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**Report of a WHO Consultation on  
Public Health Issues related to  
Human and Animal  
Transmissible Spongiform  
Encephalopathies**

**With the participation of FAO and OIE**

**Geneva, Switzerland,  
2 - 3 April 1996**



**WORLD HEALTH ORGANIZATION**

**Division of Emerging and Other Communicable  
Diseases Surveillance and Control**

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## 1. INTRODUCTION

During a Consultation on Transmissible Spongiform Encephalopathies (TSEs), which was convened in Geneva on 2-3 April 1996, a group of international experts reviewed the public health issues related to bovine spongiform encephalopathy (BSE) and the emergence of a new variant of Creutzfeldt-Jakob disease (V-CJD) in humans, as officially reported by the United Kingdom on 20 March 1996, and made recommendations for the protection of public health.

The Consultation was opened by Dr H. Nakajima, Director-General of WHO. He stressed the fact that the possible association between BSE and CJD or its variant once again raised concern about the ability of an infectious agent to cross the species barrier between animals and humans, as in the case of salmonella, plague, hantavirus and many other zoonotic diseases.

This Consultation was the fourth organized by WHO on the TSEs since 1991. It reviewed the report of the previous WHO Consultation held on 17-19 May 1995 (document WHO/CDS/VPH/95.145) in the light of recently acquired scientific and clinical findings on BSE and other spongiform encephalopathies, including the newly reported human spongiform encephalopathy.

Drs J. Losos (Canada) and J. Gibbs (USA) were chairpersons of the Consultation and Dr H. Longbottom (Australia) was rapporteur.

## 2. BOVINE SPONGIFORM ENCEPHALOPATHY

### 2.1 Background

1. BSE is a transmissible spongiform encephalopathy (TSE)<sup>1</sup> of cattle which was first identified in the United Kingdom in 1986.

<sup>1</sup>TSE is a term for a group of diseases associated with a transmissible agent, the nature of which is not fully known. The agent displays many virus-like features, such as strain variation and mutation, but differs from conventional viruses in being exceptionally resistant to heat, ultraviolet and ionizing radiation, and to chemical disinfectants.

Transmission of BSE to cattle appears to have been via contaminated meat and bone meal in concentrate feed (sheep or cattle may have been the original source of the agent).

The epidemic in the UK (the only country with a high incidence of the disease) appears to have been due mainly to the recycling of affected bovine material back to cattle before the July 1988 ruminant feed ban became effective.

To date there is no firm evidence to suggest that either maternal or horizontal transmission occurs. It is noted that no closed herd study has been undertaken to clarify these aspects but a cohort study is under way and will be completed early in 1997.

The incidence of the disease is declining significantly in the UK, although the measures introduced have not so far brought the epidemic to a halt.

2. The full geographical distribution of BSE is incompletely known. BSE in native cattle has also been identified and reported at a much lower incidence than in the UK in 4 other European countries.

In these latter countries epidemiological investigations indicate that only some of the BSE cases in native cattle could be proven to be related to consumption of feed which might have been contaminated with the BSE agent.

### 2.2. Recommendations for the Protection of Public Health

1. No part or product of any animal which has shown signs of a TSE should enter any food chain (human or animal). In particular:
  - ◆ All countries must ensure the killing and safe disposal of all parts or products of such animals so that TSE infectivity can not enter any food chain.
  - ◆ All countries should review their rendering procedures to ensure that they effectively inactivate TSE agents.

2. All countries should establish continuous surveillance and compulsory notification for BSE according to the recommendations of the *International Animal Health Code* of the Office International des Epizooties (OIE).

In the absence of surveillance data the status of a country with respect to the occurrence of BSE must be considered as unknown.

3. Countries should not permit tissues that are likely to contain the BSE agent to enter any food chain (human or animal).
4. All countries should ban the use of ruminant tissues in ruminant feed.
5. With respect to specific products:
- ◆ Milk and milk products, even in countries with a high incidence of BSE, are considered safe. There is evidence from other animal and human spongiform encephalopathies to suggest that milk does not transmit these diseases.
  - ◆ Gelatin in the food chain is considered to be safe if produced by a manufacturing process utilizing production conditions which have been demonstrated to significantly inactivate any residual infectivity (selected references: Annex) that may have been present in source tissues.
  - ◆ Tallow is likewise considered safe if effective rendering procedures are in place (selected references: Annex).

6. The risk, if any, of exposure to the BSE agent in countries other than UK is considered lower than in UK. Exposure to the BSE agent in UK was likely to be higher prior to the current BSE regulations. More studies are required to allow a full risk assessment. Incomplete risk assessment hinders accurate risk communication and perception.

The risks at present associated with exposure to the BSE agent from beef and beef products will be minimized if the recommendations of the present group are implemented.

7. Risks from medicinal products and medical devices containing bovine tissues:

- ◆ The importance is reiterated of obtaining bovine materials destined for the pharmaceutical industry only from countries which have a surveillance system in place and which report either no or only sporadic cases of BSE.
- ◆ Removal and inactivation procedures contribute to the reduction of the risk of infection but it must be recognized that the BSE agent is remarkably resistant to physico-chemical procedures which destroy the infectivity of common microorganisms.
- ◆ Measures recommended to national health authorities to minimize the risk of transmitting the agent causing bovine spongiform encephalopathy via medicinal products, in particular parenteral products, which were developed at the WHO Consultation in 1991 (*Bulletin of the World Health Organization*, 1992, 70: 183-190) continue to be generally applicable.
- ◆ It is recommended that these measures be reviewed and, if necessary, strengthened as more information becomes available.

8. Research on TSE should be promoted, especially regarding rapid diagnosis, agent characterization, and epidemiology of TSEs in humans and animals.

### 3. A NEW VARIANT OF CREUTZFELDT - JAKOB DISEASE (V-CJD)

#### 3.1. Background

1. TSEs in humans include Creutzfeldt-Jakob disease (CJD) (which may occur in sporadic, inherited, and iatrogenic forms), Gerstmann-Sträussler-Scheinker syndrome and fatal familial insomnia (both of which are inherited disorders), and Kuru, a disorder which was associated with ritualistic cannibalism in Papua New Guinea.

A newly recognized variant form of CJD (**V-CJD**) has been identified in 10 patients in the UK. In contrast to typical cases of sporadic CJD, this variant form has affected young patients (mean age, 26.3 years) with a relatively long duration of illness (mean, 14.1 months).

The characteristic neuropathological profile in this variant consists of numerous widespread Kuru-type amyloid plaques with surrounding vacuolation and severe cerebellar lesions. No abnormalities in the prion protein gene have been demonstrated so far in any of the cases.

2. **Case definition for V-CJD.** To date, all patients identified in the UK who died of the disease were 41 years of age or less.

A suspect case shows the following clinical features:

- A psychiatric presentation with anxiety, depression, withdrawal and other behavioural changes with progression to neurological abnormalities.
- Onset of a progressive cerebellar syndrome within weeks or months of presentation.
- Forgetfulness and other memory impairment, with dementia in the late stages.
- Myoclonus in the late stages.

The EEG does not show the changes normally observed in classical CJD.

Less common features include early onset

of dysaesthesia in limbs and face at presentation, and chorea, extrapyramidal and pyramidal signs later in the illness.

Neuropathological diagnosis is mandatory for confirmation of suspected **V-CJD** cases.

Confirmatory examination of the brain should show the following neuropathological features:

- Numerous widespread Kuru-type amyloid plaques surrounded by vacuoles.
- Spongiform change most evident in the basal ganglia and thalamus.
- Prion protein accumulation in high density shown by immunocytochemistry, particularly in the cerebellum.

### 3.2. Conclusions

1. **V-CJD** is reported at present only in the UK; its geographical distribution needs to be better defined.
2. A link has not yet been proven between **V-CJD** in the UK and the effect of exposure to the BSE agent.

The most likely hypothesis for **V-CJD** is the exposure of the UK population to BSE; further data are urgently required from scientific studies on these variant cases. More retrospective and prospective monitoring and surveillance studies on all forms of CJD, modelled on current European collaborative studies, are required throughout the world.



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## ANNEX

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