



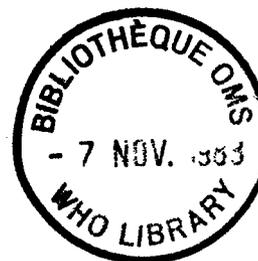
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METHODOLOGY AND CONTENT OF THE REPORT ON  
 "EVALUATION OF THE STRATEGY FOR HEALTH FOR ALL BY THE YEAR 2000 -  
 SEVENTH REPORT ON THE WORLD HEALTH SITUATION"

Report by the Director-General

This report presents, for review by the Programme Committee, a summary of the various aspects of the preparation of the report on "Evaluation of the Strategy for Health for All by the Year 2000 - Seventh Report on the World Health Situation", which is due for publication in 1986, in the light of resolution WHA36.35.

The present report examines the experience gained in the first reporting on monitoring of progress in implementing the strategies for health for all and its implications for the evaluation process to be undertaken in 1985-1986 and for the preparation of the Seventh Report on the World Health Situation; outlines the draft contents of the Seventh Report; and proposes mechanisms and a plan of action for its preparation. The comments and suggestions of the Programme Committee are invited.

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## I. INTRODUCTION

1. The Thirty-sixth World Health Assembly (May 1983) decided in resolution WHA36.35<sup>1</sup> that: "(1) the Seventh Report on the World Health Situation should be prepared on the basis of the first global report on the evaluation of the Strategy for Health for All, which will be reviewed by the Health Assembly in May 1986; (2) one global report together with six regional health situation reports, based on the first reports on the evaluation of the regional strategies for health for all, including country reviews, should be published in the six official languages in the second half of 1986, and entitled 'Evaluation of the Strategy for Health for All by the Year 2000 - Seventh Report on the World Health Situation'; (3) the other proposals contained in the report of the Director-General<sup>2</sup> be implemented, particularly with respect to the content of the Seventh Report".

2. In the same resolution Member States were urged to develop or improve mechanisms for monitoring and evaluating<sup>3</sup> their strategies for health for all. The regional committees were invited to evaluate the action undertaken at national and regional levels for monitoring and evaluating the strategies at these levels. The Director-General was requested to ensure the preparation of the Seventh Report on the World Health Situation in accordance with the resolution and to support Member States in their endeavours at monitoring and evaluating their strategies for health for all. Furthermore, the Health Assembly recommended that the Executive Board, through its Programme Committee, guide the Director-General in the preparation of the Seventh Report.

3. From a review of comments made at either the seventy-first session of the Executive Board or the Thirty-sixth World Health Assembly, the following major points emerged:

(1) in the part including country reviews, greater emphasis than in previous reports should be placed on continuity, methodological consistency and uniformity in the format of presentation in order to assess the course of events, draw valid conclusions, and facilitate initiation of corrective action;

(2) the Seventh Report should be consistent with the Organization's targets for health development and special emphasis should be placed on the implementation of the strategies for health for all;

(3) the Seventh Report should not be limited to an evaluation of achievements but should also cover the ways in which the results had been achieved.

## II. THE FIRST REPORT ON MONITORING OF PROGRESS IN IMPLEMENTING THE STRATEGIES FOR HEALTH FOR ALL AND ITS IMPLICATIONS FOR THE REPORT ON "EVALUATION OF THE STRATEGY - SEVENTH REPORT ON THE WORLD HEALTH SITUATION"

4. In September and October 1983, regional committees examined regional reports on monitoring of progress. At its November 1983 session, the Programme Committee of the Executive Board is examining the draft global report (document EB73/PC/WP/2), to which it will be necessary to refer together with the Committee's conclusions and recommendations.

5. As explained in document EB73/PC/WP/2, a "Common framework and format" had been developed and forwarded to each Member State to facilitate the preparation of the national progress report.

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<sup>1</sup> Document WHA36/1983/REC/1, page 31.

<sup>2</sup> Document WHA36/1983/REC/1, Annex 7.

<sup>3</sup> Monitoring and evaluation are essential components of the Strategy for Health for All. Monitoring implies the continuous follow-up of activities during their implementation to ensure that they are proceeding as planned and are on schedule. Evaluation is a systematic way of learning from experience and using the lessons learned to improve current activities and promote better planning by careful selection of alternatives for further action. Evaluation helps to make health activities more relevant, adequate, efficient and effective. Like monitoring, evaluation is an integral part of a country's managerial process for health development and should not be undertaken as a separate activity.

6. The following table shows that about three-quarters of Member States had sent their progress reports to the respective regional offices. However, delays in the submission of a number of country reports have affected the completeness of some regional progress reports.

Number of progress reports received from  
Member States, by WHO region

Region	Number of reports		Coverage (%)
	expected	received	
Africa	44*	37	84
Americas	31	19	61
South-East Asia	11	11	100
Europe	35	19	54
Eastern Mediterranean	23	20	87
Western Pacific	17	12	71
All regions	161*	118	73

\* Including one Associate Member.

7. There is a need to improve the coverage in the future. Coverage here refers only to the number of country reports submitted, irrespective of the completeness and quality of their contents (for instance, countries that have not provided information on the global indicators are included in the total of reports received). Action is under way to remedy this situation.

8. Some Member States experienced difficulties with the 12 global indicators (see also document EB73/PC/WP/2). More precise guidelines will be established for some of the indicators based on the review and recommendations of the Programme Committee.

9. Despite many shortcomings, a sound and promising basis has been laid, calling for determined follow-up action at the country as well as the secretariat level. Technical cooperation with Member States will be expanded so as to assist in the further development of information support to health systems management. The situation is dynamic and with increasing experience significant improvements can be expected in the future.

### III. CONTENTS OF THE REPORT ON "EVALUATION OF THE STRATEGY - SEVENTH REPORT ON THE WORLD HEALTH SITUATION"

10. The report will consist of a global report together with six regional health situation reports and will be published in the six official languages.

11. A country review will be produced for each Member State on the basis of its report on evaluation of the national strategy for health for all. The country synopsis should follow, in broad outline, the various aspects mentioned below in the outline of the global analysis. Country-to-country variations in emphasis on different topics will depend on the importance given to the different aspects in the national context.

12. The regional analyses will generally follow the structure as outlined below for the global analysis, and will form the basis for the global consolidation to be presented in volume I. Each regional analysis will form, together with the relevant country reviews, the regional health situation report to be included in volume II.

13. A tentative list of contents of the Seventh Report (global analysis) was reviewed by the Executive Board at its seventy-first session in January 1983.<sup>1</sup> In view of the decision taken in resolution WHA36.35 to base the Seventh Report on the 1985-1986 evaluation of the Strategy for Health for All, a revised tentative list of contents is now proposed. Other WHO publications, such as the World Health Statistics Quarterly and the World Health Statistics Annual, will supplement the information and analysis provided in the report on "Evaluation of the Strategy - Seventh Report on the World Health Situation".

<sup>1</sup> See document EB71/1983/REC/1, Annex 11, Appendix 2.

TENTATIVE LIST OF CONTENTS

GLOBAL ANALYSIS (VOLUME I OF THE REPORT)

Chapter 1. Trends in health status of the world's population

14. This chapter will set forth the broad contours of developments concerning the health status of the world population; trends in mortality, morbidity and major disease categories, nutritional status of children, analyses according to geographic area, and differentials between various population groups and subgroups; and implications of these trends for the strategies for health for all.

15. It will, in particular, cover the following aspects:

- (1) patterns and trends in mortality;
- (2) patterns and trends in morbidity;
- (3) trends in health-related behavioural and environmental factors (such as family planning, breast-feeding, smoking and air pollution);
- (4) social and economic implications of trends in health status.

Chapter 2. Major developments in socioeconomic areas/sectors affecting the health status of the population

16. The chapter will focus on the connections between socioeconomic development and health, and the related issues of equity and the basic socioeconomic needs of the majority of the population; and on trends within those socioeconomic areas which affect most significantly the health status of the population. The analysis will extend within each area to subgroups of the population in the countries concerned. In the preparation of this chapter relevant reports compiled by other organizations of the United Nations system will be fully utilized.

17. The chapter will discuss, inter alia, the following aspects:

- (1) the global development scenario (including aspects such as the New International Economic Order);
- (2) demographic trends;
- (3) economic trends;
- (4) social trends;
- (5) intersectoral collaboration and integration of health development into the development process.

Chapter 3. Development of the health system (including health policies and strategies)

18. This chapter will summarize the action taken by governments to endorse the Global Strategy for Health for All and to develop and update national strategies for health for all, and review obstacles encountered and measures taken to overcome them. It will then review developments in health systems, supporting legislation, the distribution and use of health manpower and other resources, etc. More specifically, the chapter will deal with the following aspects:

- (1) health policies and strategies;
- (2) organization of health systems based on primary health care;
- (3) managerial processes of health systems;
- (4) supporting legislation;
- (5) community involvement;

- (6) health manpower;
- (7) mobilization of resources;
- (8) health care (utilization, coverage and quality - with special reference to the priority components of primary health care);
- (9) health research;
- (10) coordination within the health sector and with other sectors;
- (11) intercountry cooperation;
- (12) WHO cooperation.

#### Chapter 4. Assessment of achievements

19. The chapter will synthesize the results of the 1985-1986 evaluation report on the Strategy for Health for All by focusing on (a) achievements in countries, (b) the effectiveness and efficiency of the action taken, and (c) its relationship to the goals and targets of national health development strategies. In particular, this chapter will aim at disentangling the various factors contributing to successes and failures and attempt to highlight the ways and means adopted by countries in implementing their national strategies. It will also cover aspects such as satisfaction with the results, including the degree of community satisfaction, national processes used in evaluating the strategies, and measures planned to overcome shortcomings. An overall assessment will be made, including a discussion of steps being envisaged to overcome difficulties.

#### Chapter 5. Outlook for the future

20. This final chapter will review the experience gained since the period covered by the Sixth Report on the World Health Situation (1973-1977), which will offer a perspective and guidance for action for the years leading up to the end of this century. It will not only discuss prospective trends but set them against the background of what remains to be covered if the goal of health for all is to be achieved. It will deal with prospective demographic, social and economic trends as well as selected relevant trends in health status, and discuss their implications for health policies and attainment of the goal of the Strategy for Health for All by the Year 2000.

#### IV. MECHANISM AND PLAN OF ACTION FOR THE PREPARATION OF THE REPORT ON "EVALUATION OF THE STRATEGY - SEVENTH REPORT ON THE WORLD HEALTH SITUATION"

21. Much more than in previous Reports on the World Health Situation, a concerted effort will be made to build up the Seventh Report "from below", i.e., to base it on the contributions of Member States as reflected in their evaluation of the national strategy for attainment of their goals. It will therefore be essential for countries to take timely and appropriate action to prepare their first evaluation report. There can be little doubt that the experience gained with the first progress report will be an asset in making the evaluation. However, the interval between the two reports - the progress and the evaluation reports - may be too short to expect any substantial steps towards overcoming the difficulties experienced, particularly in the area of information back-up for the planning, monitoring and evaluation of the national strategy. In many instances, only the initial phase of action can realistically be reviewed.

22. Even though the preparation of the Seventh Report will be based mainly on the countries' reports on monitoring and evaluation of their strategies for health for all, some items of information will not be available through these reports. It is an important obligation of the WHO Secretariat to explore ways and means of avoiding burdening countries and making the best possible use of relevant information already available to WHO and other organizations of the United Nations system. A detailed outline for the preparation of the Seventh Report is given in the Annex.

23. Various steps are envisaged by the Secretariat to collaborate with Member States in the monitoring and evaluation of national strategies for health for all and in the preparation of the Seventh Report. In its plan of work, the following activities are under consideration:

(1) technical cooperation with countries, at their request, with a view to strengthening national capabilities for health situation and trend assessment and to promoting the use of pertinent information for action-oriented application to monitoring and evaluating national health strategies;

(2) convening of workshops in order to provide a convenient forum for the exchange of experience, and to stimulate the participation of countries in the whole process.

V. OTHER MATTERS RELATING TO THE PREPARATION OF THE REPORT ON "EVALUATION OF THE STRATEGY - SEVENTH REPORT ON THE WORLD HEALTH SITUATION"

Linkage with other publications of WHO

24. A concerted effort is being made to review the Organization's publications relating to the health situation and trend programme. The complementary roles and contributions of those publications (from either regional offices or headquarters) will be identified and care will be taken to avoid overlapping. More specifically, the following action is being taken:

(1) coordination of relevant regional office and headquarters publications will be discussed at a regional advisers' meeting on health situation and trend assessment, to be held in December 1983;

(2) headquarters publications in this field, including the World Health Statistics Annual, the World Health Statistics Quarterly, and the Weekly Epidemiological Record, will be reviewed. In 1986, it is planned to devote the World Health Statistics Quarterly to topics selected so as to supplement the report on "Evaluation of the Strategy - Seventh Report on the World Health Situation".

Collaboration with the United Nations, its specialized agencies and other organizations

25. Since its foundation, WHO has concluded a series of agreements with other organizations of the United Nations system which cover the whole spectrum of interagency collaboration and mutual support, including, inter alia, exchange of information and documents; collection, analysis and dissemination of statistical information; and effective liaison arrangements. In the spirit of these agreements, WHO has collaborated closely over the years with the other organizations in reviewing developments in the social, economic, cultural, educational, health and related fields, and thus providing as comprehensive a basis as possible for the involvement and evaluation of global and regional development strategies. This collaboration has taken various forms, such as the routine and ad hoc exchange of pertinent statistics, commenting on sections of draft reports and related documents within the technical competence of the organization concerned, the contribution of narratives on mutually agreed topics and so on. Examples of such collaboration, which has proved beneficial to the organizations concerned as well as Member States, are the Report on the World Social Situation, Monitoring the World Population Plan of Action, Monitoring the International Drinking Water Supply and Sanitation Decade, the Review and Appraisal of Achievements of the United Nations Decade for Women and the World Development Report, in addition to the Reports on the World Health Situation.

26. It is now generally recognized that health is an integral component of development. Thus the Global Strategy for Health for All by the Year 2000 contributes to the New International Development Strategy for the Third Development Decade, and through it to the establishment of the New International Economic Order. The Seventh Report on the World Health Situation will not only highlight the mutual reinforcement of health development and socioeconomic development but also identify the constraints under which this development takes place and the implications for the attainment of the goals specified in the development scenarios proposed by the organizations of the United Nations system.

IV. ACTION BY THE PROGRAMME COMMITTEE

27. The Programme Committee may wish to review the various aspects of the preparation of the report on "Evaluation of the Strategy for Health for All by the Year 2000 - Seventh Report on the World Health Situation" as described above, and make suggestions for future work by the Secretariat on the report.

ANNEX

DETAILED OUTLINE FOR THE PREPARATION OF THE REPORT ON  
"EVALUATION OF THE STRATEGY FOR HEALTH FOR ALL BY THE YEAR 2000 -  
SEVENTH REPORT ON THE WORLD HEALTH SITUATION"

A detailed outline for the preparation of the Seventh Report on the World Health Situation was presented in the Director-General's report to the Thirty-sixth World Health Assembly.<sup>1</sup> The following is the outline slightly amended in line with resolution WHA36.35:

<u>Activity</u>	<u>Timing</u>
Programme Committee of the Executive Board, review of the draft progress report on implementation of Global Strategy for Health for All (monitoring progress) and its implications for the preparation of the report on "Evaluation of the Strategy for Health for All by the Year 2000 - Seventh Report on the World Health Situation"	November 1983
Executive Board, review of progress report on implementation of Global Strategy	January 1984
World Health Assembly, review of progress report on implementation of Global Strategy	May 1984
Programme Committee of the Executive Board, review of progress made in the preparation of the report on "Evaluation of the Strategy for Health for All by the Year 2000 - Seventh Report on the World Health Situation"	October 1984
Evaluation reports on implementation of strategies for health for all by Member States due in regions	March 1985
Regional Committees, review of regional evaluation reports on implementation of strategies for health for all	September 1985
Programme Committee of the Executive Board, review of the draft report on evaluation of implementation of Global Strategy for Health for All and its implication for preparation of the report on "Evaluation of the Strategy for Health for All by the Year 2000 - Seventh Report on the World Health Situation"	October or November 1985
Executive Board, review of evaluation report on implementation of Global Strategy	January 1986
World Health Assembly, review of evaluation report on implementation of Global Strategy	May 1986
Publication of "Evaluation of the Strategy for Health for All by the Year 2000 - Seventh Report on the World Health Situation", consisting of a global report and six regional reports	Second half of 1986

<sup>1</sup> See document WHA36/1983/REC/1, Annex 7, Appendix 2.