Topic 29: PROGRESS REPORT ON DRUG REGISTRATION AND RELATED PROBLEMS (INTER-AMERICAN REGULATIONS ON INSCRIPTION, REGISTRATION, AND CIRCULATION OF DRUGS)

The Executive Committee, at its 31st Meeting, reviewed the detailed documentation on a proposal for international collaboration in the development and improvement of food and drug services in the Americas (Annexes I and II) which the Director had presented pursuant to the request contained in Resolution XIV of the 28th Meeting of the Committee (Annex III).

After carefully reviewing the history of discussions at the Pan American Sanitary Conferences, and in other international organizations, regarding the need for some international collaboration with respect to food and drug services of national governments, the Executive Committee adopted Resolution IX, which specifically approves the Director’s proposal (Annex IV).

The Director stressed, in the discussion of the proposal, the need for developing machinery for assembling the necessary scientific and technical information on pharmaceutical products so that such information could be made available on a continuing basis to those American republics which, for financial or other reasons, have been unable to establish food and drug services within their respective countries. The first step toward the establishment of an information center should be a detailed study and survey of the needs of the various governments in the Americas.

The Director has been invited to bring the greetings of the Pan American Sanitary Organization to the Fourth Pan American Congress of Pharmacy and Biochemistry, to be held in Washington, D.C., in November 1957 and, in addition, to participate in a symposium on the inscription, registration, and distribution of drugs, in the Section on Pharmacy Laws and Ethics. In the course of this discussion, the Director will put forward the proposal approved by the 31st Meeting of the Executive Committee, if it is approved by the Directing Council.

In view of the foregoing, the Directing Council may wish to adopt a resolution along the following lines:
Proposed Resolution

The Directing Council,

Having examined the report of the Director on the progress of the studies on drug registration and related problems, undertaken by the Bureau in accordance with Resolution XIV of the 28th Meeting of the Executive Committee (Document CD10/20);

Considering Resolution IX of the 31st Meeting of the Executive Committee, approving the Director's proposal for the gradual development of international efforts in the food and drug field;

Considering the necessity of making available a continuing source of reliable scientific and technical information on food and drug products; and

Having studied the Director's proposal as contained in Document CD10/20, Annex II,

RESOLVES:

To take note of the report presented by the Director on the progress of studies on drug registration and related problems, and to approve his proposal for the gradual development of international efforts in the food and drug field, as contained in Document CD10/20, Annex II.

Annexes: I. Progress Report on Drug Registration and Related Problems (Inter-American Regulations on Inscription, Registration, and Circulation of Drugs)

II. Proposed International Collaboration for the Development and Improvement of National Food and Drug Services in the Americas

III. Resolution XIV of the 28th Meeting of the Executive Committee, Inter-American Regulations on Inscription, Registration, and Circulation of Drugs

IV. Resolution IX of the 31st Meeting of the Executive Committee, Progress Report on Drug Registration and Related Problems (Inter-American Regulations on the Inscription, Registration, and Circulation of Drugs)
PROGRESS REPORT ON DRUG REGISTRATION AND RELATED PROBLEMS (INTER-AMERICAN REGULATIONS ON INSCRIPTION, REGISTRATION, AND CIRCULATION OF DRUGS)

The 28th Meeting of the Executive Committee, in Resolution XIV, (a) approved in principle a proposal of the Pan American Medical Confederation designed to achieve uniformity of legislation in the American states on the registration of drugs; (b) requested the Director to consult the Pan American Union, the WHO and, as appropriate, the International Union for the Protection of Industrial Property, with a view to determining the most suitable procedure for the attainment of uniformity in the legislation of those American countries which require the registration of drugs; and (c) requested the Director to submit a report to a future meeting of the Executive Committee.

The Director proceeded with a study of the procedures for attaining the goal approved by the Executive Committee. A search of the records showed that the Pan American Sanitary Conference had devoted many hours to a study and discussion of not only the problem of drug registration but the entire need for improved food and drug services in the Americas. These problems were discussed at length following the presentation of papers on the subject of food and drug controls during the Fifth Pan American Conference of National Directors of Health (Washington, 1944) and the XII Pan American Sanitary Conference (Caracas, 1947). The latter meeting adopted a long resolution on the subject of food and drug services in which it made a number of specific recommendations for international action as well as individual action by the Member Governments. The most essential points covered were (a) the creation of an international committee to study the problem of food and drug services, prepare a bromatological code, prepare standards for drugs, etc.; (b) the need for repression of international traffic in fraudulent and dangerous foods and drugs; and (c) the development of courses for the training of national personnel. As no funds were provided for carrying out the recommendations for international action, the resolution was never implemented, at least in these respects.

(*) Issued as Document CE31/6 of the 31st Meeting of the Executive Committee.
The review of the previous discussions as well as some study of the extent of the problem today has led the Director to conclude that it is necessary to approach the specific problem of the attainment of uniformity in legislation on drug registration only after a broad consideration of the entire problem of food and drug services. This is necessary because there is no machinery by which the necessary scientific and technical information on pharmaceutical products, which is a *sine qua non* for administration of a useful registration program, can be made available on a continuing basis to a large number of American republics. It seems apparent that the first step is to develop the necessary machinery for the distribution of such data for use by those governments desiring to develop, on a purely voluntary basis, a national drug control program, including specifically, registration procedures.

Therefore, the Director does not believe that an international conference to consider uniform legislation is practical until there is a solution of the basic problem of making available sound technical and scientific data for all countries desiring to use it. To this end, he has prepared a tentative proposal for a gradual development of international efforts in the food and drug field (Annex). This document has been transmitted to the Pan American Union, the WHO, and through the latter to the International Union for the Protection of Industrial Property. The Pan American Union does not consider that it can appropriately pass upon the merits of the action contemplated, because of the highly technical nature of the problem presented. The WHO forwarded the proposal to the International Union, which has the matter under consideration. The WHO also referred the matter to its Study Group on the Use of Specifications for Pharmaceutical Preparations. The report of this Study Group will be submitted to the next meeting of the WHO Executive Board, immediately following the Tenth World Health Assembly.

In view of the foregoing, the Executive Committee may wish to adopt a resolution along the following lines:

**Proposed Resolution**

The Executive Committee,

Having examined the report of the Director (Document CE31/6) on the progress of the studies on drug registration and related problems, undertaken by the Bureau in accordance with Resolution XIV of the 26th Meeting of the Committee;

Considering the resolution adopted by the Pan American Medical Confederation aimed at the achievement of the maximum uniformity of legislation in the American states for the registration of pharmaceutical products;
Considering the necessity of first making available a continuing source of reliable scientific and technical data on food and drug problems, standards, and registration procedures; and

Having studied the Director's proposal for the development of international efforts in the food and drug field (Document CE31/6, Annex I),

RESOLVES:

To take note of the report presented by the Director on the progress of studies on drug registration and related problems, and to approve his proposal for the gradual development of international efforts in the food and drug field, as contained in Document CE31/6, Annex I.

Annex I: Proposed International Collaboration for the Development and Improvement of National Food and Drug Services in the Americas
PROPOSED INTERNATIONAL COLLABORATION FOR THE DEVELOPMENT AND IMPROVEMENT OF NATIONAL FOOD AND DRUG SERVICES IN THE AMERICAS

It is believed advisable to proceed slowly and carefully, step by step, in planning and developing whatever international efforts should be made in the food and drug field. This is particularly important because of the many complex problems and diverse interests involved in a problem which has medical, public health, economic, and political aspects. Moreover, the food and drug problems vary a great deal from country to country throughout the Americas. But something needs to be done to solve the problem, especially for those countries in which a national food and drug service has not been found practical. The steps which should be taken are outlined below.

1. There should be a detailed and careful assessment of the nature and extent of food and drug problems in the Americas. Much has been written and more has been said concerning these needs. Few facts are available and these are frequently out of date. It is suggested, therefore, that expert consultation in this field be obtained by the PASB so that a survey of the situation in each country may be made and a report submitted to the Director.

2. On the basis of present knowledge, it is anticipated that the results of this survey will show the need for establishing, under the aegis of the PASB, cooperative food and drug services to fill the requirements of those countries which may wish to pool their resources.

3. These services initially would be based on the needs reported in the survey, subject, of course, to the practical limits of any international activity. The survey report may show a need for only very narrow and restricted services; on the other hand, it may show a need for more comprehensive international collaboration in the field. Some of the activities which are likely to require consideration are:

   (a) Establishment of a clearinghouse to provide to governments, and through them to industry and interested groups, information on food and drug laws, regulations, and practices of American countries; and publication of information and data on research developments, regulatory decisions of governments, administrative procedures on drug registration, and similar information.

   (b) Review and analysis of current legal requirements on exportation, importation, manufacture, and supply of foods, drugs, cosmetics, and therapeutic devices; and development of legislative standards for recommendation to governments on registration of drugs and on other activities related to foods and drugs.

(*) Issued as Annex I to Document CE31/6.
(c) Within the framework of such standards as may be prepared by
the WHO, development of recommended standards for safety, purity, potency,
sanitation, identity, quality, packaging, etc., of foods and drugs.

(d) Expert consultation to advise and assist countries in the de-
velopment of national food and drug activities.

(e) Training programs for national scientific, technical, and ad-
ministrative personnel, including development of a fellowship program in
collaboration with universities and food and drug agencies.

(f) Laboratory services including (1) development of standard lab-
oratory methods, and (2) upon request of governments, testing (or review
of national laboratory testing procedures) and reference laboratory serv-
ices.

4. The Directing Council of PASO might wish to consider sponsoring
an international conference to consider the following with respect to serv-
ices such as those proposed above if the proposed survey bears out the ne-
cessity for the proposed international collaboration for the development
and improvement of national food and drug services:

(a) Scope and nature
(b) Organization
(c) Financing
(d) Location
(e) Relationship to PASB
RESOLUTION XIV

INTER-AMERICAN REGULATIONS ON INSCRIPTION, REGISTRATION, AND CIRCULATION OF DRUGS

The Executive Committee,

Considering the resolution adopted by the Pan American Medical Confederation, as set forth in Document CE28/4, aimed at the achievement of the maximum uniformity of legislation in the American States for the registration of pharmaceutical products;

Considering the need for clarifying the relation of any inter-American program regarding the inscription, registration, and distribution of drugs to the activities of the World Health Organization and the International Union for the Protection of Industrial Property in this general field; and

Considering the provisions of the Charter of the Organization of American States concerning the convening of specialized inter-American conferences, as well as the terms of the Agreement between the Organization of American States and the Pan American Sanitary Organization,

RESOLVES:

1. To approve in principle the proposal of the Pan American Medical Confederation designed to achieve the maximum uniformity of legislation in the American States on the registration of drugs.

2. To request the Director of the Bureau to consult the Pan American Union, the World Health Organization, and, as appropriate, the International Union for the Protection of Industrial Property, with a view to determining the most suitable procedure for the attainment of uniformity in the legislation of those American countries which require the registration of drugs.

3. To request the Director to submit a report to a future meeting of the Executive Committee.
RESOLUTION IX

PROGRESS REPORT ON DRUG REGISTRATION AND RELATED PROBLEMS
INTER-AMERICAN REGULATIONS ON THE INSCRIPTION, REGISTRATION,
AND CIRCULATION OF DRUGS)

The Executive Committee,

Having examined the report of the Director (Document CE31/6)
on the progress of the studies on drug registration and related problems,
undertaken by the Bureau in accordance with Resolution XIV of the 28th
Meeting of the Committee;

Considering the resolution adopted by the Pan American Medical
Confederation, aimed at achieving a maximum uniformity of legislation in
the American states for the registration of pharmaceutical products;

Considering the necessity of first making available a continuing
source of reliable scientific and technical data on food and drug problems,
standards, and registration procedures; and

Having studied the Director's proposal for the development of
international efforts in the food and drug field (Document CE31/6,
Annex I),

RESOLVES:

To take note of the report presented by the Director on the progress
of studies on drug registration and related problems, and to approve his
proposal for the gradual development of international efforts in the food
and drug field, as contained in Document CE31/6, Annex I.