

# **Pandemic Influenza Preparedness Framework for the sharing of influenza viruses and access to vaccines and other benefits**

## **Biennial reporting on implementation**

### **Report by the Director-General**

1. Resolution WHA64.5 (2011), in which the Sixty-fourth World Health Assembly adopted the Pandemic Influenza Preparedness Framework for the sharing of influenza viruses and access to vaccines and other benefits (PIP Framework), requested the Director-General to report, on a biennial basis, to the World Health Assembly through the Executive Board, on progress to implement the resolution. The PIP Framework in section 7.4.1 further requests the Director-General to inform, on a biennial basis, the World Health Assembly, through the Executive Board, on the status of, and progress on, five technical areas:

- (i) Laboratory and surveillance capacity;
- (ii) Global influenza vaccine production capacity;
- (iii) Status of agreements entered into with industry, including information on access to vaccines, antivirals and other pandemic material;
- (iv) Financial report on the use of the partnership contribution;
- (v) The experience arising from the use of the definition of PIP biological materials in Section 4.1.

2. Biennial reports were provided to the Sixty-sixth World Health Assembly through the Executive Board at its 132nd session; the Sixty-eighth World Health Assembly as part of the consolidated progress reports from the Secretariat; and the Sixty-ninth World Health Assembly through the Executive Board at its 138th session.<sup>1</sup>

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<sup>1</sup> Documents A66/17, A68/36 (item O) and A69/22.

3. In 2016, as required under section 7.4.2 of the PIP Framework, the PIP Framework underwent a review with a view to proposing revisions reflecting developments as appropriate, to the World Health Assembly through the Executive Board.<sup>1</sup>
4. The Report of the 2016 PIP Framework Review Group<sup>2</sup> contained 73 key findings and 36 recommendations including the following:

**Finding 60:**

Based on evidence provided to the Review Group, since 2011 the Advisory Group's recommendations to the PIP Framework Secretariat and to the Director-General have been acted upon. The Advisory Group's Annual Reports and the Director-General's Biennial Reports have been completed and delivered on time and made available as publications on the PIP Framework website. The Director-General has reported each year on the PIP Framework to the WHO Executive Board and the World Health Assembly; therefore, Member States are well apprised of its actions and progress. However, harmonizing the prescribed content of the Advisory Group Annual Reports and the Director-General's Biennial Reports would improve efficiency.

**Recommendations:**

1. WHO should develop a comprehensive evaluation model, including overall success metrics for the Pandemic Influenza Preparedness (PIP) Framework for annual reporting. Such reporting should include an infographic that illustrates the status of overall progress in implementing the PIP Framework to allow for greater clarity on progress towards pandemic preparedness and response.
28. The structure of the Advisory Group's Annual Reports to the Director-General and the Director-General's Biennial Reports to the World Health Assembly should be harmonized to simplify reporting.
5. The Report of the 2016 PIP Framework Review Group was submitted to the Seventieth World Health Assembly through the 140th session of the Executive Board.<sup>2</sup> Following its review, the Health Assembly adopted decision WHA70(10) (2017) that, inter alia, commended the Review Group for the useful recommendations, and requested the Director-General to take them forward expeditiously.
6. The Secretariat provided a report on progress to implement decision WHA70(10) to the Seventy-first World Health Assembly and submitted a further, more detailed report to the Seventy-second World Health Assembly.<sup>3</sup>
7. In November 2017, the PIP Framework Advisory Group received a first update on implementation of recommendation 1 (see paragraph 4 above) of the 2016 Review Group, which called

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<sup>1</sup> Information on the 2016 review process is found at <https://www.who.int/influenza/pip/2016-review/en/> (accessed 1 September 2020).

<sup>2</sup> Document A70/17 Annex.

<sup>3</sup> Documents A71/24 and A72/21.

for development of a “comprehensive evaluation model”, and commended the Secretariat for its efforts.<sup>1</sup> The Secretariat continued its efforts to develop the model.

8. In October 2018, the PIP Framework Advisory Group received a further update on the Secretariat’s work to develop a comprehensive evaluation model for reporting on implementation of the PIP Framework. The Advisory Group recommended that “the Director-General accept the 6-monthly Progress Report and the inclusion of the PIP Framework in the WHO Programme Budget Web Portal as meeting the 2016 PIP Review Group’s recommendation to develop a Comprehensive Evaluation Model (Recommendation 1)”.<sup>2</sup>

9. This recommendation was accepted by the Director-General. As a result, the Secretariat has implemented the approach recommended by the 2016 Review Group and the PIP Advisory Group by: (a) updating the PIP Framework financial information on the WHO Programme Budget Web Portal on a quarterly basis; and (b) developing a biennial reporting cycle comprising four 6-monthly progress reports on implementation of the PIP Framework (6, 12, 18 and 24 months).

10. The reports provide thorough progress updates on implementation of the PIP Framework through seven outputs: six are related to implementation of the PIP Partnership Contribution and cover the following topics: (a) laboratory and surveillance capacity strengthening; (b) burden of disease studies; (c) regulatory capacity strengthening; (d) preparing for deployment; (e) risk communications and community engagement; and (f) influenza pandemic preparedness plan development. The seventh is related to the work of the PIP Framework Secretariat and covers agreements entered into with industry, information on access to vaccines, antivirals and other pandemic materials secured through conclusion of such agreements, and information on implementation of the governance section of the PIP Framework, notably the work of the PIP Framework Advisory Group.

11. These seven outputs dovetail fully with the five technical areas identified in section 7.4.1 of the PIP Framework. More specifically:

(i) and (v) “Laboratory and surveillance capacity” is addressed in each of the four reports of the biennial reporting cycle in the section entitled “Implementation Progress”. This topic includes information about experience in, and use of, PIP biological materials as required in sub-section 7.4.1 (v);

(ii) “Global influenza vaccine production capacity” is covered under the topic “Planning for Deployment” of each report, and specifically addressed in the final (24-month) report for each biennial cycle;

(iii) “Status of agreements entered into with industry, including information on access to vaccines, antivirals and other pandemic materials” is addressed in each report in the section covering PIP Secretariat updates on conclusion of Standard Material Transfer Agreements and benefit sharing; and

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<sup>1</sup> Meeting of the Pandemic Influenza Preparedness Framework Advisory Group, 8–10 November 2017. Report to the Director-General. Geneva: World Health Organization; 2017 ([https://www.who.int/influenza/pip/AG\\_Nov2017.pdf?ua=1](https://www.who.int/influenza/pip/AG_Nov2017.pdf?ua=1), accessed 1 September 2020).

<sup>2</sup> Meeting of the Pandemic Influenza Preparedness Framework Advisory Group, 17–19 October 2018. Report to the Director-General. Geneva: World Health Organization; 2018 ([https://www.who.int/influenza/pip/AGMR\\_Oct2018.pdf?ua=1](https://www.who.int/influenza/pip/AGMR_Oct2018.pdf?ua=1), at paragraph 11, accessed 1 September 2020).

(iv) “Financial report on the use of the Partnership Contribution” is covered in each report of the biennial cycle for each output. Indeed, each report shows the biennial budget and implementation rates as of the reporting dates. Interim Certified Financial Statements are provided on an annual basis and appear in the 12-month and 24-month reports. In addition, a further granular level of financial transparency is provided in the quarterly updates to the PIP Framework page in the WHO Programme Budget Web Portal.

12. The first full (24-month) biennial progress report was published in early 2020. The three other reports (6 months, 12 months, 18 months) for the biennium were published at regular intervals. In the reports, all the actions required under resolution WHA64.5 and section 7.4.1 of the PIP Framework are addressed.

13. With this approach, the Secretariat has fully implemented the recommendations of the 2016 review to develop clear, harmonized and simplified reporting on implementation of the PIP Framework. The Secretariat will also continue to provide a biennial report on implementation of the PIP Framework to the Health Assembly as part of the item on progress reports.

14. Member States are invited to note this approach to meeting the reporting requirements of the PIP Framework.

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