



*World Health
Regional Health Planning*

THIRTY-FIFTH WORLD HEALTH ASSEMBLY

Provisional agenda item 19.1

STRATEGY FOR HEALTH FOR ALL BY THE YEAR 2000:
PLAN OF ACTION FOR IMPLEMENTING THE STRATEGY



In resolution WHA34.36, adopted in May 1981, the Thirty-fourth World Health Assembly requested the Executive Board to prepare a plan of action for implementing, monitoring and evaluating the Global Strategy for Health for All by the Year 2000 and to submit it, in the light of the observations of the regional committees, to the Thirty-fifth World Health Assembly. In consequence, at its sixty-eighth session in May 1981, the Executive Board adopted a draft plan of action, and this was reviewed by the regional committees at their 1981 sessions. Their comments and conclusions are presented in the Annex to this report. The draft plan of action was then updated and revised in the light of the regional committees' discussions. The revised draft was reviewed and amended by the Board at its sixty-ninth session in January 1982.

The amended draft is submitted for the consideration and approval of the Thirty-fifth World Health Assembly. The attention of the Health Assembly is drawn to resolution EB69.R3.

PLAN OF ACTION FOR IMPLEMENTING THE GLOBAL STRATEGY
FOR HEALTH FOR ALL BY THE YEAR 2000

INTRODUCTION

1. In May 1981, the Thirty-fourth World Health Assembly adopted resolution WHA34.36 in which it requested the Executive Board to prepare without delay a draft plan of action to implement, monitor and evaluate the Global Strategy for Health for All by the Year 2000. A draft plan of action was prepared by the Board at its sixty-eighth session in May 1981, reviewed by the regional committees, and finalized by the Board at its sixty-ninth session in January 1982 for submission to the Thirty-fifth World Health Assembly in May 1982. However, this process has not prevented action being taken in the meantime along the lines of the draft.
2. The plan of action will be carried out by the Member States of WHO individually and through intercountry cooperation, by WHO's governing bodies, and by the Director-General of WHO and through him the entire Secretariat.
3. The implementation of the Global Strategy through the plan of action will be monitored and reviewed by WHO's governing bodies at specified intervals; in consequence, the plan of action will be progressively updated and refined as necessary.

STRATEGIES AND PLANS OF ACTION

4. The following action will be taken with respect to the formulation of strategies, their implementation through plans of action, and their monitoring and evaluation:

Member States

5. Countries will:
 - (1) review their health policies, if they have not already done so, in the light of section II of the Strategy;
 - (2) formulate their national strategies for health for all, if they have not already done so, or update them as necessary;
 - (3) decide on specific targets in accordance with section III, paragraphs 28 and 37 of the Global Strategy;¹
 - (4) develop plans of action to implement their strategies.

¹ Throughout the rest of the plan of action the appropriate section(s) and paragraph(s) in the Strategy will be placed in parentheses, e.g. (III.28 & 37).

Regional committees

6. The regional committees will:

- (1) update and adapt the regional strategies as necessary in the light of the Global Strategy (VI.8);
- (2) seek the commitment of governments in the region to implement, monitor and evaluate the regional strategies if they have not already done so;
- (3) consider the possibility of defining regional targets on the basis of national targets if they have not already done so;
- (4) prepare regional plans of action for implementing the regional strategies;
- (5) monitor and evaluate the implementation of the regional strategies (VII.5);
- (6) submit such regional proposals for the Seventh General Programme of Work and subsequent General Programmes of Work as will support the national, regional and global strategies;
- (7) ensure that the regional biennial programme budgets of WHO conform to the policies and orientation of the Seventh and subsequent General Programmes of Work of WHO and through them support the strategies for health for all.

Executive Board

7. The Executive Board of WHO will:

- (1) prepare a plan of action for implementing the Global Strategy;
- (2) analyse the feasibility of adopting further or more refined global targets than appear in the Strategy, based on national and possibly regional targets, and submit its recommendations to the World Health Assembly (III.37);
- (3) monitor and evaluate the Global Strategy and submit reports thereon to the World Health Assembly (VII.5);
- (4) prepare the Seventh General Programme of Work and subsequent General Programmes of Work in such a way as to support the national, regional and global strategies through the development of health system infrastructures based on primary health care and through the identification and generation of appropriate technology by scientific endeavour;
- (5) ensure that the Organization's biennial programme budgets conform to the policies and orientations of the General Programmes of Work and through them support the Strategy for Health for All.

World Health Assembly

8. The World Health Assembly will:

- (1) review and approve the global plan of action at the Thirty-fifth World Health Assembly in May 1982;
- (2) review the Board's recommendations concerning the adoption of further global targets;
- (3) monitor and evaluate the implementation of the Strategy (VII.5);
- (4) ensure that the Seventh General Programme of Work as well as subsequent General Programmes of Work are formulated in such a way as to support the Strategy.

Director-General

9. The Director-General of WHO will:

- (1) ensure full secretariat support to countries, the regional committees, the Executive Board and the Health Assembly in the preparation and execution of the plan of action for implementing the strategy;
- (2) reprint the following publications in a special "Health for All" Series:
 - the report of the International Conference on Primary Health Care, Alma-Ata, USSR;
 - the Executive Board document on "Formulating strategies for health for all by the year 2000";
- (3) publish the following in the "Health for All" Series:
 - the Global Strategy for Health for All by the Year 2000;
 - guiding principles for the managerial process for national health development in support of strategies for health for all by the year 2000 (MPNHD);
 - guiding principles for health programme evaluation as part of the managerial process for national health development;
 - indicators for monitoring progress towards health for all by the year 2000;
 - periodic reports resulting from the monitoring and evaluation of the Strategy.
- (4) ensure the implementation of the Seventh and subsequent General Programmes of Work in fulfilment of the aims of the Strategy;
- (5) submit biennial programme budget proposals to the Executive Board and the World Health Assembly that conform to the policies and orientations of the General Programmes of Work and through them support the Strategy;
- (6) promote studies on ways of overcoming political, sociocultural, educational and economic obstacles to the implementation of the Strategy.

DEVELOPING HEALTH SYSTEMS

Member States

10. Member States will review their health systems with the aim of reshaping them as necessary (III.1-27).

Intercountry cooperation

11. Countries will cooperate with one another in order to support the development of their health systems through information exchange, research and development, and training (III.30, 31 and 33 respectively).

12. They will actively seek opportunities for technical and economic cooperation among themselves, whether among developing countries, among developed countries, or among developed and developing countries (VI).

WHO's governing bodies

13. The regional committees, the Executive Board and the World Health Assembly will keep under constant review ways of developing health systems based on primary health care and will ensure that the knowledge thus gained is made widely known.

Director-General

14. The Director-General will:

- (1) facilitate TCDC/ECDC as requested by countries in furtherance of the development of their health systems (VIII.10);
- (2) promote the exchange of information on the development of health systems through WHO's publications and through facilitating direct contacts at organized meetings and by study missions (III.30 & VIII.11);
- (3) promote research and development on health systems (III.31);
- (4) ensure technical cooperation with individual countries on request for the development of their health system (III.32);
- (5) disseminate guiding principles and related learning material on the organization of health systems based on primary health care and on the organization of primary health care in communities (III.32);
- (6) develop methods for assessing health technologies (III.32);
- (7) organize training on health systems development (III.33 & VIII.14), particularly through facilitating TCDC;
- (8) promote coordination within the health sector (III.34 & VIII.15);
- (9) promote intersectoral action on specific matters (III.35 & VIII.16);
- (10) give priority in the Organization's programmes to the essential elements of primary health care (III.36 & VIII.20).

PROMOTION AND SUPPORT

Member States

15. Governments will consider ways of strengthening their ministries of health or analogous authorities (IV.2).
16. Ministries or analogous bodies will:
 - (1) take initiatives to ensure the commitment of their governments as a whole to the implementation of the Strategy within the country (IV.3);
 - (2) make efforts to ensure the support of public figures and bodies as appropriate (IV.3);
 - (3) propose appropriate mechanisms for ensuring intersectoral action in support of the Strategy (IV.4);
 - (4) try to gain the support of economic planners and institutions (IV.7);
 - (5) make efforts to win over professional groups (IV.9, 10, 11);
 - (6) establish a permanent, systematic, managerial process for health development as well as appropriate mechanisms to this end (IV.14 & 15);
 - (7) attempt to orient research towards solving problems required for the implementation of the Strategy (IV.19-22);
 - (8) disseminate information that is likely to influence various target audiences to support the Strategy (IV.26-28).

Regional committees

17. The regional committees will:
 - (1) consider the adoption of regional health charters if they have not already done so (IV.5);
 - (2) promote the Strategy among geopolitical groupings of countries in the region (IV.6 & VIII.5).

Executive Board

18. The Executive Board will take steps to ensure that the implementation of the Strategy is kept before the United Nations Economic and Social Council and the United Nations General Assembly. It will follow up the implementation of United Nations General Assembly resolution 34/58 on health as an integral part of development (IV.5).

World Health Assembly

19. The Health Assembly will review reports from the Board on the above-mentioned issues and will guide the Board with respect to further action required to promote and support the Strategy (IV.5).

Director-General

20. The Director-General will:

- (1) keep the United Nations Economic and Social Council and General Assembly informed of progress in implementing the Strategy and General Assembly resolution 34/58 on health as an integral part of development (IV.5), as well as General Assembly resolution 36/43 on the Strategy, adopted in November 1981;
- (2) approach the executive heads of the organizations and bodies of the United Nations system with a view to having these other parts of the system take action to support the Strategy in their specific field of endeavour (IV.5 & VIII.16);
- (3) approach geopolitical groupings of countries that transcend regional boundaries (IV.6 & VIII.5);
- (4) approach bilateral and multilateral agencies with a view to ensuring economic support for the Strategy (VI.8 & VIII.6);
- (5) provide information to nongovernmental organizations and attempt to win over professional groups through these organizations (IV.12 & VIII.7);
- (6) provide support to the managerial process for national health development (IV.16-18 & VIII.13);
- (7) ensure that the regional and global Advisory Committees on Medical Research become fully involved in support of the Strategy (VIII.12);
- (8) ensure the dissemination of validated information on health matters to governments and to the public at large through the provision of appropriate technical and popular information material (IV.29-31 & VIII.8);
- (9) seek all opportunities of facilitating TCDC in support of the Strategy (VIII.10);
- (10) ensure the use of the Strategy in cooperating with other intergovernmental agencies to support the new International Development Strategy and the establishment of the New International Economic Order (VIII.9).

GENERATING AND MOBILIZING RESOURCES

Member States

21. Member States will mobilize all human resources to the utmost extent possible for the implementation of their strategy (V.2-7).
22. They will also mobilize all possible financial and material resources (V.9 & 10).
23. Those Member States requiring external sources of funds in addition to their own resources will clearly identify those needs (V.10).

Intercountry cooperation

24. Countries will exchange information freely, and may reach specific agreements, concerning their human resources relating to the Strategy, as well as financial and material matters, including alternative ways of financing health systems (V.8 & 11).

25. Developed countries will transfer resources to developing countries that are ready to devote substantial additional resources to health, and will review the nature of these transfers with a view to complying with the needs of the Strategy (V.11).

WHO's governing bodies

26. The regional committees will regularly review the needs of Member States in the region for international resource support (V.11).

27. The Executive Board will regularly review the international flow of resources in support of the Strategy (V.11).

28. The Health Assembly will encourage the international flow of resources in support of the Strategy and will use its influence to promote the sustained support of the more affluent countries to developing countries with well-defined strategies for health for all (V.11).

29. The regional committees, the Board and the Health Assembly will foster new forms of bilateral and trilateral cooperation (VI.7).

Director-General

30. To develop human resources for the Strategy the Director-General will take the measures indicated in section V.8 and section VIII, paragraphs 17 and 18 of the Strategy.

31. To support the generation and mobilization of financial and material resources the Director-General will:

(1) facilitate information exchange on these matters (V.11);

(2) analyse health expenditures in countries, on the basis of information provided by them, and further estimate the order of magnitude of the financial needs of the Strategy (V.11-13 & VIII.19);

(3) support developing countries in preparing proposals for external funding for health (VIII.19);

(4) ensure that WHO's regional arrangements are used to identify needs and matching resources, and take further appropriate measures, including the convening of meetings of a Health Resources Group for Primary Health Care, with the aim of rationalizing the transfer of resources for health for all and mobilizing additional funds if necessary (VIII.19);

(5) report periodically to the Executive Board and Health Assembly on the international flow of resources in support of the Strategy.

MONITORING AND EVALUATION

Member States

32. Member States will:

- (1) introduce a process and establish the necessary mechanisms to monitor and evaluate their strategy (VII.1 & 2);
- (2) decide on the indicators they will use to monitor and evaluate their strategy (VII.3).

Regional committees

33. The regional committees will:

- (1) decide on indicators to monitor and evaluate the regional strategies if they have not already done so (VII.5);
- (2) monitor progress in implementing the regional strategies every two years (VII.7);
- (3) evaluate the effectiveness of the regional strategies every six years and update them as necessary in relation to the preparation of WHO's General Programmes of Work (VII.7).

Executive Board

34. The Executive Board will:

- (1) monitor progress in implementing the Strategy every two years following the monitoring of progress by the regional committees (VII.7);
- (2) review in intervening years reports on the implementation of the Strategy presented by the Director-General in accordance with resolution WHA34.36;
- (3) evaluate the effectiveness of the Strategy every six years in relation to the preparation of WHO's General Programmes of Work, following the evaluation of the regional committees (VII.7).

World Health Assembly

35. The World Health Assembly will review reports of the Executive Board resulting from the monitoring of progress and evaluation of effectiveness of the Strategy (VII.7).

36. The first progress review will be carried out by the regional committees in 1983. This will be followed by a progress review by the Board in January 1984 and by the subsequent Health Assembly in May 1984. The first review of the effectiveness of the Strategy will take place in the regional committees in 1985 and in the Executive Board and Health Assembly in 1986.

Director-General

37. The Director-General will (VII.7):

- (1) ensure the collection and analysis of information from countries on the indicators adopted for monitoring and evaluating the Strategy;
- (2) provide support to countries in developing their capacities for collecting and analysing the information required to monitor and evaluate their strategies;
- (3) publish progress reports as approved by the Health Assembly every two years starting from 1984;
- (4) submit reports in intervening years to the Executive Board on the implementation of the Strategy in accordance with resolution WHA34.36;
- (5) publish effectiveness reports, as approved by the Health Assembly, every six years starting from 1986;
- (6) submit copies of the above progress and effectiveness reports to the United Nations Economic and Social Council and the General Assembly.

TIMETABLE

38. The attached timetable covers the period up to the date of approval of the Eighth General Programme of Work by the Health Assembly in May 1987. The attention of the Board is drawn to the tightness of the timetable. For example, the submission of the first evaluation reports by Member States on the effectiveness of their strategies is scheduled for March 1985. These are to be followed by a first assessment by the regional committees of the effectiveness of regional strategies in September 1985 and by a first assessment by the Board of the effectiveness of the Global Strategy in January 1986, and subsequently by the Health Assembly in May 1986. This timetable is proposed so that the results of a global evaluation will be available in time to permit any necessary updating of the Global Strategy before the Executive Board embarks on the preparation of WHO's Eighth General Programme of Work in May 1986. However, to ensure proper evaluation by these dates will require the introduction of a suitable evaluation process in Member States as part of their managerial process for health development, including the use of at least the 12 global indicators included in the Global Strategy. It will also require the proper application of the evaluation process in WHO. While these requirements may present difficulties, they also present an opportunity and a challenge to set the evaluation process in the right direction in countries and in WHO. Even if the products of the evaluation process are imperfect in the first instance, the very application of the process could help to ensure that the Strategy is being implemented as envisaged and that its course is corrected as necessary.

PLAN OF ACTION FOR IMPLEMENTING THE GLOBAL STRATEGY FOR HEALTH FOR ALL BY THE YEAR 2000

TIMETABLE

| Date | Member States | Governing bodies | WHO Secretariat |
|---------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| May 1981 | | <p><u>WHA34</u>: Adoption of Global Strategy Request to Executive Board to prepare plan of action for implementing the Strategy</p> <p><u>EB68</u>: Preparation of draft plan of action</p> | <p><u>DG</u>: Support to Executive Board in preparing draft plan of action</p> <p><u>GPC</u>: Review of Organization's role in facilitating technical cooperation and economic cooperation among developing countries</p> |
| June 1981 and onwards | <p>Continuation of review of national health policies</p> <p>Continuation of preparation of national strategies</p> <p>Formulation of national strategies by those that have not already done so</p> <p>Updating of national strategies as necessary in light of Global Strategy</p> <p>Consideration of defining specific national targets</p> <p>Development of plans of action to implement their strategies</p> | | <p><u>RDs</u>: Support to governments in preparing and implementing national strategies</p> <p><u>WPCs</u>: Support to governments in formulating, & implementing and evaluating national strategies and plans of action, and, where applicable, in seeking external resource support</p> <p><u>NWCs</u></p> |
| July 1981 | | | <p><u>DG</u>: Presentation to the Economic and Social Council of Strategy and progress report on implementation of resolution 34/58.</p> |
| Second half of 1981 and onwards | <p>Review of health systems - commencement or continuation</p> <p>Consideration by governments of ways of strengthening health ministries or analogous bodies</p> | | <p><u>DG</u>: Reprint in "Health for All" Series:</p> <ul style="list-style-type: none"> - Report of the International Conference on Primary Health Care, Alma-Ata, USSR - Executive Board document on "Formulating Strategies for Health for All by the Year 2000" |

| Date | Member States | Governing bodies | WHO Secretariat |
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| <p>Second half of 1981 and onwards (continued)</p> | <p>Action by ministries of health or analogous bodies to ensure wide national commitment</p> <p>Action by ministries of health or analogous bodies to establish or strengthen the managerial process for national health development</p> <p>Action to orient research towards priority problems of the strategy</p> <p>Review of ways of mobilizing all possible human resources</p> <p>Review of ways of mobilizing all possible financial and material resources</p> <p>Identification of needs by those Member States requiring external sources of funds in addition to their own resources</p> <p>Review by developed countries of the level and nature of their international transfer of resources for health</p> <p>Introduction of process and mechanisms for monitoring and evaluating their strategies</p> <p>Selection of indicators for monitoring and evaluating their strategies</p> <p><u>Inter-country cooperation</u> in support of health systems development - information exchange, research and development, training, economic cooperation</p> <p><u>Inter-country cooperation</u> in regard to human, financial and material resources through exchange of information and through specific agreements</p> | | <p>Publication of:</p> <ul style="list-style-type: none"> - Global strategy for attaining Health for All by the Year 2000 - guiding principles for the managerial process for national health development in support of strategies for health for all by the year 2000 (MPNHD) - guiding principles for health programme evaluation as part of the managerial process for national health development - indicators for monitoring progress towards health for all by the year 2000 <p>Contacts with heads of organizations and bodies of the United Nations system to promote inter-sectoral action on the specific matters included in the Strategy</p> <p>Contacts with geopolitical groupings of countries that transcend regional boundaries</p> <p>Continuation or commencement of contacts with non-governmental organizations concerning their role in implementing the Strategy</p> <p>Review of mechanisms for the exchange of information for promoting relevant research and development and appropriate technology, and for providing training in the development of health systems</p> <p>Initiation of activities for developing methods of assessing health technology</p> <p>Analysis of health expenditures in countries and further estimation of the order of magnitude of the financial needs of the Strategy</p> <p>Taking of appropriate measures for promoting the rationalization of the international flow of resources for the Strategy and for increasing the flow if necessary</p> <p><u>DC:</u> Review of policies and practices for the dissemination of validated information on health matters</p> <p>Promotion of dialogues to prevent the brain drain of health personnel</p> <p><u>RDS:</u> Continuation or commencement of contacts with United Nations regional economic commissions</p> |

| Date | Member States | Governing bodies | WHO Secretariat |
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| Second half of 1981 and onwards (continued) | | | <p>Continuation or commencement of contacts with relevant regional nongovernmental organizations</p> <p>Review of regional mechanisms for the exchange of information, for promoting relevant research and development and appropriate technology, and for providing training in the development of health systems</p> <p>Collation of information regarding people and groups who can provide support to the Strategy</p> <p>Support to developing countries in preparing proposals for external funding for health</p> |
| September 1981 | | <p><u>RCs</u>: Updating and adaptation as necessary of regional strategies in the light of the Global Strategy</p> <p>Seek government commitment, if they have not already done so, to implement, monitor and evaluate regional strategies</p> <p>Decisions concerning geopolitical groupings of countries and ways of promoting the Strategy through them</p> <p>Consideration of defining regional targets</p> <p>Consideration of the adoption of regional health charters if they have not already done so</p> <p>Preparation of regional plans of action for implementing regional strategies and review of global plan of action</p> <p>Regular review of needs for international resource support</p> <p>Selection of indicators for monitoring and evaluating the regional strategy if they have not already done so</p> <p>Submission of appropriate recommendations concerning the Seventh General Programme of Work</p> | <p><u>RDs</u>: Support to regional committees in updating and adapting regional strategies as necessary</p> <p>Contacts with geopolitical groupings of countries as decided by the regional committees</p> |

| Date | Member States | Governing bodies | WHO secretariat |
|--------------------|---------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| October 1981 | | | <u>RDs</u> : Ensuring implementation of regional plans of action |
| November 1981 | | | <u>DG</u> : Presentation of Strategy to United Nations General Assembly and progress report on implementation of resolution 34/58 |
| December 1981 | | | <u>DG</u> : Meeting with Health Resources Group for Primary Health Care with the aim of promoting the rationalization of the international flow of resources for the Strategy and increasing the flow if necessary, and submission of report thereon to the Executive Board |
| January 1982 | | <p><u>EB69</u>: Commencement of consideration of feasibility of adopting further or refined global targets</p> <p>Preparation of Seventh General Programme of Work in support of Strategy</p> <p>Finalization of plan of action for implementing the Strategy</p> <p>Consideration of report by Director-General on his presentation to the Economic and Social Council and the United Nations General Assembly</p> <p>Review of the international flow of resources for the Strategy</p> <p>Review of Director-General's report on health expenditures and the Strategy's financial needs</p> | <p><u>DG</u>: Report to Executive Board on presentation to the Economic and Social Council and the United Nations General Assembly</p> <p>Report to Executive Board on health expenditures in countries and further estimation of the order of magnitude of the financial needs of the Strategy</p> |
| First half of 1982 | | | <p><u>DG</u>: Consultation on methods of assessing health technology</p> <p>Issue of draft guiding principles and related learning material for the organization of primary health care in communities</p> <p>Issue of draft guiding principles and related learning material on the organization of health systems based on primary health care</p> <p>Initiation of promotion of studies on ways of overcoming obstacles to the implementation of the Strategy</p> |

| Date | Member States | Governing bodies | WHO Secretariat |
|---------------------|----------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| May 1982 | | <p><u>WHA35</u>: Review of Executive Board's recommendations concerning global targets</p> <p>Review and approval of plan of action for implementing the Strategy</p> <p>Review of the international flow of resources for the Strategy, and promotion of the sustained support of the more affluent countries to developing countries with well defined strategies for health for all</p> | |
| July 1982 | | | <p><u>DG</u>: Further report to the Economic and Social Council on implementation of Strategy and of resolutions 34/58 and 36/43</p> |
| Second half of 1982 | | | <p><u>DG</u>: Publication on ways of organizing health systems based on primary health care</p> |
| September 1982 | | <p><u>RCs</u>: Further consideration of regional targets</p> <p>Further consideration, if necessary, of indicators for monitoring and evaluating regional strategies</p> <p>Review of regional PB proposals for 1984-1985</p> | <p><u>RDS</u>: Submission of regional PB proposals for 1984-1985, prepared in the light of tentative medium-term programmes for the implementation of the Seventh General Programme of Work</p> |
| January 1983 | | <p><u>EB71</u>: Review of Director-General's report on the implementation of the Strategy in accordance with resolution WHA34.36</p> <p>Further consideration of global targets</p> <p>Review of PB proposals for 1984-1985</p> | <p><u>DG</u>: Submission of report to the Executive Board on the implementation of the Strategy in accordance with resolution WHA34.36</p> <p>Submission of PB proposals for 1984-1985 prepared in the light of tentative medium-term programmes for the implementation of the Seventh General Programme of Work</p> |
| March 1983 | <p>Submission of progress reports to regional committees on implementation of their strategies</p> | | |
| May 1983 | | <p><u>WHA36</u>: Further consideration, if necessary, of global targets</p> <p>Review and approval of PB proposals for 1984-1985</p> | |
| July 1983 | | | <p><u>DG</u>: Further report to the Economic and Social Council on implementation of Strategy and of resolutions 34/58 and 36/43</p> |

| Date | Member States | Governing bodies | WHO Secretariat |
|----------------|---------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| September 1983 | | <p><u>RCs</u>: Monitoring of progress in implementing regional strategies</p> <p>Adjustment of regional plans of action as necessary</p> | <p><u>RDs</u>: Submission of progress reports to regional committees on implementation of regional strategies</p> |
| October 1983 | | | <p><u>RDs</u>: Dissemination to Member States in Region of regional committee's report on monitoring of progress</p> <p>Ensuring implementation of adjusted regional plans of action</p> |
| January 1984 | | BEGINNING OF IMPLEMENTATION OF THE SEVENTH GENERAL PROGRAMME OF WORK | |
| May 1984 | | <p><u>EB73</u>: Monitoring of progress in implementing Global Strategy and submission of report to Health Assembly, including recommendations for adjustment of global plan of action as necessary and review of international flow of resources for the Strategy</p> | <p><u>DG</u>: Submission of progress report to Executive Board on implementation of Global Strategy, including report on international flow of resources for the Strategy</p> |
| June 1984 | | <p><u>WHA37</u>: Review of progress in implementing Global Strategy and endorsement of adjusted global plan of action as necessary, including review of international flow of resources for the Strategy</p> | <p><u>DG</u>: Publication of progress report as approved by Health Assembly</p> <p>Ensuring implementation of adjusted global plan of action</p> |
| July 1984 | | | <p><u>DG</u>: Submission of progress report on implementing Global Strategy to the Economic and Social Council and the United Nations General Assembly (every two years thereafter)</p> |
| September 1984 | | <p><u>RCs</u>: Review of regional PB proposals for 1986-1987</p> | <p><u>RDs</u>: Submission of regional PB proposals for 1986-1987, prepared in the light of medium-term programmes for the implementation of the Seventh General Programme of Work</p> |
| January 1985 | | <p><u>EB75</u>: Review of Director-General's report on the implementation of the Strategy in accordance with resolution WHA34.36</p> <p>Review of PB proposals for 1986-1987</p> | <p><u>DG</u>: Submission of report to the Executive Board on the implementation of the Strategy in accordance with resolution WHA34.36</p> <p>Submission of PB proposals for 1986-1987, prepared in the light of medium-term programmes for the implementation of the Seventh General Programme of Work</p> |

| Date | Member States | Governing bodies | WHO Secretariat |
|----------------|-----------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| March 1985 | Submission of evaluation reports on effectiveness of their strategies | | |
| May 1985 | | <u>WHA38</u> : Review and approval of PB proposals for 1986-1987 | |
| September 1985 | | <u>RCs</u> : First assessment of effectiveness of regional strategies Updating of regional strategies and plans of action as necessary | <u>RDs</u> : Submission of evaluation reports on effectiveness of regional strategies. |
| October 1985 | | | <u>RDs</u> : Dissemination to Member States in region of regional committee's report on monitoring of progress Ensuring implementation of updated plans of action |
| January 1986 | | <u>EB77</u> : First assessment of effectiveness of Global Strategy, including effectiveness of international flow of resources for it, and submission of report to Health Assembly including recommendations for updating global plan of action as necessary | <u>DG</u> : Submission of first evaluation report on effectiveness of Global Strategy, including effectiveness of international flow of resources for it |
| May 1986 | | <u>WHA39</u> : First review of effectiveness of Global Strategy, including effectiveness of international flow of resources for it, and endorsement of updated global plan of action <u>EB78</u> : Start of preparation of Eighth General Programme of Work (1990-1995 inclusive) | <u>DG</u> : Support to Executive Board in preparing the Eighth General Programme of Work |
| June-July 1986 | | | <u>DG</u> : Publication of first report on effectiveness of Global Strategy as approved by the Health Assembly Submission to the Economic and Social Council and the United Nations General Assembly of first report on effectiveness of Global Strategy Ensuring implementation of updated global plan of action |
| September 1986 | | <u>RCs</u> : Review of regional PB proposals for 1988-1989 Submission of recommendations for Eighth General Programme of Work | <u>RDs</u> : Submission of regional PB proposals for 1988-1989 prepared in the light of medium-term programmes for the implementation of the Seventh General Programme of Work Support to regional committees for preparation of Eighth General Programme of Work |

| Date | Member States | Governing bodies | WHO Secretariat |
|--------------|---------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| January 1987 | | <p><u>EB79</u>: Review of Director-General's report on the implementation of the Strategy in accordance with resolution WHA34.36</p> <p>Review of PB proposals for 1988-1989</p> <p>Preparation of Eighth General Programme of Work</p> | <p><u>DG</u>: Submission of report to the Executive Board on the implementation of the Strategy in accordance with resolution WHA34.36</p> <p>Submission of PB proposals for 1988-1989, prepared in the light of medium-term programmes for the implementation of the Seventh General Programme of Work</p> <p>Support to Executive Board for preparation of Eighth General Programme of Work</p> |
| March 1987 | Submission of progress reports to regional committees on implementation of their strategies | | |
| May 1987 | | <p><u>WHA40</u>: Review and approval of PB proposals for 1988-1989</p> <p>Review and approval of Eighth General Programme of Work</p> | |

ABBREVIATIONS

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|-------|-------------------------------------|
| DG: | Director-General |
| EB: | Executive Board |
| GPC: | Global Programme Committee |
| NWCs: | National WHO programme coordinators |
| PB: | Programme budget |
| RCs: | Regional committees |
| RDs: | Regional Directors |
| WHA: | World Health Assembly |
| WPCs: | WHO programme coordinators |

COMMENTS AND ACTION TAKEN BY THE REGIONAL COMMITTEES
AT THEIR 1981 SESSIONS

African Region

1. The Regional Committee examined in detail, paragraph by paragraph, the Executive Board's draft plan of action (cf. operative paragraph 6(2) of resolution WHA34.36).
2. The mobilization of resources for implementing strategies engaged the Committee's particular attention. A major concern was the mobilization of external resources and their transfer from developed countries, as was the part to be played by the Health Resources Group for Primary Health Care. The Committee noted that contributors had not yet realized the importance of the health factor in development. The draft plan of action and the timetable proposed for implementation of the Global Strategy for Health for All by the Year 2000 were accepted by the Committee, which noted with interest that a number of the measures proposed were already in operation in the Region. Most countries had a national strategy and combination of those strategies had led to formulation of the regional strategy. Detailed plans of action still remained to be drawn up. The Regional Office had taken the necessary steps to collaborate with Member States on that subject. The formulation of national plans of action and the projects and programmes arising out of them should make it easier to acquire the necessary extrabudgetary funds. The African Health/2000 Resource Group (ARG/2000) would have an important part to play in the search for funds for health development activities and primary health care in particular. The Regional Committee directed, supervised and monitored the activities of the ARG/2000 Group through its Standing Committee on Technical Cooperation among Developing Countries, whose Chairman directed the work of the ARG/2000 Group. The Regional Committee was conducting most of the activities mentioned in paragraph 6 of the plan of action. The concordance between national and regional strategies, biennial programme budgets and execution of the regional programme was the subject of continuous monitoring and control. Criteria had been formulated at a meeting of regional experts and the WHO guidelines for programme evaluation had been used.¹ The relevant documentation has been published by the Regional Office as part of a new series entitled "Health Development in Africa" and in the technical "executive management" series of documents under the code AFR/EXM. In the interests of promotion and support, the African Region had adopted a health charter in 1979. Memoranda of understanding and detailed plans of action had been drawn up by the WHO Regional Office for Africa, with the Organization of African Unity, the Economic Commission for Africa and the Permanent Interstate Committee for Drought Control in the Sahel. Other agreements were under negotiation.
3. The Committee noted that the African Region had already embarked on the necessary activities entailed in surveillance and evaluation (paragraph 33 of the plan of action). An expert committee on selection of indicators had been held at Brazzaville in December 1980. Resolution AFR/RC30/R9 detailed the timetable proposed for evaluation of the plan of action.
4. The African Advisory Committee for Health Development (AACHD) had considered the mechanisms to be set up and the timetable for evaluation of the regional strategy. It had agreed on a timetable which took account of the periodicity of the General Programme of Work, the biennial programme budget and the report on the work of WHO in the African Region. The Regional Director proposed that the mechanisms for evaluation, including information support, be set up in 1982. He would submit to the Regional Committee in 1983 the first evaluation report on the adequacy of the formulation of programmes and the progress made (operative paragraph 6(1) of resolution WHA34.36).
5. The Committee adopted the timetable proposed in paragraph 38 of the plan of action.

¹ "Health for All" Series, No. 6, 1981.

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Region of the Americas

6. In resolution XI, adopted in September 1981, the Regional Committee for the Americas, taking into account the Global Strategy for Health for All by the Year 2000 as presented in resolution WHA34.46, approved the plan of action for implementing the regional strategy. In this resolution, the Regional Director was requested to review and reorientate the regional programme and budget in order to adjust it to technical cooperation activities.
7. The regional plan was one further step in a whole series of regional processes that had begun some 20 years earlier and had been gaining momentum. They included a number of important events such as the Third Special Meeting of Ministers of Health of the Americas in 1972, which had approved the Ten-Year Health Plan, whose major objective was the extension of services for underserved and unserved rural populations. A Fourth Special Meeting of Ministers of Health of the Americas had been held in 1977 and concluded that primary health care and community participation were the only means of achieving wider coverage for those who were still not receiving proper health services. In 1978 the Alma-Ata Conference had established primary health care as the key to the achievement of health for all by the year 2000. In 1979 the Regional Committee for the Americas had approved the plan of action for evaluation of the Ten-Year Health Plan and also for the formulation of national and regional strategies. Twenty-four Member States of the Pan American Health Organization had formulated and submitted their own national strategies. Documents had been prepared, to serve as a foundation for the development of regional strategies that had been approved by the Regional Committee in October 1980.
8. The next step had been the formulation of the regional plan of action that was adopted by the Regional Committee in resolution XI in September 1981. That plan of action was both an end and a principle; it was the culmination of the planning phase at regional level and the guiding principle of the action phase in the various countries and regional and sub-regional groupings in the Americas. It also helped the Organization to adjust policy structures and procedures for the Region in the two decades ahead. The plan included regional objectives based on primary health care, and a restructuring of health services to improve their equity, efficiency and effectiveness. The promotion and improvement of intersectoral activities and regional cooperation impinged, inter alia, on life expectancy, infant mortality, vaccination programmes, water supply and sanitation, and general access to health services by the year 2000. The regional plan of action was aimed at meeting the health needs of the whole population, particularly the groups left untouched by socioeconomic development. Thus the Organization and its Member States also aimed at implementing national health plans and integrating various activities within the five-year action plan for women. The plan of action also included an evaluation and monitoring system applicable to the process of attaining health for all by the year 2000 and at the same time facilitating the process of decision-making, particularly with regard to changes and adjustments at the national and regional level. That had been done deliberately, so as to avoid setting up a parallel supranational system. All the activities in the plan of action were included, with a few differences, in the global strategies contained in the draft plan submitted to the Board through the Programme Committee.

South-East Asia Region

9. In the Regional Committee for South-East Asia attention was drawn to (1) the draft plan of action to implement the Global Strategy prepared by the Executive Board which would be submitted to the Thirty-fifth World Health Assembly in the light of observations by the regional committees, (2) a progress report, and (3) the regional draft plan of action.
10. The progress reported by Member countries in the implementation of national strategies, with the establishment of high-level national councils and committees for coordinated implementation of strategies, and the specific objectives and targets that had been included in countrywide health programmes were noted with satisfaction.

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11. Although there was increasing evidence of intersectoral coordination within the countries, which were keeping the national strategies under constant review, the national plans of action to implement the strategies with internal and international support required to be vigorously pursued.

12. The Committee noted the problems being faced with regard to trained and motivated health manpower and to the organization of health systems and other material resources, and it was felt that, while concerted efforts to reduce or resolve the problems were already being made, support from WHO and mutual cooperation among countries would also be necessary.

13. The Regional Director assured the Committee that the regional strategies and actions would be updated on the basis of feedback from the countries and that progress would be reported annually to the Committee. Although he agreed that external resources would be required in some countries to implement the strategy and strengthen the health infrastructure, the main efforts and initiative to mobilize and coordinate such resources remained with the countries themselves, and WHO would cooperate in such efforts, as necessary. In its resolution SEA/RC34/R4 the Regional Committee endorsed both the Global Strategy and the Executive Board's plan of action.

European Region

14. In the Regional Committee for Europe, with regard to the plan of action for implementation of the Global Strategy, it was agreed that if the proposed framework is to be a useful tool for health administrators, it will be necessary to clarify a number of key elements such as the support WHO should give to Member States in formulating their national strategies, the means of mobilizing human and financial resources for their implementation, and the commitment of the organizations and bodies of the United Nations system as a whole to the support of that strategy. The plan of action could also be improved by formulating more specific targets and by giving information on the resources necessary for its implementation.

15. In conclusion, the Committee decided to note with satisfaction the report of the Regional Director on the regional strategy, while taking into account the comments made during the discussion.

Western Pacific Region

16. The Regional Committee for the Western Pacific noted that, in resolution WHA34.36, the World Health Assembly had requested the Executive Board to prepare a draft plan of action to implement the Global Strategy, which would be reviewed by the regional committees at their 1981 sessions, finalized by the Executive Board in January 1982 and submitted to the Health Assembly in May 1982. That plan of action had been prepared and had been used by the Subcommittee on the General Programme of Work to develop a proposed plan of action for the regional strategy.

17. The Committee noted with approval the proposed plan of action for monitoring and evaluating implementation of the Global Strategy.

18. With regard to the regional strategy, the Committee: (1) agreed with the Subcommittee's recommendation that there would be no advantage for the Western Pacific Region in adopting a regional health charter since the regional strategy contained in much greater detail all the elements that might be incorporated; (2) felt that the regional strategy should be promoted not only among geopolitical groupings of countries in the Region but among all Member States; (3) noted the role that could be played by WHO, with its extensive knowledge of the particular requirements of small countries in the South Pacific area, in initiating dialogue between those countries and donor agencies; (4) noted also that joint WHO/UNICEF proposals - referred to as "noted projects" but for which UNICEF funds were not readily available - were approved by the UNICEF Executive Board for forwarding to interested donor governments. The Regional Committee adopted resolution WPR/RC32.R5 in which it noted with approval the proposed plan of action for monitoring and evaluating implementation of the Global Strategy for Health for All by the Year 2000.