity to forests were associated with lower prevalence of being overweight or obese in children. As noted in section 2.3.2, Pereira et al. (2012), working in Australia, found that a greater variability in greenness has a protective effect on coronary heart disease or stroke in adults. People living in neighbourhoods with greater variability in greenness are likely to have access to aesthetically pleasing natural environment and also to urban destinations – both factors stimulating walking.

The qualities of green space in terms of allowing relaxation and recreation have been described as important factors in improving mental well-being (Pope et al., 2015). It was shown that the quality of public open spaces (including parks and gardens) in the neighbourhood is more relevant to mental health, than their quantity (Francis et al., 2012). Grahn & Stigsdotter (2010) identified eight perceived sensory dimensions of urban parks or urban open spaces: Serene, Space, Nature, Rich in Species, Refuge, Culture, Prospect and Social. Among these, the dimensions Refuge and Nature were...
strongly negatively correlated with stress. *Refuge* was defined as a place surrounded by bushes and higher vegetation where people feel safe, play and can observe other people being active; *Nature* was defined by the feeling of “being in nature”. Two longitudinal studies (Annerstedt et al., 2012; Van den Bosch et al., 2015) have shown that access to the *Serene* dimension was associated with a significantly decreased risk of mental illness in women. *Serene* has been previously defined by Grahn & Stigsdotter (2010) as “a holy and safe place, which is a calm environment, undisturbed and silent” (p. 271).

### 2.5.2 Size of green space

The size of green space is likely to influence the levels and types of activity people undertake within it. Sugiymama et al. (2010) suggested that the attractiveness of a space and the options for activity that the space provides may be more relevant for physical activity than the number of open spaces available. This Australian study considered parks with a size range of approximately 1-10 ha. The authors proposed that, when planning and designing green space to encourage physical activity, it might be better to consider provision of one large park in the neighbourhood rather than many smaller parks. A study of young people in the United States (Epstein et al., 2006) supported this view and showed substantial increases in estimated time in moderate to vigorous physical activity for youth who lived near large parks.

There is a need for more evidence on the effects of configuration and connectivity of green space on health outcomes. What green space offers in terms of facilities, programmes of events, formal game pitches, health trails, cycling, walking and jogging routes, opportunities to be used en route to daily destinations such as school, work or shops, etc. will be affected not only by design and management of green space but also by its size, shape, topography and/or configuration in relation to broader infrastructure and the distribution of different land uses in the urban area (Robertson et al., 2012).

### 2.5.3 Presence of specific facilities for certain activities

What the environment offers can enable or deter outdoor activities. A study in Ontario, Canada, (Kaczynski et al., 2008) found that park facilities such as a paved trail, water area, and playground were more important for physical activity than park amenities such as a drinking fountain, picnic area, and restroom; paved trails in particular were strongly associated with physical activity.

Schipperijn et al. (2013) reported that levels of physical activity in the nearest urban green space were positively related to features such as walking/cycling routes, wooded areas, water features, lights, pleasant views, a bike rack, and a parking lot. A study in the US (Oreskovic et al., 2015) demonstrated that playground use was associated with higher levels of physical activity among adolescents aged 11-14 years.

In a study involving older women, Chastin et al. (2014) found that the lack of resting places outside the home strongly limited participants’ motivation or confidence to be active. Most said they would walk more if they could find resting places at staggered intervals in public spaces, enabling them to rest when needed and giving them increased confidence to venture further outside. This confirms other research that has identified the value of trees and greenery as attractors for older people to use the outdoor environment, but also the importance of seating and facilities such as toilets to enable older people’s access to and enjoyment of public green space (Aspinall et al., 2010).

### 2.5.4 Tree cover and canopy density

It has been claimed that urban greenery can contribute to a substantial reduction in the urban heat island effect (Tan et al., 2015). However, in a study of all-cause mortality during heat waves in Barcelona, Spain, greater percentage of tree cover was not associated with reduced mortality risk (Xu et al., 2013), although residents’ perception of little surrounding greenness was significantly associated with mortality.
In a laboratory environment in the United States, Jiang et al. (2014b) assessed the role of tree canopy density in self-reported stress recovery by showing study participants 3-D videos containing different levels of tree canopy in an urban environment. The authors found a positive linear association, indicating that higher levels of tree density were associated with greater self-reported stress reduction. By measuring the participants’ physiological stress reaction by salivary cortisol and skin conductance, Jiang et al. (2014a) found that men had a greater stress reduction from moderate tree density cover, rather than high or low levels; the same was not found for women.

The presence of nearby trees and grass visible from apartment buildings has been shown to lower levels of aggression and mental fatigue in residents, in comparison to those living in buildings overlooking barren vistas (Kuo and Sullivan, 2001). Also, the absence of green elements near housing has been shown to impact negatively on the management of major life issues (Kuo, 2001). However, some qualities of green spaces associated with tree cover, especially when overgrown or unmanaged, may increase levels of anxiety due to fear of crime, resulting in a negative impact on people’s well-being (Kuo et al., 1998). In Baltimore, tree canopy has also been identified as having a potential beneficial effect towards increased social capital (Holtan et al., 2015).

2.6 Differential health benefits of green spaces in specific population groups

While the studies described above have shown that urban green spaces provide health benefits for a variety of populations, many studies also showed differing health outcomes dependent on demographic factors, including gender, age, ethnicity and socioeconomic status (Charreire et al., 2012; Dadvand et al., 2012b; Lachowycz and Jones, 2011; Lachowycz and Jones, 2014; Maas et al., 2009b; Xu et al., 2013). The section below focuses on studies where particular subgroups have been shown to experience differential health benefits from green space.

2.6.1 Women

As indicated in earlier sections, there is evidence that women and men experience and respond to urban green space in different ways. A systematic review (Sreetheran & van den Bosch, 2014) summarizing findings from many studies demonstrated that women, through perceiving themselves to be more vulnerable, were more fearful in urban green spaces than men. Conversely, Krenchyn’s (2006) study of women’s use of a large, green park in New York City found that they enjoyed exercise in the park compared to exercising in the street because of the beautiful scenery and its therapeutic or spiritual qualities. By contrast with the harassment (catcalls and male comments) experienced when exercising in the street, the park afforded a traffic-free environment where women felt freer to dress comfortably and less susceptible to unwelcome remarks. Thus, appropriately managed green space may offer women opportunities to be more physically active than in other urban contexts.

Positive associations between green space and mental health have also been found for women differentially from men. For example, van den Bosch et al. (2015) found a significant relationship between access to ‘serene’ green space and improved mental health in women but not men. Using measures of diurnal salivary cortisol secretion as a biomarker of stress, Roe et al. (2013) found that effects of green space exposure on patterns and levels of cortisol were different in men and women. More green space in the residential area was associated with a steeper decline in salivary cortisol from three to nine hours post-awakening (healthier diurnal cortisol pattern) in both genders. However, women with lower exposure to green space were found to have a higher rate of hypocortisolemia (low cortisol level at three hours post-awakening), indicating long-term dysregulation of the psychoneuroendocrine system. In men, post-awakening cortisol levels were not associated with green space; instead, men living in less green areas had a shallower decline in cortisol level through the day, resulting in elevated cortisol levels at six and nine hours post-awakening, also indicating psychoneuroendocrine dysregulation.

There is considerable evidence of beneficial effects of access to green space for the health of pregnant women. Specifically, studies in Europe showed positive associations between access to
nearby green space and both reduced blood pressure and reduced depression in pregnant women, with a stronger effect for reduced depression in disadvantaged groups (McEachan et al., 2016; Grazuleviciene et al., 2014).

Such findings suggest it is important to take gender into account when considering any associations between urban green space and health, since both physiological and psychological responses to green space may differ.

### 2.6.2 Children and adolescents

It has been shown that exposure to green spaces during pregnancy has beneficial effects on in-utero development. Studies in Israel, Germany and England (Agay-Shay et al., 2014; Markevych et al., 2014; Dadvand et al., 2014b) and a systematic review and meta-analysis (Dzhambov et al., 2014) demonstrated links between better access to green space during pregnancy and increased birth weight.

Adequate exposure to green space in children may not only facilitate healthy development in childhood but also provide long-term health benefits through adulthood. It has been shown that socio-environmental risk factors in prenatal life, infancy and childhood also have an effect over the entire life-course (Gluckman and Pinal, 2001; Gluckman, 2012; Gluckman et al., 2007). In general terms, if access to green space can stimulate the development of gross and fine motor skills as well as cognitive, emotional, social and physical development in children (Strife & Downey, 2009), then these may lead to better health and better ability to maintain healthy lifestyles in adulthood.

There is some evidence that exposure to green space can influence cognitive development in children. Dadvand et al. (2015) showed a beneficial association between exposure to green space (surrounding greenness at home and school and during commuting) and measures of cognitive development in primary schoolchildren. This association was partly mediated by reduction in exposure to air pollution. Other studies have also demonstrated that green spaces are linked to improved development, reduced problematic behaviour and reduced risk of ADHD (Amoly et al., 2014; Faber Taylor & Kuo, 2011; van den Berg & van den Berg, 2011; Markevych et al., 2014).

According to research in Switzerland, public urban green spaces play an important role in children’s and young people’s social networks, including friendships across cultures, promoting social inclusion (Seeland et al., 2009).

More generally, understanding links between green space and children’s health includes consideration of risks and the importance of learning to manage risk as children develop into adults. Research in the United Kingdom has shown that there is a great attraction in risky and adventurous activity, especially for adolescent boys. Wild or natural environments that offer challenge within an accessible context can help satisfy this need for risky and adventurous behaviour among adolescents (Natural England, 2010b). Opportunities to develop skills in risk management and coping with uncertainty, important attributes for adulthood, are often unavailable to teenagers and young people unless they are introduced to wilder areas and risky situations (Natural England, 2010b). Green space of certain types can offer this even in an urban environment and may be the only accessible option for many.

### 2.6.3 Older adults

A positive relationship between the amount of green space and self-reported health in senior adults was demonstrated in the Netherlands (de Vries et al., 2003). The beneficial effect of green space was stronger in senior citizens and in housewives than in the general population, perhaps due to these groups’ greater dependence on the local living environment.

Toussaint et al. (2015) explored the role of green spaces in sleep deficiency and found a stronger protective effect for people aged 65 and older, compared to younger adults.
Sedentary behaviour is an important health hazard in older adults, who are often the most sedentary segment of society. A recent systematic review found that, when measured objectively, 67% of adults aged 60 years and over spent more than 8.5 hours of their waking day sedentary (Harvey et al., 2013). Evidence of beneficial effects of green spaces on physical activity in individuals aged 60 years or older is summarized by Broekhuizen et al. (2013).

Older adults living in inner-city neighbourhoods also benefit from the presence and use of green spaces, which appears to promote social ties and a sense of community (Kweon et al., 1998). Social contact is known to be important for health and well-being, especially for older people, where social isolation has been significantly associated with increased mortality (Steptoe et al., 2013).

2.6.4 Deprived subpopulations and minority groups

There is accumulating evidence showing that urban green space may be ‘equigenic’ (Mitchell et al., 2015), i.e. that the health benefits linked with access to green space may be strongest among the lowest socioeconomic groups, including minority ethnic groups.

Mitchell & Popham’s (2008) study of the association between green space and mortality rates in England found that populations exposed to the greenest environments had the lowest level of health inequality related to income deprivation.

Lachowycz & Jones’s (2014) study in the United Kingdom confirmed an association between green space access and reduced cardiovascular mortality found previously (Mitchell and Popham, 2008; Villeneuve et al., 2012) but only amongst the most socioeconomically deprived groups. Pope et al. (2015) identified significant associations between reported access to, and better quality of, green space and reduced psychological distress in a deprived urban population in the US. In a large European epidemiological study, Mitchell et al. (2015) found that socioeconomic inequality in mental well-being was 40% narrower among respondents reporting good access to green space, compared with those with poorer access.

One way in which good access to green space may contribute to reduced health inequalities in income-deprived communities is through frequency of and/or time spent in outdoor activities. As stated earlier, evidence suggests that activities in green space may offer psychological, physical and social health benefits. Improvements in access to woodland green space near deprived urban communities in Scotland, United Kingdom, positively impacted on green space use and may have contributed to improvements in activity levels and perceived quality of life (Ward Thompson et al., 2013).

There is a common tendency for the most deprived urban communities to experience the poorest air quality, as has been shown for the United Kingdom (Grant et al., 2012) and Norway (Naess et al., 2007). This can contribute to excess mortality in deprived neighbourhoods. Thus, urban green space in deprived areas may reduce health disparities by mitigating air pollution.

In the United States, Harlan et al. (2006) showed that individuals of lower socioeconomic status and minority groups in Phoenix, Arizona, were more likely to live in neighbourhoods with greater exposure to heat stress. Jenerette et al. (2011) suggest that such lower income populations have less means to cope with extreme temperatures. While wealthier people may have access to cooling systems, the low income population relies more on what is publicly available. Therefore, the role of vegetation in cooling urban areas may be especially important for the urban poor.

Sreetheran and van den Bosch (2014), in a systematic review of English language literature, found that being an ethnic minority and living in low income neighbourhoods affects feelings of security in urban green spaces. It seems that those minority respondents who feared visiting parks or playgrounds had experienced previous direct or indirect victimization in their local urban green spaces. Dadvand et al. (2014b) found a positive association between levels of surrounding greenness during pregnancy and babies’ birth weight in a white British population but not for those of Pakistani
origin, suggesting a difference between ethnic groups that may reflect wider perceptions and use of green space.

Many minority ethnic groups living in European cities suffer socioeconomic deprivation and comparatively poor health. One study on black and minority ethnic (BME) groups in England (CABE 2010a) showed that many BME people live in the most deprived census wards in the United Kingdom and that such wards had, on average, only a fifth of the area of green space that is available to the most affluent wards. The study also showed that in areas most densely populated by BME groups (i.e. comprising 40% plus of population), the available green space is of poorer quality. A second study (CABE 2010b) found that the quality of, access to, and use of urban green space was a significant predictor of general health for African Caribbean, Bangladeshi, Pakistani and other BME groups, who were also those with the poorest health (Roe et al., 2016). Thus, provision and maintenance of appropriate green space in urban areas may make an important contribution to reducing health inequalities.

2.6.5 Populations of various countries and geographic regions

Some findings, such as the stress reduction opportunities that urban green space affords, have been replicated in multiple studies conducted in different countries. However, most of the epidemiological studies cited above have been conducted in high income countries (mainly in western and northern Europe, as well as in North America, Australia and Japan). There is a need for more research on urban green space and health in the eastern parts of the WHO European Region. Such research is essential for assessing health benefits of urban green spaces in middle and low income countries and in cities with different urban design characteristics.

2.7 Co-benefits of urban green spaces unrelated to health effects

There are many co-benefits that may arise from good planning, design and management of urban green spaces in addition to improved public health. While this review focuses on health benefits of urban green spaces, potential additional benefits are briefly summarized below.

The European Commission (European Union, 2015) calls for attention to ensuring sustainable urbanization through promoting nature-based solutions including provision of accessible green spaces. The economic importance of, and return on, investment in urban green space is a budgetary issue for urban planners, social services, and other professionals. Co-benefits of investment in green space may include enhanced economic competitiveness of cities, where quality of life is important for attracting and retaining a skilled workforce (KPMG, 2012a). An attractive and usable green environment near residential areas is likely to increase property values (Wachter & Bucchianeri, 2008) and create ‘liveable’ urban areas that attract new residents and investment, and facilitate economic sustainability (KPMG, 2012b). Equally urban green space has been shown to benefit economically deprived urban communities more than others, creating more equal socioeconomic conditions (CABE, 2004). A recent study concluded that investing in green infrastructure in cities, might not only be ecologically and socially desirable, but also quite often, economically advantageous (Elmqvist et al., 2015).

A green urban environment that supports health in general may also produce healthier workforces, enhancing people’s quality of life as well as their productivity and earning potential. Losses of productivity due to obesity and depression are major cost factors affecting businesses. Thus, improving access to green space can improve mental and physical health and produce major economic benefits through reduced absenteeism and improved productivity. Also, investment in green space may also create green jobs and offer the potential to enhance tourism (Cianga & Popescu, 2013).

A recent review showed that urban parks function as biodiversity hotspots (Busse-Nielsen, 2013). Well-designed urban green space can also benefit hydrological systems and enhance sustainable
urban drainage, help prevent and mitigate flooding and create and extend new habitats for plant and animal species (Gill et al., 2007). Green space may also offer opportunities for environmental education and engagement with nature at every age category, from young children to senior adults (Dadvand et al., 2015; Natural England, 2010b; Sugiyama et al., 2009).

Green spaces can also improve urban ecosystem health by reducing the effects of weather extremes and air pollution (LRTAP Working Group on Effects, 2013). Similarly, noise reduction by green space may benefit species other than human (Francis et al., 2009).

The use of urban green space for low-carbon commuting, e.g. by walking or cycling to school or to work, can reduce greenhouse gas emissions and contribute to mitigating global climate change. Urban green space can make active travel attractive and thereby encourage and support new, environmentally friendly behaviours (Scottish Government, 2016).

In addition to general opportunities for social cohesion, urban green space may also offer the chance to develop individual and community capital. Public green places, for example, offer opportunities for bigger groups to gather than is possible in the home. Urban green spaces that can also be adapted for different temporary uses, such as festivals and cultural events. Finally, urban green space may play an important role in enhancing community resilience and helping communities cope with natural disasters and extreme weather events (Tidball & Krasny, 2014).
3. INDICATORS OF URBAN GREEN SPACE AVAILABILITY, ACCESSIBILITY AND USAGE, AND ASSESSMENT OF THEIR HEALTH RELEVANCE

3.1 Classification of urban green space indicators

A key aspect of understanding links between green space and health is understanding how people’s exposure to green space is conceptualised and measured. As with consideration of any health outcomes associated with an environmental exposure, how the exposure is measured is important in determining what relationships are apparent, and what causal pathways and mechanisms can be inferred (Nieuwenhuijsen, 2015). Studies of green space and health to date have used a variety of measures and indicators. This section of the report summarizes in brief key measures which have been reported in the literature, and used in some exemplar national governmental policies. It describes and discusses possible data sources for a health-related green space indicator for the WHO European Region, and discusses challenges around the application of such an indicator.

A key defining feature of green space measures used in health research and policy is whether they consider the availability, accessibility or usage of green spaces. These types of measures are not always mutually exclusive; for example, some measures could be described as indicating availability or accessibility, and usage is always related to the quantity, quality and characteristics of green space. Definitions of indicators of availability and accessibility can also incorporate specific characteristics of green spaces (e.g. accessibility of green space of at least 1 ha size). Availability measures quantify neighbourhood green space without distinguishing between that which is publicly accessible and that which is not, and without any consideration of the proximity of specific areas of green space to individual residences or communities.

Measures of accessibility may consider any or all of:

- the proximity of specific green spaces to residences or communities (using either linear distance or walking distance);
- green spaces that are publicly accessible (with or without entry fee); and
- specific points of access to green spaces (e.g. gateways, paths, car parks).

Usage measures go beyond these considerations to reflect actual use of green space by individuals or communities. Measures of usage might be objective (e.g. observed park use, or location tracking of individuals) or self-reported (e.g. based on visit surveys).

Examples of these different types of measures and how they are relevant to public health and well-being are presented in Section 3.3 to 3.5.

3.2 Green space characteristics that can be incorporated in definitions of indicators

Green space characteristics refer to type, size and quality of green spaces and the use functions that they allow. It has been demonstrated that different health effects can be linked to different characteristics of green spaces, and that specific characteristics can be linked with health benefits in specific population groups (Wheeler et al., 2015, de Vries et al., 2003, Annerstedt et al., 2012; White et al., 2013b; White et al., 2014; Elliott et al., 2015). Key green space characteristics that have been considered in the literature include:

- size of green space (Giles-Corti et al., 2005; Nordh et al., 2009);
- land cover type e.g. grass or woodland (Wheeler et al., 2015; Alcock et al., 2015; Votsi et al., 2013);
- presence of water or coastline (blue space) (White et al., 2010; Völker and Kistemann, 2011);
• recreational types e.g. open sports area, children’s play areas, ‘natural’, formal gardens (Lachowycz et al., 2012; Mitchell, 2013); and
• environmental qualities e.g. biodiversity, ‘wildness’ (Annerstedt et al., 2012; Dallimer et al., 2012; Lovell et al., 2014).

There is also evidence on the role of ‘social qualities’ of public green space such as amenities (e.g. the presence of benches, car parks, public lavatories) and environmental incivilities (e.g. the presence of litter, graffiti, dog waste). Data on these characteristics are in general not readily available, but have to be collected through specially designed environmental audits using a range of tools (Gidlow et al., 2012; Rosenberg et al., 2009).

A study of green space ‘quantity and quality’ and health in the Netherlands used a green space audit tool to measure various facets of green space quality, such as litter, naturalness, maintenance and safety. This study found positive associations between both quantity measures of green space and the composite quality indicator, with general self-reported health, a mental health inventory and selected acute health complaints (van Dillen et al., 2012).

Whilst it is increasingly recognized that qualities and characteristics of green space are important, the majority of the existing evidence on green space and health does not consider these aspects (Hartig et al., 2014; Bowler et al., 2010b; Jorgensen & Gobster, 2010). Given the lack of a substantive, consistent evidence base, the focus here is therefore on a more generic conceptualization of green space; the potential value of more nuanced consideration of natural environments in urban areas is discussed in Section 3.6..

As described above, this report is not based on an exhaustive, systematic review of the literature, but on expert knowledge and assessment of the evidence base. This section outlines the key measures or indicators of urban green space that have been used to assess association of green space exposure with health and well-being. For each indicator we consider the potential mechanisms at play; examples of studies that have implemented the indicator; and the data requirements and applicability as a WHO indicator.

3.3 Indicators of green space availability

3.3.1 Greenness, measured by Normalised Difference Vegetation Index (NDVI)

Description
The Normalised Difference Vegetation Index (NDVI) is a measure of how much live, green vegetation is present in an area – an indicator of an area’s ‘greenness’. It is derived through remote sensing, usually from satellite imagery, and is based on estimating the proportion of photosynthetically active wavelengths of light (i.e. that are absorbed by chlorophyll in plants) that is absorbed by the ground cover (Pettorelli et al., 2005; Myneni & Hall, 1995). The NDVI is a ratio of a difference and a sum of the spectral reflectance measurements acquired in the visible red and near-infrared regions. These measurements are themselves ratios of the reflected radiation over the incoming radiation in each spectral band which can vary between 0 and 1. Thus, the NDVI can range from -1 to +1. Values of approximately zero indicate barren areas with very sparse or no vegetation; more positive values indicate more living vegetation; more negative values generally indicate the presence of free-standing water, clouds or snow. As a measure of living green vegetation, NDVI is very sensitive to the time of year and weather conditions at the time of imagery, which must be taken into account when using satellite data to calculate NDVI.

Examples of application in research and surveillance
A number of studies have investigated relationships between measures of NDVI and health and well-being outcomes. Typically the mean NDVI for an area is calculated based on high resolution imagery, and is used as an indicator of the average ‘greenness’. The area may be either a statistical or
administrative area, or the “buffer” zone of set distance from an individual’s residence location, or the centroid of a geographical area.

Studies have linked NDVI with a wide range of other health and well-being outcomes including: increased walking (Sarkar et al., 2015); lower Body Mass Index in children (Bell et al., 2008); lower rates of depression, anxiety and stress symptomology (Beyer et al., 2014); and lower mortality due to causes such as respiratory diseases and cardiovascular disease (Villeneuve et al., 2012).

**Data requirements and applicability as a WHO indicator**

Satellite imagery enabling calculation of NDVI at a relatively high resolution is readily available on a global basis from various sources. A key source that has been used in previous research is Landsat 7 Enhanced Thematic Mapper Plus\(^1\) available from NASA/US Geological Survey\(^2\). These data are at 30 m x 30 m resolution, sufficient for most applications in this area, and are available for relatively frequent time series, permitting selection of most relevant times of year (e.g. the ‘greenest’ period (Dadvand et al., 2012b)). A key advantage of these data is their global availability and frequency of update, permitting geographically consistent indicators and monitoring of change over time. NDVI may be most relevant to considering the green space and health pathways that are related to psychological processes (stress reduction, attention restoration), and wider ecosystem services such as urban heat island mitigation (Bowler et al., 2010a).

### 3.3.2 Density or percentage of green space by area

**Description**

Indicators of green space based on area density have also been widely used in epidemiological studies. As with NDVI, these indicators are also usually calculated for statistical areas (e.g. census output areas), or within buffers around residential locations or centroids of postal areas. Various geographical data sources have been used to define green space density. Indicator values can be based on remotely-sensed satellite imagery or aerial photography classified to indicate land cover types, or may be derived from cartographic databases of land parcels, classified by land use or land cover. The land use or land cover data are overlaid with the statistical boundaries or buffer zones, and the proportion of the area covered with green space (however defined) is calculated.

**Examples of application in research and surveillance**

A range of health and well-being outcomes have been studied using green space density measures. For example, Mitchell & Popham (2007) used a small area green space indicator based on the English Generalised Land Use Database (a high resolution cartographic land parcel classification) to investigate the association between green space density and mortality. This study indicated that areas with a higher percentage of green space land use tended to have lower mortality rates, and also suggested that the socioeconomic disparities in mortality were lower in greener areas, suggesting a potentially ‘equigenic’ effect (Mitchell et al., 2015). This same land use based green space indicator for England has been used in studies of mental health (Alcock et al., 2014), physical activity (Mytton et al., 2012), general self-reported health (Mitchell & Popham, 2007) and childhood obesity (Ceterminateu & Jones, 2014).

In representing the general quantity of available green space, availability indicators may be relevant to health effect pathways including provision of opportunity and motivation for physical activity; opportunity for stress recovery and attention restoration; and provision of other ecosystem services such as air pollution amelioration.

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\(^1\) [http://landsat.gsfc.nasa.gov/?p=3225](http://landsat.gsfc.nasa.gov/?p=3225)

Data requirements and applicability as a WHO indicator

Many studies using indicators of green space density have done so using national or local land use/land cover datasets, which are not applicable for use as a consistent WHO indicator. However, some have used international data, such as the Coordination of Information on the Environment (CORINE) Land Cover data, which classifies land cover using satellite imagery, and is available across Europe (see Appendix 2 for coverage across the WHO European Region), at resolution down to 100 m grid cells. CORINE has some limitations in that it only includes larger green spaces (those at least 25 hectares), so misses many of the smaller green spaces in urban areas. However, some research has indicated that a green space measure based on CORINE data is fairly strongly correlated with a measure based on a more detailed national cartographic database (Mitchell et al., 2011).

Other international data sources that could be used to develop indicators of urban green space density include:

- **Global Land Cover dataset:** 30 m resolution land cover map data for years 2000 and 2010 released by the Chinese government.
- **Urban Atlas:** European urban land cover map data, for urban zones with population greater than 100,000 (see Appendix 2 for coverage across the WHO European Region).
- **Cartographical data sources:** Open Street Map is a global, open cartographic database derived from citizen contributors and open licence data sources. It could be used to extract green space geographical data, with the proviso that data quality and definition is potentially geographically variable due to the nature of the data.

An important aspect of using any of these datasets to derive a green space indicator is that it is necessary to consider a definition of what is included (and excluded) as ‘green space’ in order to select the relevant land use/land cover classes. For example, Urban Atlas includes a class named “green urban areas”, as well as several other potentially relevant categories, such as “sport and leisure facilities”, “agricultural areas, semi-natural areas and wetlands” and “forests” (these are further discussed in Section 4). Another consideration is the statistical unit to which the data are allocated for integration with population and health data. Ideally these units should be at a fairly high resolution (i.e. small area), but may be defined according to some criteria.

### 3.3.3 Measures of street trees and other streetscape greenery

The indicators of green space availability described above generally reflect all types of greenery in a specific area. Specifically, NDVI is a measure of total greenery including isolated elements of vegetation. At the same time, there is merit in considering other specific aspects of urban nature, such as street trees, green walls and roofs and other types of streetscape greenery. Trees planted along streets and roads may dampen noise and air pollution levels in residential houses, and mitigate adverse health effects of proximity to busy roads. These aspects may form an important part of urban ecosystems, and there is some evidence of health and well-being benefit. For example, one ecological study of London Boroughs found that those with higher street tree density had lower rates of antidepressant prescriptions (Taylor et al., 2015). Experimental, laboratory studies using 3D imagery of street scenes have suggested that urban trees may promote stress-recovery (self-reported) and positive impacts on stress as measured by salivary cortisol (Jiang et al., 2014a; Jiang et al., 2014b). Another study in the Netherlands has investigated the quantity and quality of streetscape greenery based on a street audit, and found associations with perceived general health, mental health, and acute health complaints (de Vries et al., 2013).

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4 [http://www.globallandcover.com](http://www.globallandcover.com)
6 [http://www.openstreetmap.org](http://www.openstreetmap.org)
3.4 Indicators of green space accessibility

Indicators of green space accessibility take into account the distribution of the population (individuals, households or communities) in terms of their proximity to green space. They may also include consideration of whether the green space is publicly accessible, and if so, where access points and routes are located.

3.4.1 Proximity to an urban park or geographically defined green space

Description

A key indicator of accessibility is proximity to green space from a residence or neighbourhood to the nearest green space. The distance may be expressed as simple linear (straight line) distance, travel distance (by road/path network) or converted into estimated travel time. At the population level, these types of indicators can be summarized, for example to assess the percentage of a population living within a certain distance of a green space (of some minimum size or other selection criteria). These indicators may still include proximity to green space that is not publicly accessible, depending on the nature of the data available. An array of distances has been used in the literature considering access to urban green spaces, and there is no universally accepted guidance on a distance threshold that defines ‘accessible’. Another consideration is using distance to a boundary of green space vs. distance to a defined entrance or trail head.

These types of indicators can be used to establish national or subnational green space accessibility standards. For example, Natural England set an Accessible Natural Greenspace Standard for England (Natural England, 2010a). This recommends that everyone, wherever they live, should have an accessible green space:

- of at least 2 hectares in size, no more than 300 m linear distance (5 minutes’ walk) from home;
- at least one accessible 20 hectare (ha) site within two kilometres of home;
- one accessible 100 ha site within five kilometres of home;
- one accessible 500 ha site within ten kilometres of home; and
- a minimum of one ha of statutory Local Nature Reserves per thousand population.

The European Common Indicator of local public open areas does not set a target and is not specifically focused on green space, but is based on a similar metric – the percentage of citizens living within 300 m from a public open area of minimum size 0.5 hectares (Ambiente Italia Research Institute, 2003). There is no clear agreement on the use of a distance that represents accessibility – while the Natural England standard suggests 300 m to be a 5 minute walk, the European Common Indicators suggest this distance to approximate a 15 minute walk.⁷ The Natural England and European Common Indicator definitions of accessible green space are given in Appendix 1 for reference.

The online tool EnviroAtlas⁸ provided by the US Environmental Protection Agency (US EPA) includes various indicators of green space availability and accessibility, such as green space per capita, total residential population within 500 m walking distance along walkable roads and pathways of a park entrance and percentage of residential population within 500 m walking distance of a park entrance at a census block level (Pickard et al., 2015).

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⁷ "The European Environment Agency, DG Regional Policy and ISTAT (Italian Istituto Nazionale di Statistica) all use the concept ‘within 15 minutes’ walk’ to define accessibility. It may reasonably be assumed that this corresponds to around 500 m walking distance along roads or pathways on foot for an elderly person, which in turn may be equivalent to 300 m linear distance used in the European Common Indicators (Ambiente Italia Research Institute, 2003. Pages 79 and 185.).

⁸ https://www.epa.gov/enviroatlas
**Examples of application in research and surveillance**

Many studies of green space and health have used proximity metrics to estimate accessibility of green spaces. For example, a study in Tel Aviv, Israel used residence within 300 m of the boundary of a green space of at least 0.5 ha as an indicator of proximity to demonstrate beneficial effect of green spaces on birth outcomes (Agay-Shay et al., 2014). The same study also used NDVI as a neighbourhood greenness or green space availability measure. The authors hypothesised that greenness would be more indicative of mechanisms involving reduction of psychophysiological stress, and modifying the impact of air pollution, noise and temperature, while proximity to a major green space would be more indicative of mechanisms involving physical activity.

One study of physical activity and proximity to green space in Bristol, United Kingdom used a minimum green space area of 2 ha, defined by the authors as a minimum to support physical activity. The study suggested that people living closer to green spaces were more likely to engage in levels of physical activity that met government recommendations (Coombes et al., 2010). An ecological study of mortality in Florida in the United States calculated a county-level measure of green space accessibility based on average constituent census tract proximity to nearest green space (without apparent size threshold). This study suggested no association between a simple average distance to green space and mortality, but did find an association with a more complex proximity-based measure of accessibility based on “cumulative opportunity” (Coutts et al., 2010).

**Data requirements and applicability as a WHO indicator**

At population scale, an indicator of green space accessibility requires both a geographical green space dataset (with the inclusion criteria for green spaces clearly defined), and a population dataset with appropriate geographical resolution. Most commonly, population data are available for small geographical areas, such as postal districts or census data reporting areas. The two datasets should be approximately comparable in terms of time period covered. There are some suggestions that size of green space may influence the type of usage and health and well-being outcomes afforded. Whilst there is no conclusive evidence on a critical size threshold for specific health and well-being outcomes, it is suggested here that international indicators should measure small size green spaces, as these may be more amenable to local and national policy interventions.

A number of green space datasets are available that could theoretically be used for this type of indicator in the region, as described in Section 3.3.2.2. NDVI, Global Land Cover and CORINE datasets do not include delineation of specific parcels of land, but could theoretically be configured and analysed to approximate defined ‘green spaces’. However, CORINE only includes land parcels greater than 25 ha, making it unsuitable to use for a health-related indicator which should include smaller neighbourhood green spaces. Urban Atlas covers urban areas in the European Union but does not include countries in the eastern part of the WHO European Region. It does delineate specific green spaces, and identify publicly accessible spaces. This is described further in Section 4.

**3.4.2 Proportion of green space or greenness within a certain distance from residence**

**Description**

The proportion of overall greenness or green space within a certain radius around a residence can be a useful measure in research projects addressing specific health outcome pathways. These indicators have been widely used in epidemiological studies. Indicator values can be estimated for a range of buffer zones to explore the strength of associations with specific health effects.

**Examples of application in research and surveillance**

A longitudinal study of green space and childhood obesity in California used municipality data on land use to calculate an indicator of park acreage within a 500 m buffer of study participants’ homes (Wolch et al., 2011). Higher availability of green space according to this density measure was
associated with reduced risk of obesity and being overweight by the time the study participants reached the age of 18.

Remotely sensed land cover data have been used in similar studies. An example in the Netherlands used the National Land Cover Classification database, which classifies the land use of 25 m grid cells across the country (Maas et al., 2009b). These data were used to calculate green space area density within 1 km and 3 km buffers of home postal code locations of individuals included on primary care databases. The study demonstrated a strong protective effect of green space on depression and anxiety.

Several recent studies have also investigated the relationship between birth outcomes and neighbourhood greenness using NDVI. Dadvand et al. (2012b) used data from four Spanish cohorts, and calculated average NDVI for three buffer zones at 100 m, 250 m and 500 m from the residence address location of mothers at time of delivery. The findings suggested that those living in greener areas were more likely to have heavier babies (lower likelihood of Low Birth Weight). Studies using similar methods have been carried out in the United States and Israel (Hystad et al., 2014; Agay-Shay et al., 2014) and have shown links between surrounding greenness and positive pregnancy outcomes.

**Data requirements and applicability as a WHO indicator**

NDVI is useful in determining general greenness within a defined distance from home, and has the advantage of global availability and frequent update. Global Land Cover is another potentially useful database. European Urban Atlas can also be used to calculate the proportion of geographically defined green space within a buffer zone around each residence. National or municipal high resolution land use databases can also be used in combination with geocoded population data. The application of this type of indicator usually requires high resolution geocoded data on individual residences. In the context of a WHO indicator, data analysis can be computationally intensive while requirements for high resolution data would limit the applicability of these indicators.

### 3.4.3 Perception-based measures of green space accessibility

**Description**

Perceived accessibility can also be a useful measure supplementing distance-based accessibility. One issue for consideration is the potential mismatch between perceived and objectively measured accessibility. It is possible that perceived proximity may be an important driver of use especially if objectively measured proximity is not consistently related to perceived proximity across population subgroups. There is limited evidence of this, but one study in Glasgow, United Kingdom compared participants’ perception of the distance to their nearest park and the actual distance measured via both a road network and as straight line distance (Macintyre et al., 2008). The study found limited agreement between perceived and objective measures, and importantly suggested that this agreement was poorer amongst people of lower social class and in more deprived areas.

**Examples of application in research and surveillance**

One study used data from the European Quality of Life Survey to investigate associations between self-reported green space accessibility and mental health inequalities. The question used to assess perceived accessibility was “Thinking of physical access, distance, opening hours and the like, how would you describe your access to the following service? [recreational/green areas]” (Mitchell et al., 2015). The study found socioeconomic inequalities in mental health to be substantially lower amongst people reporting good access to recreational/green areas compared to those with poorer access.

**Data requirements and applicability as a WHO indicator**

Perception-based green space accessibility indicators can be useful as broad measures of quality of life or in local investigations in support of targeted policy measures. The European Quality of Life Survey is conducted every four years in the European Union countries (other European countries may
also participate). The data are collected from randomly selected individuals across each participating country and may not be sufficient for characterizing green space accessibility at municipal level. Local data are not readily available and needs to be collected using specially designed survey tools. This would make a broad and sustained international application of an indicator based on perception-based measures in the WHO European Region rather problematic.

3.5 Indicators of green space usage

Description
Health and well-being benefit may be gained without actual physical use of green space; for example, there may be psychological effects of simply viewing green space, even if it is not publicly accessible (e.g. private gardens). However, several of the pathways from green space to health and well-being require that individuals actually spend time in the green space in order to gain benefit (e.g. through physical activity). Indicators of green space usage are useful in terms of a) understanding relationships with health and well-being outcomes and b) understanding how and to what extent green spaces are actually used by local resident and visiting populations. These indicators may help to provide information on, for example, green spaces that are underutilized or that have potential for diversification of use and users. There are several ways in which usage might be measured.

- From the population perspective, surveys can establish how often individuals visit their local green spaces, which ones they visit and which characteristics attract visits, on a self-reported basis.
- From an individual perspective, mobility tracking using Global Positioning System technology can be used to assess exactly which green spaces are used, duration of visits, and so on.
- From the green space point of view, observation, gate count and survey data can be used to establish how much a specific space is used, and what it is used for. This method focuses on the contribution of a single area. Therefore, it is difficult to link it with health benefits. However, this approach can be helpful for assessing effects of policy measures aimed at improving green space use.

These methods can potentially be used in combination to build understanding of how, when and by whom green spaces are used, and to assess health and well-being outcomes related to usage.

Examples of application in research and surveillance
Green space usage may be physically active or passive, and could lead to health and well-being benefits through various mechanisms described above, depending on the type of space and the activities afforded. For example, one study in the Netherlands established usage extent and characteristics through a postal questionnaire survey. The ‘Vitamin G’ study developed a series of questions to establish patterns and experience of green space use. These survey questions ask about various aspects of use of local green areas: “distance from home, frequency of visitation, duration of visits, activities performed during visits, accompanying persons, interactions with other people during visits” (Groenewegen et al., 2006; Groenewegen et al., 2012). Other studies have used data on self-reported visits to natural environments (including urban green space), relating the characteristics of the individuals, the environment visited and the nature of the visit to perceived stress reduction, mental restoration and physical activity (White et al., 2013b; White et al., 2014; Elliott et al., 2015).

A number of studies have used GPS receivers to track individuals’ movements and to map and analyse their use of green spaces. For example, a study of around 1,300 schoolchildren in Bristol, United Kingdom used GPS data in combination with accelerometry (measuring physical activity). The study found that children (especially boys) were more likely to be physically active at the level above the Moderate-Vigorous Physical Activity thresholds in green spaces compared to other types of urban environments (Wheeler et al., 2010).

A study in the United States used a standardised observation tool (the System for Observing Play and Recreation in Communities) to observe physical activity behaviour in eight parks; the authors concluded that visitors to rural parks tended to be less physically active than visitors to urban parks (Shores and West, 2010).

**Data requirements and applicability as a WHO indicator**

Green space usage data are not collected on an international basis, with the exception of self-reported measures included in the European Quality of Life Survey, mentioned above, and some Eurobarometer surveys. For example, Eurobarometer data were used to compare the quality of life in 79 cities, including an indicator of “satisfaction with green spaces such as parks and gardens” (European Commission, 2013). These data may help to inform nations or localities about public perceptions and usage of their green spaces, but are dependent on the geographical areas covered by the surveys.

**3.6 Summary and recommendations for a health-relevant approach to selecting and using indicators of urban green space**

**3.6.1 Summary of considerations for selecting indicators**

Little research has directly compared different indicators of green space. Some research (Mitchell et al., 2011) has compared green space measures based on detailed cartographic databases and coarser data from CORINE, and suggested that they are broadly comparable, but with some important differences (especially due CORINE’s exclusion of smaller green spaces). A recent systematic review of the mental health benefits of long-term exposure to green and blue spaces suggested some differentials between relationships with measures of: surrounding greenness; access to green spaces; quality of green spaces; and blue spaces (Gascon et al., 2015). However, the evidence base was highlighted as being limited or inadequate, and further research is required to establish whether there are true differences between these conceptualizations of local urban green space. Various studies have highlighted the importance of:

- nuanced consideration of different types and qualities of green space;
- the various mechanisms through which a wide range of health and well-being outcomes could arise; and
- the likelihood that there will be variation in response to any particular green space ‘exposure’ according to population and individual characteristics including age, sex, socioeconomic status, local/regional cultural norms, life course experience and so on (Bell et al., 2014; Mitchell and Popham, 2008; Gascon et al., 2015; Hartig et al., 2014; Annerstedt et al., 2012).

It is therefore worth summarizing some of key questions and uncertainties. These could be considered by those implementing and using the indicators to give context, and to promote opportunities to develop more bespoke indicators based on locally available data sources:

- What are the most important/relevant potential exposure pathways and health outcomes (see Section 1)?
- Does size of green space matter? Different sized patches of green space may be important for pathways leading to different health benefits.
- Does land cover type of the green space matter? What about water (blue space) or other locally relevant land cover types?
- What is the degree of ‘wild’ or ‘tamed’ nature in the green space? What is the actual and perceived biodiversity value of the green space? Culture and context – Is urban green space different in different cities and regions, does it mean different things in different cultures, and does it have connections with health via different pathways?
- Are any of the following characteristics particularly relevant to the locality/region?
  - perceptions of environmental quality
safety issues (such as lighting)
- attractiveness
- maintenance
- cleanliness
- diversity of environments
- diversity of user groups and potential conflicts of use
- biodiversity, wildlife, vegetation
- facilities e.g. catering, lavatories, car parking
- dog ownership/restrictions on access for dogs
- identity, culture and community significance
- land ownership
- pesticide use and other potential hazards
- tree species, especially with regard to allergen levels.

In conclusion, while there is a rapidly growing evidence base regarding the potential health and well-being benefits of urban green space, the effects are heterogeneous and, therefore, they cannot be summarized in a simple fashion as a straightforward exposure-outcome relationship. A single green space measure is unlikely to be able to capture and summarize all of these complexities. However, there is considerable merit in developing comparable, general indicators of health-relevant urban green space across the European Region for a variety of purposes, with utility at local, national and international scales.

Alongside reasonable evidence that the indicator represents a health-relevant measure of urban green space, a number of other factors need to be taken into consideration for pragmatic implementation and use:

- Are the data readily available?
- How frequently will the data be updated? It should be noted that any future changes in the way the green space or population data are produced or applied could influence the indicator, and therefore impact on capacity to monitor change over time;
- At what spatial scale and resolution are data available?; and
- Is there comparable data coverage internationally across the European Region?

A balanced, health-relevant approach to a WHO urban green space indicator for the European Region should be based on consideration of these factors and the evidence and approaches described above. It should utilize existing data that are readily available and should not require new data collection.

3.6.2 Recommendations for a primary indicator

A proximity-based indicator of green space accessibility, using the European Urban Atlas as the most appropriate and feasible international source of urban green space data in the EU Member States (all EU Member States contribute data for cities with more than 100 000 inhabitants) or comparable sources of land use data in other countries of the WHO European Region is a realistic approach which would produce data pertinent to the Parma Declaration commitment “…to provide each child with… green spaces to play and undertake physical activity” (WHO, 2010b). The focus on physical activity calls for an indicator reflecting accessibility to green spaces suitable for this purpose.

Based on the existing evidence and the rationale presented above, the following approach is suggested:

1. Type of indicator: Accessibility indicator based on residential proximity to green spaces (defined green spaces combined with population distribution data).
2. Green space data source: European Urban Atlas because of its level of spatial detail, its availability in a majority of European Member States and appropriate spatial resolution. Comparable national or municipal data sources would need to be identified outside the Urban Atlas coverage area.
3. Green space definition: As per Urban Atlas Class 1.4.1 Green Urban Areas (see Box 2.1), with two minimum sizes of 0.5 ha (core indicator) or 1.0 ha (additional indicator to allow flexibility). Recommend reporting results for both minimum sizes. Testing of even larger minimum green space sizes can be recommended to facilitate more in-depth policy analysis and provide data in support of interventions.

4. Population data: To be obtained at the finest spatial resolution possible (variable source according to location). European population estimates are available for 100 m grid, which is an appropriate intra-city scale (e.g. the Eurostat 2006 grid\(^\text{10}\) is appropriate for combination with the 2006 Urban Atlas data). Future updates could use updated population grids, or local census small area data.

5. To measure proximity, population unit (e.g. census area) centroid linear distance from green space edge is a reasonable proxy for the walking distance to the park entrance. Network distance may be more accurate and reflect variation in local access routes but is also more complex to calculate; linear distance is an appropriate proxy.

6. A linear distance of 300 m is reasonable as it corresponds to approximately 5 min walking distance along walkable roads or pathways. Testing of different linear distances may be recommended to facilitate more in-depth policy analysis and provide data in support of interventions. However, meaningful analysis at small distances requires high resolution land use and population data.

7. Depending on the availability of data at a city level, local public health authorities may be advised to conduct further analyses based on the proposed proximity-based indicator – for example calculating accessibility measures for specific population subgroups.

Section 4 of this report presents a detailed methodological approach to a proximity based indicator and an analysis tool kit.

### 3.6.3 Recommendations for secondary indicators

Other indicators addressing availability of overall greenness should also be considered in order to address other pathways to health, such as psychological relaxation. Further indicators would also provide additional context and information for informed policy analysis. Key indicators considered to be of merit are:

- Green space availability indicator based on NDVI – mean value to indicate average ‘greenness’ at city scale, or for small areas within a city to indicate distribution across the population. To enable inter-city and temporal comparisons, the seasonal nature of this measure has to be taken in account (e.g. timing of measurements standardized).
- Perception-based indicator based on local/national surveys to establish green space usage and perceptions. Such surveys could implement questions such as those used in the European Quality of Life Surveys \(^\text{11}\) and in the regular European Union’s public opinion survey EuroBarometer (European Commission, 2013) for consistency and comparability.

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4. PROPOSED INDICATOR AND A DATA ANALYSIS TOOL KIT

4.1. Summary of indicator development and evaluation

In order to monitor progress towards the commitment “...to provide each child by 2020 with access to healthy and safe environments and settings of daily life in which they can walk and cycle to kindergartens and schools, and green spaces in which to play and undertake physical activity” (WHO, 2010b) which the Member States of the WHO European Region made at the 5th Ministerial Conference on Environment and Health in Parma, Italy (2010), an indicator tool, which can be applied on a municipal level in the European Region, is required. At a WHO technical meeting in 2010 a preliminary indicator definition and method was suggested (WHO, 2010c). The recommendation was to develop an indicator based on analysis of GIS data on land use and population reflecting proximity of population to urban green spaces. The linear distance of 300 m was suggested as corresponding to approximately 5 min walk along walkable pathways. It should be noted that while 300 m is a commonly used distance cut-off, currently there is no consensus on the residential proximity to green space that is linked with physical activity and relaxation-related health benefits (reviewed by Ekkel & de Vries, 2017). Future epidemiological studies are expected to provide new insights on the spatial shapes of associations between proximity to green space and specific health effects in certain population groups.

In order to test the suggested indicator and further develop its methodology, three case studies have been conducted in Utrecht (the Netherlands), Kaunas (Lithuania), and Malmö (Sweden). An initial outline of indicator methodology was developed by The National Institute for Public Health and the Environment (RIVM), the Netherlands, including two alternative methods for estimating the indicator value. The case studies used European Urban Atlas data on land use, as well as local data on land use and population (Annerstedt et al., 2016). The case studies involved testing various definitions of green spaces based on Urban Atlas classifications, minimum sizes of green spaces ranging from 0.25 ha to 5 ha, and buffer zones from 100 m to 500 m. The case studies also compared results produced using spatially aggregated population data and high resolution population data on individual houses.

The lessons learned highlighted potential challenges with acquiring house-level population data in the context of an international study. The results also showed that using a buffer zone (linear distance to a park) which is comparable to the grid size of land use or population data resulted in statistical instability of indicator values. On the other hand, using greater distances produced estimates of population proportion residing within the buffer zone close to 100% and lower inter-city variability of the indicator values.

This section presents a revised indicator definition and fully developed methodology for estimating the indicator value based on results of the pilot surveys and addresses recommendations from international experts who attended the WHO meeting on green spaces and health in Bonn, Germany in May 2015. It starts with describing the data requirements for a WHO Urban Green Space Indicator in section 4.2 before and then outlines two methods for estimating the indicator value. These methods, hereafter called “basic” and “complex” method, have been tested in three case studies (Annerstedt et al., 2016). Both methods use the same kind of land use data. The basic method uses population data aggregated at the census block level and is discussed further in Section 4.3.2. The complex (and more precise) method requires geocoded data on individual residences and is discussed further in Section 4.3.3. A detailed, step-to-step guide with instructions on how to conduct the analysis is provided in Appendix 3.
4.2. Data requirements for a WHO Urban Green Space Indicator

4.2.1. Land use data for EU countries

The application of an Urban Green Space Indicator requires harmonised and comparable land use data available at an international level. Urban Atlas is currently the most up-to-date land use database for cities in the Member States of the EU (European Union, 2011). It is the biggest international database in the WHO European Region currently covering 27 EU countries representing over half of the 53 regional Member States. Urban Atlas data are freely available through the European Environment Agency (EEA)\(^{12}\) and are delivered in vector format in topologically correct GIS-files. The update frequency is to be determined.

Urban Atlas has a high thematic resolution with a classification system focusing on interurban areas. In total, the classification system contains four major units: (1) Artificial surfaces, (2) Agricultural areas, semi-natural areas and wetlands, (3) Forests, and (4) Water. The minimum overall thematic accuracy for unit 1 is 85% and the geometric resolution is 0.25 ha. For the remaining units the thematic accuracy is 80%, while the geometric resolution is 1 ha. The position pixel accuracy is less than 5 m for all units.

Unit 1, artificial surfaces, is further subdivided into subunits, defining specific artificial urban land use types, such as roads, green urban areas, sports and leisure facilities and residential areas of various density. For the indicator, the subunits “green urban areas” (Urban Atlas code 14100) and “sports and leisure facilities” (code 14200) could be considered, as well as the non-artificial units “agricultural areas, semi-natural areas and wetlands” (code 20000) and “forests” (code 30000). The conclusion after case studies and consultations with WHO technical experts was to use the subunit “green urban areas” for the indicator’s definition of urban green spaces. More detailed information on the definition is provided in Box 4.1.

<table>
<thead>
<tr>
<th>Box 4.1 European Urban Atlas Class 1.4.1 (vector data code 14100): Green Urban Areas (European Commission, 2011)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Minimum mapping resolution 0.25 ha, Minimum width: 10 m</td>
</tr>
</tbody>
</table>

**Included:**
- Public green areas for predominantly recreational use such as gardens, zoos, parks, castle parks.
- Suburban natural areas that have become and are managed as urban parks.
- Forests or green areas extending from the surroundings into urban areas are mapped as green urban areas when at least two sides are bordered by urban areas and structures, and traces of recreational use are visible.

**Not included:**
- Private gardens within housing areas
- Cemeteries
- Buildings within parks, such as castles or museums
- Patches of natural vegetation or agricultural areas enclosed by built-up areas without being managed as green urban areas

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4.2.2. Land cover/use data for non-EU countries

Detailed urban land use data for non-EU countries are currently not systematically mapped and not freely available internationally. However, varied global map services are developed or under development for open access, such as Global Land Cover dataset and Open Street Map. These data, or local or regional equivalents, are recommended to be used where Urban Atlas data are not available. The same methodology, as outlined in this section, should be applicable. In addition the urban green space definition used should aim to be as similar as possible to that of the Urban Atlas definition.

Various land use data sources are described and discussed in Section 3 of this report.

4.2.3 Population data

Local scale population data about place of residence in GIS layers are needed. Population distribution data are usually freely available from local sources, such as municipalities. These data may be on individual or, for example, census block level. The finest spatial resolution possible should be obtained. While the proposed indicator is designed to measure the overall accessibility of green spaces, additional information on socioeconomic and demographic characteristics of census blocks or other spatial units can be used to stratify the population, to estimate indicator values for specific population strata, and assess potential inequality in access to green space.

Comparable European population estimates are available for 100 m grids, which is an appropriate intra-city scale. For example, the Eurostat 2006 grid\(^\text{13}\) is appropriate for combination with the 2006 Urban Atlas data.

For EU countries, another possible option is the Population density disaggregated dataset, provided by EEA\(^\text{14}\) (Gallego, 2010). These are raster data on population density using CORINE land cover data from 2000, and is available free of charge EU-wide. For non-EU countries, input data from local sources would be an option.

Due to factors like data protection, non-synchronised data collection, or financial costs, it is not expected that harmonised, individual residential data will be easily and freely available across the member countries of the WHO European Region.

For the basic version of the indicator method, census block population distribution data or similar spatial resolution scale are adequate. EU countries should use local data or EU-synchronised population data from, for example, Eurostat or EEA. Non-EU countries will have to rely on data from local sources.

To conduct the complex version, individual population data are required. Therefore, the basic version is the general recommendation to use for reporting the Urban Green Space Indicator, but when individual population data are available the complex version may be tested.

4.3. Methodology

4.3.1 General overview

A spatial analysis tool is required for estimating values of the indicator. Several alternative methods are possible, all relying on GIS data. A common GIS software (ArcGIS for Desktop\(^\text{15}\)) was used for analysis of data from case studies. ArcMap, the primary component of ArcGIS, was applied to estimate values of the indicator. This report describes the application of ArcGIS software version 10.1.

\(^{13}\) http://ec.europa.eu/eurostat/statistics-explained/index.php/Population_grids
\(^{15}\) http://www.esri.com/software/arcgis/arcgis-for-desktop/index.html
It is presented here as an example only. The same methodological principles and similar expressions apply in other software options, such as the freely available QuantumGIS (QGIS).

Main tools used in the ArcMap are from the Proximity and Query applications, which by chosen expressions select a subset of features and table records. Query expressions in ArcGIS adhere to standard Structured Query Language.

The Urban Green Space Indicator will be based on linear distance estimates of accessible green spaces, which are assumed to offer a proxy for walking distance to the border of a green space. As described in Section 3 of this report, network analysis, including roads and other barriers to accessibility, may be more accurate to measure real walking distance. However, this requires higher analysis skills as well as additional, detailed data. Therefore, it is not recommendable at this stage of indicator implication.

The indicator defines the proportion of an urban population living within a specified distance from a public urban green space, according to the following formula:

\[ \frac{N_{ACC}}{N_{TOTAL}} \times 100 \]

*Urban Green Space Indicator = \( \frac{N_{ACC}}{N_{TOTAL}} \times 100 \)*

Note: \( N_{ACC} \)=number of inhabitants living with 300 m from nearest Urban Green Space of specified minimum size; \( N_{TOTAL} \)=total number of inhabitants within the area of interest; Urban Green Space Indicator=percentage of residents living within 300 m from nearest Urban Green Space of specified minimum size.

The two different alternatives of the GIS method both perform a proximity analysis, but in two different ways (buffer analysis or individual distance analysis). For both methods the input is feature data and the proximity tool is vector data. The work flow diagrams for the analysis process in GIS for both methods are outlined in Figures 4.1 and 4.2.

The feature-based tools vary in the types of output they produce. The basic method is based on a buffer tool, which produces polygon features output to be used as input to overlay, or alternatively spatial selection tools (such as “Select Layer By Location” in ArcGIS). The tool creates a buffer with a specified distance to the borders of a delineated green space, in accordance with the definition. For a step-to-step analysis-outline of the basic method, please see Appendix 3.

![GIS flow chart for the basic method (ArcGIS)](image)

Fig. 4.1 GIS flow chart for the basic method (ArcGIS)

The complex method is based on a ‘Near’ tool that adds a distance measurement attribute (corresponding to the distance between each resident and the border of green space) to the input data, in this case the individual residences.
Land use and population data from appropriate sources should be acquired and set into the same projection and coordinate system. For the basic version both individual level and census level population data are applicable. For the complex version, individual level population data are required. Land use data are derived from Urban Atlas or equivalent for non-EU countries.

### 4.3.2 Basic method

**Step 1 Selecting of green spaces**

The Clip tool in ArcMap Toolbox can be used to get the land use data within the municipality borders. Thereafter, depending on what land use data are used, appropriate units for green spaces are selected by an analysis tool in the software. In ArcGIS, the ‘Select by Attributes’ tool can be used.

When Urban Atlas is used, “Green Urban Areas”, code 14100, should be selected.

**Step 2 Creating buffers around green spaces of defined size**

Creating buffer zones around green spaces can be done by performing a buffer analysis using the previously selected green space attribute as input data. The buffer size and corresponding maximum distance to the green space border can thereafter be chosen as well as the minimum size of the green space area.

Based on the results of case studies (Annerstedt van den Bosch et al., 2016) and discussions at the WHO meeting on green spaces and health in May 2015, it was decided to uphold the initial recommendation (WHO, 2010c) to define the indicator as proportion of population living within 300 m linear distance to the boundary of green space. Two recommended alternative minimum sizes of green space for the indicator are 0.5 ha and 1 ha. It is also recommended to perform additional analysis using various maximum distances (for example 200 m and 500 m). Once the land use and population data are in place, performing additional analyses requires little extra effort.

**Step 3 Selecting population within buffer**

The ‘Select by Location’ tool in ArcGIS can be used to identify the size of the population within the buffer zone. In ArcGIS, several alternatives for spatial selection of population layer are at hand, such as “intersect”, “completely within”, or “centroid”. Using census block or disaggregated population data will all render approximate values of the population size within the buffer zone. The intersect option would give overestimations of the Urban Green Space Indicator, as the entire population within any polygon merely touching a green space border will be included, although large parts of the residents in that polygon may live outside the buffer zone and thus at a larger distance than what is specified.
(Fig. 4.3). The completely within option provides underestimations, as residents in the polygons that are not entirely within the buffer will be omitted, although parts of the polygon’s population may, in fact, be within the buffer (Fig. 4.4).

The centroid option should also give an approximation. However, theoretically it may be closer to the individual data result and the real situation, since it will include the population of polygons with the centroid within the buffer zone, while still not including every polygon, and corresponding population, touching the buffer border (Fig. 4.5).

The centroid option, or equivalent, should be applied for the indicator.

Fig. 4.3. Inclusive option ("intersect the source layer feature" in the GIS-selection)

Fig. 4.4. Exclusive option ("completely with the source layer feature" in the GIS-selection)
Step 4 Estimating total population within the buffer zone
In ArcGIS, the ‘Statistic’ tool can be used to sum the population within the buffer.

Step 5 Calculating the indicator value
Apply the formula from section 4.3.1 to estimate the Urban Green Space Indicator value as the ratio of the number of people who live within 300 m from the nearest green space to the total number of residents of the city or area of interest, multiplied by 100%.

4.3.3. Complex method

Step 1 Selecting green spaces
The selection of green spaces is made by the same procedure as in the basic method. The selection should then be exported to a new layer by the selection option Create Layer of Selected Feature in ArcGIS. The Dissolve tool is used to dissolve the boundaries in between the polygons. Equivalent tools shall be selected in alternative GIS software.

Step 2 Selecting population in study area
Population data at individual level are selected as input data.

Step 3 Calculating individual distance to nearest green area
To estimate the number of inhabitants living at a certain distance to nearest urban green space, the proximity tool Near, or equivalent, can be used. The tool can measure the distance between each feature and its nearest neighbourhoods’ location, in the Urban Atlas case the selected “Green Urban Areas”. A distance measurement attribute (300 m) is added to the input features attribute table.

Step 4 Estimating the total population within the buffer zone
The ‘Statistic’ tool can be used to sum the population within the buffer.

Step 5 Calculating the Urban Green Space Indicator
Apply the formula from section 4.3.1 to estimate the Urban Green Space Indicator value as the ratio of the number of people who live within 300 m from the nearest green space to the total number of residents of the city or area of interest, multiplied by 100%. 
Step 6 Processing output in statistical programme
The distance measurement fields that are added to the attribute table can be exported to a general statistical programme, such as SPSS, SAS, or the freely available R. This allows for deepened statistical explorations, for example relating a city’s green space accessibility to socioeconomic conditions or other social indicators and potential relation to health outcomes.

4.4 Summary of the proposed indicator
The indicator approach outlined above was developed in collaboration between WHO and several research institutes. Case studies to test the initially suggested definitions and analysis methods were performed in three middle-sized European cities in the Netherlands, Lithuania, and Sweden. Based on these case studies and discussions and agreements by participants at a WHO expert meeting, the method described in this section and in Appendix 3 was established for defining public green space accessibility in the cities of the Member States of the WHO European Region.

Specific requirements and recommendations for the core indicator are as follows.

- Land use data are derived from Urban Atlas or equivalent database with classified GIS-data of urban areas, including delineation of green spaces.
- Population data shall be obtained from local sources at finest spatial resolution possible, or from EU-wide aggregated population density datasets.
- Urban green spaces are defined in accordance with the Urban Atlas definition of green urban areas and with a minimum size of 0.5 ha. It is recommended to perform additional analysis for a minimum green space size of 1.0 ha. The Urban Atlas definition will serve as a template for defining urban green spaces in other land use databases.
- The maximum distance to the border of green spaces is 300 m, measured as linear distance.
- The GIS-method is based on a proximity-analysis, where the size of a city’s population living within a buffer zone of 300 m around green spaces of at least 0.5 ha is calculated. This provides a number for estimating the proportion of a city’s total population with recommended access to green spaces.
5. CONCLUSIONS

Urban planners, managers and policy-makers face conflicting demands to promote more compact cities with greater population density in order to create critical mass to support and justify public and private service provision, and, on the other hand, to provide green space and to improve urban ecosystem services. Built form may create difficult environments, with poor or turbulent airflows, heat island effects and increased surface water runoff. Increasing densification of cities may also result in removal or degradation of existing green space in ways that will be difficult to reverse. Loss and degradation of urban green space can contribute to the burden of disease exacerbating the effects of other adverse factors in the urban environment, such as inequalities, air pollution, noise, chronic stress and insufficient physical activity. Reducing the health risks as well as promoting health benefits of urban living requires stronger interactions and collaborations between urban planners and public health workers.

The informed work of landscape architects, planners and urban designers is important in contributing professional expertise to ensure that health benefits as well as environmental and economic co-benefits of green spaces are maximized and future opportunities are not lost through short-sighted urban development decisions.

The evidence shows that urban green space has health benefits, particularly for economically deprived communities, children, pregnant women and senior citizens. It is therefore essential that all populations have adequate access to green space, with particular priority placed on provision for disadvantaged communities. While details of urban green space design and management have to be sensitive to local geographical and cultural conditions, the need for green space and its value for health and well-being is universal.

The importance of green spaces for health is recognized in the Parma Declaration (WHO 2010b) with a commitment “…to provide each child by 2020 with access to healthy and safe environments and settings of daily life in which they can walk and cycle to kindergartens and schools, and to green spaces in which to play and undertake physical activity”. Similar visions are expressed in the United Nations Sustainable Development Goal 11.7 and the WHO Action Plan for the implementation of the European Strategy for the Prevention and Control of Noncommunicable Diseases in 2012–2016 (WHO, 2012).

To put these visions into practice and make a green urban environment an asset for all populations, policy-makers need to rely on objective and comparable measures and indicators reflecting urban green space provision across multiple communities and countries, and helping to identify areas where targeted interventions are necessary. The application of harmonized indicators to measure green space provision may also help to evaluate the effects of targeted policy interventions. Such indicators shall be evidence-based, unanimously defined, and universally applicable across various populations and environmental conditions. The implementation of such indicators requires the development of harmonized definitions, data collection methods and analytical tool kits, which are suitable for local public health specialists and municipal agencies with limited experience in GIS data analysis.

This report summarized the existing evidence of health effects of urban green spaces to conclude that there are many public health benefits through diverse pathways, such as psychological relaxation and stress reduction, enhanced physical activity, and mitigation of exposure to air pollution, excessive heat, and noise as well as other harmful factors in the urban environment. These numerous benefits strongly outweigh potential detrimental effects of green spaces such as exposure to allergenic pollen and to infections carried by insect vectors. In addition, most detrimental effects are associated with poorly maintained green spaces; they can be reduced or prevented through proper planning, organization and maintenance of green urban areas.
The report also evaluated and compared previously developed indicators of green space availability, accessibility and usage from the point of view of their public health relevance and practical applicability. The report identifies urban green space indicators which are suitable for wide-scale application in the European Region and proposes an indicator definition and data analysis tool kit for universal use. The proposed indicator is based on previous work conducted by WHO in selected countries. It involves measuring the proportion of city population living within 300 m of a green space with a defined minimum size. The indicator is intended for monitoring the implementation of Parma commitment “to provide each child... with access to... green spaces to play and undertake physical activity.”

The proposed indicator measures accessibility of green spaces of defined minimum sizes suitable for physical activity as well as mental relaxation. The available evidence suggests that there is also a need for small, local green spaces very close to where people live and spend their day, as well as large green spaces, offering formal provisions such as playing fields, and opportunities to experience contact with nature and relative solitude.

Further development and application of urban green space indicators that reflect various known mechanisms of beneficial health effects, such as viewing greenery, is warranted in order to provide city planners with broader information that can support the development of targeted interventions aimed at specific population subgroups.

A city of well-connected, attractive green spaces that offer safe opportunities for urban residents for active mobility and sports as well as for stress recovery, recreation and social contact, is likely to be more resilient to extreme environmental events, such as heat waves (due to the mitigation of urban heat island effect) and extreme rainfall (due to reduced surface run-off). Such a city is also likely to have healthier citizens, reducing demands on health services and contributing to a stronger economy.
6. LITERATURE


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APPENDIX 1. Examples of definitions related to assessing green space availability or accessibility

European Common Indicators – Availability of local public open areas and services
Public open areas are defined as:

- public parks, gardens or open spaces, for the exclusive use of pedestrians and cyclists, except green traffic islands or dividers, graveyards (unless the local authority recognizes their recreational function or natural, historical or cultural importance);
- open-air sports facilities, accessible to the public free of charge;
- private areas (agricultural areas, private parks), accessible to the public free of charge.

To allow a more complete data analysis, the indicator must be calculated twice: first, relating to areas greater than 5,000 m², and second for all areas used by the public for leisure and open air activities, regardless of their dimension (Ambiente Italia Research Institute, 2003).

Urban Atlas in the European Union
The Green Urban Areas as defined by Urban Atlas (code 14100) include public green areas used predominantly for recreation such as gardens, zoos, parks, and suburban natural areas and forests, or green areas bordered by urban areas that are managed or used for recreational purposes (European Union, 2011). For more detailed information on the definition of green space in the Urban Atlas see Box 4.1 in Section 4.2.1.

Natural England’s Accessible Natural Green Space Standard 16
Accessible greenspace – places that are available for the general public to use free of charge and without time restrictions (although some sites may be closed to the public overnight and there may be fees for parking a vehicle). The places are available to all, meaning that every reasonable effort is made to comply with the requirements under the Disability Discrimination Act (DDA 1995). An accessible place will also be known to the target users, including potential users who live within the site catchment area.

Natural greenspace – Places where human control and activities are not intensive so that a feeling of naturalness is allowed to predominate. Natural and semi-natural greenspace exists as a distinct typography but also as discrete areas within the majority of other greenspace typologies.

European Environment Agency 17
Green space is defined as a plot of vegetated land separating or surrounding areas of intensive residential or industrial use and devoted to recreation or park uses.

United States Environmental Protection Agency’s (US EPA) EnviroAtlas 18
US EPA’s EnviroAtlas (Pickard et al., 2015) defines green space as all vegetated land, including agriculture, lawns, forests, wetlands, and gardens. Barren land and impervious surfaces such as concrete and asphalt are excluded.

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18 https://www.epa.gov/enviroatlas
APPENDIX 2. The availability of key urban land use data for the Member States of the WHO European Region

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* Covering most cities with population >100,000

**CORINE 2006 includes Liechtenstein

This guide provides an example of the indicator methodology. The illustrations are drawn from a case study performed in the Swedish municipality Malmö. Land use data are from Urban Atlas, population data are locally acquired, and the GIS-software is ArcGIS, version 10.1. The same principal procedure is applicable in other European cities with corresponding data supply, using ArcGIS or similar software.

Data preparation

Setting the projection of the data frame

Start a blank ArcGIS file. Prior to bringing any layers into the file, set the coordinate system of the data frame to the projected coordinate system typically used for map files in the area. In the case of Malmö, it is ETRS_1989_LAEA.

To set the projected coordinate system of the data frame, right click on layers (Fig. A.3.1) and go down to properties.

![Fig. A.3.1.](image)

Select the coordinate system tab and find the appropriate coordinate system under Projected coordinate systems (Fig. A.3.2).
Now you can bring in the layers necessary for the analysis. All of these layers need to be projected to the same coordinate system for spatial analysis. The land use data, downloaded from Urban Atlas, sometimes come without a spatial reference. It is important to find out what this spatial reference is through back up literature on the web site about the layer or through contacting Urban Atlas.

**Bringing in necessary layers**
You can bring in the layers by going to *File → Add data* (Fig. A.3.3) and then navigating to the folder where your layers are stored. You can check the current coordinate system and projection of a shape-file by right clicking on it, going to *Properties → Source tab.*
Projecting the layers

When the layers are in the map file, project them to the same coordinate system you projected the data frame. To do this, find the Arc Toolbox and navigate to Data management tools \(\rightarrow\) Projections and transformations \(\rightarrow\) Feature \(\rightarrow\) Project (Fig. A.3.4). Then you can select the layer you want to project, choose where you want to save the new projected shape-file, and select the output coordinate system (in XY coordinate systems, you can navigate to it the way you did for the data frame; alternatively, you can click on Layers, which lists all the coordinate systems that have already been used in the file and select it from there).
If the Urban Atlas land use file came with an undefined spatial reference, you will not be able to project it the way described above. For this layer, first export it by right clicking on the layer, going to Data → Export data (Fig. A.3.5) and leaving the default options: Export all features; use the same coordinate system as this layer’s source data (Fig. A.3.6). Then navigate to the folder where you want this layer to be saved and rename the file.
Now you can navigate to the **Arc catalog**, find the layer there, right click on it and go to **Properties → XY coordinate system** and choose the appropriate projected coordinate system under **Layers** (Fig. A.3.7).

When all of the layers are in the same coordinate system, go back to the data frame and reset it to the projected coordinate system if it has changed. Now all of the layers in your map should align.

**Checking the integrity of the projection**

To test that the map aligns correctly, bring in a basemap (for cities, any street map is good, for example **Open Street Map**) by going to **File → Add data → Add basemap** (Fig. A.3.8).
Scroll around the map to see that your land use data and population data line up logically with each other and with the base map.

Data analysis

Selecting green spaces
The land use data file comes with specific codes. In Urban Atlas, the code for Green Urban Areas is 14100. Green Urban Areas are the definition of urban green spaces for the indicator.

To export Green Urban Areas as a layer, go to Selection → Select by attributes. In the drop down menu, select Land use (to manually name the layers to what you find the most convenient and recognisable just click on the layer in the table of contents and type in the name you desire). Next, double click on the field “CODE”, click the “=” button and then the “Get unique values” button. A list of codes will appear. Double click on the 14100 code to complete the equation (Fig. A.3.9). Click OK. Now the areas defined as urban green spaces are selected.
To export them as a layer, go back to the table of contents, right click on the *Land use* layer, go to *Selection* → *Create layer from selected features* (Fig. A.3.10).
This will save these features as a separate layer. You can then rename the layer to something like “Urban green spaces” and select a colour of your choice for the layer. To change the colour, you can simply click on the symbol underneath the layer name and a window for the symbol selection will appear (Fig. A.3.11).

![Symbol Selection Window](image)

Fig. A.3.11.

It is important to clear the selection after you are done exporting it as a layer and start new selection procedures from scratch. To do this you can click on the “Clear selected features” icon (Fig. A.3.12).

![Clear Selected Features](image)

Fig. A.3.12

**Selecting green spaces of a certain size**
The 1 ha size is presented as an example. Same steps can be performed for any size desired.

To select green spaces of a certain size, go again to *Selection ➔ Select by attributes*. Make sure that you have cleared the previous selection and create a new selection from the “Urban green spaces” layer. From the drop down menu select *SHAPE_AREA* and double click. Then click the “≥” and type
10,000 to select the minimum green space size of 1 ha (or 5,000 to select the size of 0.5 ha), and complete the formula (Fig. A.3.13). Click OK.

Fig. A.3.13.

You have now selected the urban green spaces with an area of 1 ha or larger. To export them as a layer, follow the same procedure as previous; go back to the table of contents, right click on the Land use layer, go to Selection → Create layer from selected features (Fig. A.3.10). You can then rename the layer to something like “Green spaces_1ha” and select a colour of your choice for the layer, as described earlier.

Creating buffer around green spaces
The 300 meter buffer size around green spaces being 1 ha or larger is presented as an example. Same steps can be performed for any buffer distance desired and around any size limit.

To create the buffer, go to Geoprocessing → Buffer. Select your previously created layer “Green spaces_1ha” from the drop down menu as the input feature. In the output feature class, click on the open folder icon on the right and navigate to the folder where all your shape files are stored. Give this layer a name such as “green spaces 1 ha_300m buffer”. Next, specify 300 Meters as the linear distance. Lastly, click OK (Fig. A.3.14).
The programme will run for a couple of minutes and create a buffer layer that will appear in the Table of Contents. You can rename it here and edit the symbol as previously described. It is often nice to set the layer to be transparent so that you can see the features underneath. You can set the transparency by right clicking on the layer, going to Properties → Display → Transparency 40%.

For the Malmö example, the result of this could look like the following (Fig. A.3.15):
To change the display, you can move the layers up and down. They layer in the order they appear in the table of contents. You can also de-select some of the layers so they are not all displayed simultaneously.

**Determining percent of population having access to green spaces**

The next step is to determine what percentage of the population is within the 300 m buffer of green spaces with a minimum size of 1 ha (these are the criteria for the current analysis. The same procedure can be applied to any buffer distance and green space size.).

Make sure the previous selection has been cleared. Then go to **Selection → Select by location**. The selection method should say "select features from". If the previous selection has not been cleared, then you have the option to "add to current selection" or "select from currently selected", etc. The target layer should be the population data layer. The source layer is the 300 m buffer around green spaces of 1 ha or more (named e.g. "green spaces 1 ha_300m buffer"). In the last step you decide the "spatial selection method for target layer features”. Select “have their centroid in the source layer feature” (Fig. A.3.16).

![Image](image_url)

**Fig. A.3.16.**

After the selection has been made, you can either export it as a new layer (as previously described) or summarize the selection by right clicking on the Population data layer and opening the attribute table (Fig. A.3.17).
Here you have the option of viewing just the selected features by clicking on “show selected records” at the bottom of the screen (Fig. A.3.18).

In the Malmö example, the data are divided by gender. Each cell is populated with the number of people indicated. The last column to the right is the summation of both genders (i.e. total population of the census tract). By right clicking on the title of the “SUMMA” column and going to Statistics, you will get the summary of the selection (Fig. A.3.19).
The results will be demonstrated as a frequency distribution (Fig. A.3.20).

The sum of 237,936 indicates the number of people living within the 300 m buffer zone of green spaces with a minimum size of 1 ha. The percentage can be calculated by obtaining the total number of people living in Malmö. You can do this by clearing the selection (Fig. A.3.21), right clicking on the population layer and opening the attribute table again.
Make sure that all records are displayed by making the proper selection in the bottom left corner of the screen. Right click on the “SUMMA” column of the attribute table again and select it. The result indicates that the total population of Malmo is 297,616 people.

The last step is to calculate the% of people living within the 300 m buffer around green spaces with a minimum size of 1 ha using the following formula:

$$\frac{\text{population living within 300 m buffer (1 ha)}}{\text{total population}} = \frac{237936}{297616} \times 100 = 79.9\%$$

The urban green space indicator in Malmö for a linear distance of 300 m to the border of green spaces with an area of at least 1 ha is 79.9%.
This report summarizes the available evidence of beneficial effects of urban green spaces, such as improved mental health, reduced cardiovascular morbidity and mortality, obesity and risk of type 2 diabetes, and improved pregnancy outcomes.

Mechanisms leading to these health benefits include psychological relaxation and stress alleviation, increased physical activity, reduced exposure to air pollutants, noise and excess heat.

Characteristics of urban green spaces that are associated with specific mechanisms leading to health benefits, and measures or indicators of green space availability, accessibility and use that have been used in previous surveys are discussed from the perspective of their public health relevance and applicability for monitoring progress towards goals set in international commitments, such as the Parma Declaration in the WHO European Region and the global Sustainable Development Goals.

The report also presents a suggested indicator of accessibility of green spaces with examples of its application in three European cities and a detailed methodological tool kit for GIS analysis of land use and population data.